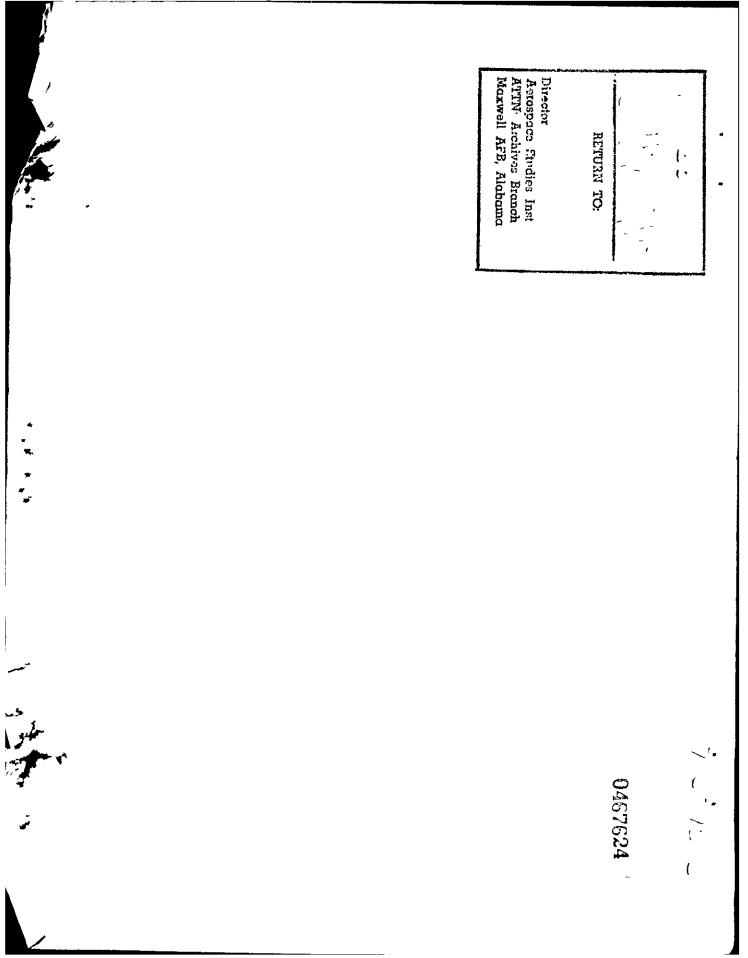


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SECULIA - PROPERTION

ARMY AIR FORCES HISTORICAL STUDIES NO. 33

ADMINISTRATIVE HISTORY OF THE FERRYING COLLIAND

(29 May 1941-30 June 1942)

The original of this monograph and the documents from which it was written are in the USAF Historical Division, Archives Franch, Pldg. 914, Maxwell Air Force Base, Alabama.

Prepared by
Assistant Chief of Air Steff, Intelligence
Eistorical Division
June 1945

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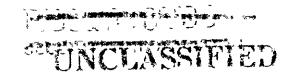
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ELECTION AND ELECTION

#### FORE ORD

This study of the organizational development of the Ferrying Command was written in the Historical Branch, Intelligence
and Security Division, Headquarters, Air Transport Command. It
describes and analyzes the decisions leading to the formation of
the command; relationships with other AAF agencies, Allied countries, and civil airlines; and the rapid expansion of domestic
and oversess activities. The story ends with the reorganization
of June 1942 when the Ferrying Command became the Air Transport
Command. The ATC Historical Branch is now preparing studies
which will carry forward the history of the command since that
dete.

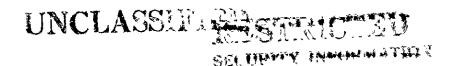
Recders familiar with the subject matter are invited to contribute additional facts, interpretations, and subjections. For this purpose, perforated sheets have been placed at the tack of the study. This history will be handled in strict compliance with AR 380-5.





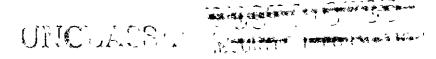
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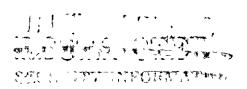
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RESTRICTED CECURITY INFORMATION

Administrative History of the Ferrying Command (29 May 1941-30 June 1942)



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# SEGULLARIATION.

#### Chapter I

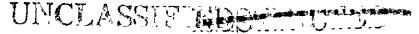
THE ESTABLISHIEMT OF THE AIR CORPS FERRYING COMMAND

The activities undertaken by the Ferrying Command, even the fact of its initial establishment, reflect decisions extending beyond the military into fields of international relations and domestic politics. The basic factors underlying these decisions must be stated, however briefly, if the foundation of the Command, its mission, and its organization are to be understood.

By the spring of 1941 the purpose of the United States to give ell possible help, short of actual combat, to Britain and the remnants of her allies against the Axis powers was clear. The passage of the Lend-Lease Act on 11 March of that year, after prolonged public discussion, provided a means for implementing this intention and impressively demonstrated the considered desire of the Congress and people of the United States. The period of extreme delicacy, when aircraft purchased by the British had to be pushed across the Canadian border in order to protect the neutrality of the United States, had passed.

The idea of developing a regular military service for ferrying aircraft was stimulated by various factors. Aircraft, both for the British and their allies and for the growing American air force, were coming off the assembly lines in increasing numbers. As produced and

<sup>1. 55</sup> Stat. 31; Edward R. Stettinius, Jr., Lend-Lease, Weepon for Victory, 71-85.

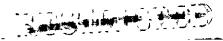


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ready for delivery at the factory, these aircraft might be flyable and yet require a good deal more work before they were ready for combat service. Armament might have to be installed or one or more modifications rade to suit the curpose of the designated recipient. In many cases it was more advantageous to fly the planes to points there the necessary additions were produced, and to have installations and modifications done there, than to move these items and the needed tools and personnel to the factories. Thus, as aircraft production increased, there developed an ever-growing need for movement to various points within the United States of planes destined for the Army Air

Bombers capable of flying the North Atlantic were delivered by factory pilots to British representatives at designated transfer points in eastern Canada. Manufacturers were charging as much as \$5,000 for the delivery of a single plane from the West Coast to one of these transfer points. From Canada the aircraft were ferried to the United Kingdom by the civilian oilots of the Canadian Pacific Air Service Department, operating after March 1941 under the control of the Atlantic Ferry organization, "Atfero," of the British Ministry of Aircraft Production.

<sup>3.</sup> Unsigned report, "Summary of Information Covering the Organization of the Atlantic Ferry Bomber Service by the Canadian Pacific," 25 March 1942, inclosed with letter, C. H. Dickins to Lt. Col. Fred C. Morgan, 21 March 1944, in ATC Historical File; see below, 43.



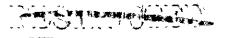
Memo for Chief of Ordnince by CCAC, 27 Jan. 1941, in AAG 452.1, Sale of Planes Abroad; memo for AS/W (Air) OCAC, 29 May 1941, in AAG 373.2A.

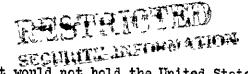


Under this system flight deliveries of aircraft to the United Kingdom were not large. On 20 Mey 1941 the Deputy Director General of the British Aircraft Commission reported that "actual arrivals in U. K." to date were 12 B-17C's, 13 B-24's, 49 Mudsons, and 49 FBY flying boats. Other Hudsons had been shipped by water, and additional 4 PBY's had been delivered by air to Australia and Singapore.

Another of the factors underlying the creation of the Air Corps Ferrying Command was a shortage of multi-engine aircraft for the training of American Army pilots. This in turn was partly due to the diversion of a large part of American plane production to the hard-pressed British. American military crews, meanwhile, according to Maj. Gen. H. H. Arnold, Deputy Chief of Staff for Air, were in need of "the training in navigation, weather and radio flying that a coast-to-coast ferrying service would give them--and on the latest, hottest equipment. \*\* On 8 May 1941, 5 weeks before the establishment of the Commend, these considerations bore fruit in a note addressed by Sir Gerald Campbell, British Minister at Washington, to Secretary of State Cordell Hull. Sir Gerald, on behalf of his government, consented to the American use of british aircraft for training purposes within the continental limits of the United States. "The scope and extent of such training and the utilization of His Majesty's Government's sircraft in connection therewith were left to the sole discretion of the Government of the United States." It was further agreed that the

<sup>4.</sup> C. P. Fairey, Deputy Director Ceneral, British Aircraft Commission, to Maj. Gen. G. H. Brett, 20 May 1941, in AMG 373.2A.





British Government would not hold the United States liable for the "loss of or damage to any such aircraft in the course of such train5
ing.

On 12 May the Under Secretary of Var advised the Chief of the Air Corps that he was "authorized to utilize for training purposes incident to cross-country flights such airplanes of the British Government . . . as may be made available and expressly designated for such purposes by duly authorized agents of the owner thereof."

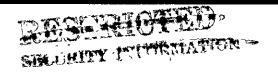
Throughout the spring months of 1941, the offices of the Secretary of War and of his assistants, as well as those of high-ranking officers in the Air Coros, showed serious and growing concern regarding the existing system of ferrying aircraft for the British. This concern unquestionably reflected the conviction of the President and his advisers that every measure tending to assure or speed British victory was a step in support of vital American interests.

On 12 April Maj. Gen. George H. Brett reported to the Chief of Staff the development of plans for the construction of a landing field on the west coast of Greenland for the staging of aircraft via Newfoundland, Greenland, and Iceland to the United Kingdom. He anticipated that use of this route would make possible the ferrying of medium and light bombers across the Forth Atlantic, perhaps before the end of the

<sup>5.</sup> Sir Gerald Campbell to Cordell Hull, Secretary of State, 8 May 1941, in AAG 452.1. General Arnold is quoted as above in The Aircraft Yearbook for 1942, 50. Cf. Col. Robert Olds to T. I. Braniff, President, Braniff Airways, 29 July 1941, in AAG 373, Ferrying Command; 2d Lt. R. L. Goerder to Chief, Maintenance Command, 10 June 1941, in AAG 321.9, Ferrying Command.

<sup>6.</sup> Memo for C/AC by US/W, 12 Mey 1941, in AAG 353.9.

<sup>7.</sup> Peace and Mart United States Foreign Folicy, 1931-1941 (U. S. Department of State Publication 1853, Washington, 1942), 96-98.

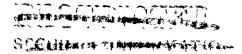


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summer. Regarding the flight delivery of pursuit planes to the United Kingdom, he was less sanguine and urged that the emphasis be placed on the use of neval aircraft carriers for ferrying this type of aircraft.

The language used less than a fortnight later by General Brett. as Acting Chief of the Air Corps, in a memorandum addressed to Robert A. Lovett, Assistant Secretary of War for Air, reflects more clearly a desire on the part of the War Department to assist, "under the present understanding with the British, . . . in accelerating the delivery of aircraft to Ireland." He suggested several lines of action which might be followed in promoting this desired outcome. To facilitate the opening of a school in the United States for the training of overseas ferry pilots for the British, arrangements hed already been made with Transcontinental and Western Air, Incorporated, to begin training ferry pilot instructors as soon as a B-17 airclane could be made available. Jack Frye, president of TMA, was asking the losn by the Army of two qualified B-17 pilots and a B-17 maintenance crew, to assist in giving transition training to the TWA pilots who were to serve as instructors and to train TWA maintenance personnel. Beyond this, General Brett suggested the establishment of a ferry service to return from Ireland to Newfoundland pilots engaged in ferrying aircraft across the Atlantic. Steps might also be taken, where necessary, he indicated, to supplement the equipment and maintenance personnel "at all airdromes used in the transit of aircraft to

<sup>8.</sup> Hemo for Chief of Staff by Haj. Gen. G. H. Brett, 12 April 1941, in AAG 373.2A.



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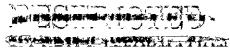
Newfoundland."

On 5 May the Training and Operations Division of the Office of the Chief of the Air Corps (OCAC) submitted to General Brett a document listing the estimated number of ferry crews required for the remaining months of the current year both to deliver two- and four-engine aircraft for the British from the factories to the Northeast and to maintain the delivery of planes to American Army air units.

On 7 May in a memorandum which clearly foresholows the establishment of the Ferrying Command, General Brett summarized for Lt. Gen.

Delos C. Ermons, Commanding General of the GHQ Air Force, the developments of the past few weeks as far as the ferrying problem was concerned. He reported that the OCAC, at the request of the British government and on orders from the War Department, had developed a plan "for taking over the trans-oceanic ferry of British aircraft by a civilian corporation in this country." This plan, the purpose of which was to release British combat pilots for more active service, had nevertheless been rejected by Air Chief Marshal Sir Hugh Dowding, representing the British Ministry of Aircraft Production. General Brett believed, however, that Sir Hugh's decision was the result of failure to understand the vishes of his home government.

<sup>10.</sup> Memo for Gen. Brett by Col. W. F. Kraus, Exec., T&O Div., 5 May 1941, in AAG 373.2A.



<sup>9.</sup> Memo for AS/W by Gen. Brett, 25 April 1941, in 373, ATC Central Files. The proposed TWA school was opened on 1 June 1941 at Kansas City, "o. and was transferred to Albuquerque, N. H., 23 June. It was termed by the company "the Esgle Nest Flight Center." "Report of All Activities of the Esgle Nest Flight Center for the Period June 1, to August 31, 1941," n.d., in ATC Historical File.

Yore recently, General Brett continued, the British had asked ll the United States

to take over, with military vilots, the ferrying of Eritish aircraft from factories in the United States, to a point in the eastern wert of this continent. This reducest is based on the premise that such action . . . would release a large number of civilian pilots for duty with the United Kingdom trans-Atlantic service. This latter service is currently extremely short of competent trans-ocean pilots, and it becomes are rearrent that unless prompt remedial action is taken to accelerate the delivery of Eritish aircraft, that the products of American airplane factories will not be delivered to Great Britain in time to be of any use in the current action in Great Eritain.

The War Department has indicated that the British request for United States Army pilots to take over the ferrying of British aircraft in the continental United States will receive symmethetic consideration. It is believed that the GHQ Air Force will very probably be called upon to perform the mission inherent in the British request.

In mid-May, General Arnold issued a directive under which Army crews were to fly 20 transport aircraft to Takoradi on the Gold Coast for the British. These aircraft had been acquired through Land-Lease from the domestic airlines. General Arnold soon changed his wind, however, and drowned the plan to use Army farrying crews. Instead, arrangements were made with Pan American Airways to create a subsidiary corporation, Atlantic Aiways, Ltd., which did the job.

<sup>11.</sup> Memo for Lt. Cen. D. C. Emmons by Gen. Brett, 7 May 1941, in <u>ibid</u>. (App., 125-26). It is worthy of note that this memorandum was dictated by Maj. T. E. Alexander who became the first executive officer of the Ferrying Command 3 weeks later.

<sup>12.</sup> May 1941; memo for Chiefs, All Divisions by Col. G. L. Strate-meyer, Dxec., CCAC, 19 May 1941; memo for Ghiefs all Divisions by Col. G. L. Strate-meyer, Dxec., CCAC, 19 May 1941; memo for Gen. hrett by D. W. Tom-linson, 15 May 1941; memo for Chief of Staff by Gen. Arnold, 24 May 1941; Gen. Arnold to Juan Trippe, President, PAA, 27 May 1941, in AAG 373.2A; drefts of agreements, dated 29 May 1941, in 452.1, ATC Central Files. For a fuller account of this subject, see "History of the Caribbean Division, Air Transport Command," Part I, "Early Ferrying Coerations Southeast from Florida," 19-29.

Toward the end of the month the Wer Department, apparently quite as zealous as the British government for the success of the transatlantic ferrying service, came very close to proposing again that the Army Air Corps, with an American officer in full command, assume responsibility for all ferrying of aircraft from factories to the United Kingdom. Upon the recommendation of Brig. Gen. Carl Spaatz, then Chief of the Air Corps Plans Division, this proposal was abandoned.

Instead, it was decided to comply with the more modest request of the British government. This called for the use of military crews to ferry British aircraft from the factories to transfer points in the Northeast. On 28 May the President brought the matter to a head with a brief note addressed to the Secretary of War, a document which must be considered the cornerstone of the Ferrying Command. It is quoted here in full:

Dear Mr. Secretary:

I wish you would take the full responsibility for delivering planes, other than the PEYs, that are to be flown to England to the point of ultimate take-off.

I am convinced that we can speed up the process of getting these bombers to England and I am anxious to cut through all of the formalities that are not

<sup>13.</sup> Memo for Brig. Gen. Carl Spaatz by Gen. Arnold, 26 May 1941; memo for Gen. Arnold by Spaatz, 27 May 1941; memo for R. A. Lovett by Gen. Arnold, 27 May 1941, in AAG 373.2A. During much of May, General Brett received a detailed daily report from the British Air Commission on the status of aircraft intended for transatlantic flight delivery. Reports filed in ibid.

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legally prohibitive and help the British get this job done with dispatch.

I think that Lend-Lease funds can be used to some extent in connection with fields in Canada and Bermuda.

For your confidential information I am suggesting that the R.A.F. take the responsibility for the planes at the point of ultimate take-off but whether this suggestion of mine is approved by the British Government or not I want the Army to make sure that these planes are delivered speedily.

Very sincerely yours,

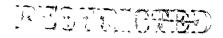
/s/ Franklin D. Roosevelt

The Honorable 14
The Secretary of War.

On the following day, 29 May 1941, Col. Robert Olds, an officer in the Plans Division, OCAC, was called into the office of General Speatz. It is not clear whether he was given his instructions by General Speatz or whether he spoke with General Brett. He returned to his office and told his secretary, Mrs. Jennie K. Smith, "Well, we have a new job." He had been directed to establish the ferrying 15 service.

On the same day, steps were taken to establish an air transport service, linking the United States with the United Kingdom. As a matter of fact, General Arnold had directed General Brett to take the necessary action to procure aircraft for such a service as early as 3 April. And later in April, General Brett had suggested that it might serve as an

<sup>15.</sup> Interview with Mrs. Jennie K. Smith, by Capt. Oliver La Farge, Historical Officer, ATC.

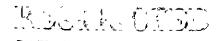


<sup>14. &</sup>quot;Chronological File of Major Directives," ATC Central Files; original in OS/W.

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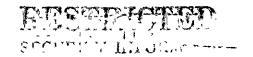
adjunct to the transatlantic ferrying of aircraft. Meanwhile the British had shown little enthusiasm for a variant plan. This called for a British-operated service, utilizing three airplanes, to be transferred to British ownership under Lend-Lease, and manned by civilian crews provided by the United States through "the discharge of pilots 17 and mechanics" from the armed forces.

On 29 May there was submitted to the Deputy Chief of Staff for Air a recommendation, prepared in the Plans Division, OCAC, for "the establishment of a ferry service between the United States and England for the purpose of transporting officials of the United States and the United Kingdom" and of returning RAF ferry crews to this continent. The Attorney General had ruled, the communication stated, that military personnel, aircraft, and facilities might be used for this purpose. It was proposed, accordingly, that the service be made a responsibility of the Air Corps Maintenance Command and that Lt. Col. Caleb V. Haynes be rushed from Puerto Rico and placed on temporary duty as commending officer. The shuttle was to be inaugurated with a B-15, though it was recognized that this four-engine bomber was not fully satisfactory for the proposed operation. As soon as trained crews were ready, E-24 service was to be started with one plane already in the Army's possession and one to be obtained from the British. Bolling Field was



<sup>16.</sup> R&R, Gen. Arnold to Gen. Brett, 3 April 1941, in AAG 373.2A; memo for AS/W by Gen. Brett, 25 April 1941, in 373, ATC Central Files; memo for DC/S (Air) by OCAC, 29 May 1941, in 321.9, ATC Central Files.

<sup>17.</sup> Memo for DO/S (Air) by Col. Stratemeyer, 16 May 1941, in AAG 373.2A.

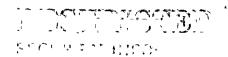


to be the American terminus; facilities were to be arranged at the Newfoundland airport; and maintenance crews were to be sent to Great 18 Britain.

Before this program was put into operation, it was altered by a decision to assign the responsibility to the Ferrying Command rather than to the Maintenance Cormand. That Colonel Olds, as commanding officer of the newly created organization, had a hand in this decision is suggested by a pencilled notation on a "buck slip" attached to the 19 draft plan. In any event, when the order constituting the Ferrying Command was published on 5 June 1941 the definition of its responsibilities was broad enough to cover the operation of the proposed transport service.

This order announced the constitution and establishment of the Air Corps Ferrying Command, as of 29 May 1941, "under the direct jurisdiction of the Chief of Air Corps." Published substantially as drawn 20 up by Colonel Olds, it stated the mission of the new Command in brief but sweeping terms: "... to move aircraft by air from factories to

<sup>20.</sup> Cf. file copy, initialed "RO /Robert Olds/," of memo for AG by OCAC, 3 June 1941, in Plans Div. files, AFIHI Archives.



<sup>18.</sup> Memo for DC/S (Air) by OCAC, 29 May 1941, in 321.9, ATC Central Files. No written opinion of the Attorney General of the character indicated in this memorandum has been found. There is, however, an opinion, dated 6 June 1941, in which the Attorney General ruled that there was no legal obstacle to the War Department's employing "Army aircraft piloted by Air Corps officers for the purpose of transporting Army personnel to the British Isles and return." R. H. Jackson, Attorney General, to S/W, 6 June 1941, in AAG 373.

<sup>19. &</sup>quot;In view of our conversation this morning should not this service be under the same command that runs the Ferry Service in the U. S.?" S/paatz?/ to Col. Olds, 2 June /1941/, in 321.9, ATC Central Files.

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such terminals as may be designated by the Chief of Air Corps, as well as to reintain such special air farry service as may be required to meet specific situations."

Air Corns personnel and detachments were to be provided by local commanders to the Commander of the Ferrying Cornand, as follows:

- Aircraft ferrying crews in sufficient number to maintain a constant flow of eircraft from factory to destination.
- b. Aircraft crews required to maintain special fir farry service as established by the Chief of Air Corms.
- c. Maintenance detachments to insure adequate maintenance and inspection of sireraft involved in a and b above.

Beyond this, "Chiefs of arms and services, commanding officers of mosts... and other apencies under War Department jurisdiction were!

directed to give first priority to the activities of the Air Corps

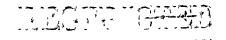
Ferrying Command when assistance or cooperation were!

Funds would be obtained from military appropriations or from Lend-Lease sources. The Commander was authorized to establish limison with the British and Canadian governments and other necessary agencies and to deal directly with the Assistant Chief of Staff, G-2 Wer Department, in matters relating to the activities of his personnel outside 21 the continental United States.

Further evidence regarding plans for the Perrying Command, as conceived by the CCAC and the office of the Assistant Secretary of War for Air, is contained in a summary of the conclusions of a conference held in the latter office on 30 May.

British sircraft were to be moved by the "sirolene Terry Commend"

<sup>21.</sup> AG to CG's, All Armies, et al., 5 June 1941, in AG 320.2 (6-3-41) IR-H (App., 127-28).



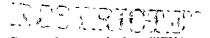
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from factories to points in the Americas designated by the British for either oversess shipment by boat or ferry oversess by air. In accordance with the President's letter to the Secretary of Var, only land planes were involved. Factory pilots were to continue their deliveries until the new ferry service should be fully organized. Filots finally released were to be encouraged to enroll in Atfero for overseas ferrying. Those who did not join were to be used by the new Commend and given military status, as far as possible.

An Air Corps school for ferry pilots would be set up at Borkadale Field, La., telting emproximately a hundred trainees from each class of the Air Corps Training Center. Graduates of the Barkadale school were to be "fed in at the bottom" of the ferrying service. Ultimately, when a surplus of ferrying personnel had been accumulated, the more experienced pilots would be released for other activities, especially with the GHQ Air Force. The British Air Commission would cooperate in making possible this training program by providing a number of Lockheed Eudson bombers, generally serviceable for training, though their delivery to England was being held up by a shortage of marts. For the time being, any deficiency of pilots or ferrying crews was to be not by drawing unon the pilots of the Air Corps generally, in accordance with established procedures.

Such are the cardinal facts concerning the immediate background and the basic mission of the Air Corps Ferrying Command. It is now necessary to turn to the development of the organization which performed this mission, and to trace its growth during the succeeding ? months.

<sup>22.</sup> Hemo for AS/W (Air) by CDAC, 30 Lay 1931, in 321.9, ATC Central Files.



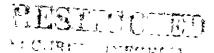


#### Chapter II

The DOMESTIC PERIOD (29 May 1941 - 30 December 1941)

#### carly Headquarters Personnel and Organization

A key factor in the early history of the Ferrying Command was the character and personality of its commander. Colonel Olds had behind him a fine military record, extending back to service as a pilot and instructor in the Aviation Section of the Signal Corps in World War I. His peacetime specialization had been in the field of heavy bombardment aircraft. To his new responsibilities Colonel Olds brought unusual experience in long-range flying of military aircraft over both water and various types of terrain. According to those who knew him, he was a man of fire, drive, and courage. These qualities and this experience proved highly useful for the commander of an organization which was to expand in striking fashion, always under the necessity of haste. The situation demanded considerable daring, not merely of flyers and crews, but of those who did the planning and assumed the responsibility for pioneering ventures. This, Colonel Olds had in full measure and beyond it a broad grasp of the national and international significance of his mission.



<sup>1.</sup> ACrC Public Relations Office, "Eiographical Sketch of Brig. General Robert Olds," n.d., in ATC Historical File.

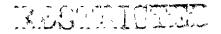
## RESTRICTED SECURITY INFORMATION

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In dealing with individuals, he was forceful, often abrupt, peppery, intolerant of failure or obstructionism, quite unafraid to express himself strongly to his superiors when he felt that the situation required it. He possessed exceptional ability to win his subordinates! loyalty. He delegated authority successfully, giving a man his assignment and then trusting him to carry it out. He had a talent for inspiring each subordinate with a feeling that his rission was truly important and that his commander had faith in him and would back him up completely. A strong disciplinarian, he combined discipline with a friendly manner which welded his organization into an effective team.

On the first day of his new duty as Commander of the Ferrying Command, he obtained the assignment of Maj. Edward H. Alexander of the Training and Operations Division, OCAC, as his executive officer. For nearly a month, Major Alexander served also as adjutant. Work was begun at once in the space which Colonel Olds already occupied as an officer of the Flans Division. Within a week the headquarters staff was ready to move to rooms of its own elsewhere in the Munitions Building. These quarters, however, were far from satisfactory, for they were located in the basement and were accordingly dark, badly ventilated, and, in June, very hot. By 5 June orders had been requested for two Regular Army officers, five Air Corps officers then on active duty, one retired officer, and one civilian. The two Regular Army officers, Maj. William H. Tunner, of the Military Personnel Division, OCAC, and Maj. Thomas L. Mosley, of the GEQ Air Force, Langley

<sup>2.</sup> Wayne H. Fisher, President, Los Angeles Airport Commission, to Gen. Olds, 21 Merch 1942, in <u>ibid</u>.; interviews with Col. Robert M. Love, Maj. A. F. duPont, and Mrs. Jennie K. Smith, all of whom served in the Ferrying Command under Col. Olds, by Capt. La Farge.





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Field, reported for duty within a few days and were assigned to key positions. Major Tunner became personnel officer and, on 26 June, adjutant, while Major Mosley became operations officer.

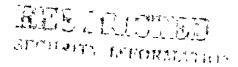
Meanwhile several other officers whose assignment had been requested reported. It. Col. S. S. Hanks, who had served with the Euilding and Grounds Division, OCAC, became fiscal officer.

It. Col. Harold Hartney became material coordinator, and 1st Lt.

Louis T. Reichers, assistant operations officer. 2d Lt. Lobert L.

Goerder was assigned as liaison officer at rerrying Command head-quarters for the Kaintenance Command; Wing Commander A. A. Adams for the Royal Air rorce, and U. H. Killer for the British Air Commission.

Toward the end of the month 1st Lts. A. Felix duPont, assistant operations officer, and Richard U. Lowman, assistant personnel officer, reported for duty. At about the same time, George F. Brewer joined the organization as special consultant. He soon became chief of the Material Section and applied for a commission in the Specialist Reserve. This and subsequent applications were rejected on account of minor physical defects, but Brewer continued to head the Material



<sup>3.</sup> ACFC to C/AS, 5 June 1941, in ATC Historical File; memo for Major Alexander by Maj. 11. H. Funner, 14 June 1941, in "Activity Heports," Commander's File, ATC Central Files; interview with Mrs. Jennie K. Smith, by Capt. La Farge; ACFC Personnel Orders #1, par. 2, 7 June 1941, in 201 (Alexander), ibid., par. 1; ACFC Personnel Orders 118, par. 1, 26 June 1941, in 201 (Tunner), ATC Central Files.

# RESTRICTED SECURITY REFORMATION

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Section,

These men constituted most of the officer personnel at headquarters during the first months of the Command's history. It was a
small staff, brought together for a job which would later look small
when compared with the responsibilities ultimately imposed upon the
Air Transport Command. The organization, with its five sections, Operations, Fiscal, Personnel, Materiel, and Liaison, each directly subordinate to the commanding officer and executive, was appropriately
simple. As a matter of fact, business was handled very informally.
Much was done by word of mouth. Informal notes and documents, carried
from one officer to another without thought of filing, were common.

The five sections just referred to are those which appear in an organization chart, dated 24 June 1941. An unsigned analysis of the Command organization, prepared during August, reveals the existence of a sixth section, the Administrative. This section, headed by David S. Lehman, a career civilian employee, included a Civilian Personnel Unit, a Mail and Files Unit, and a Stenographic Unit. The Operations Section was divided into an Atlantic Operations Unit and a CAA Opera-

<sup>4.</sup> ACFC to C/AS, 10 June 1941, in AFC Historical File; C/AC to AG, 29 July 1941, in AAG 201 (Brewer); unsigned memo for Col. Olds 25 June 1941, in "Activity Reports," Commander's File; /ACFC/, "Officer Personnel on Duty and Requested for Air Corps Ferrying Cormand," n.d., in ATC Mistorical File. Brewer finally received a commission as major, AUS, in February 1942. AG to Maj. G. F. Brewer, 12 Feb. 1942, in AAG 201 (Brewer).

<sup>5.</sup> ACFC "Organization and Operations Chart-Air Coros Ferrying Command," 24 June 1941, in ATC Historical File; R&R, Exec. to Chief, Inspection Div., 31 May 1941; R&R, No. 3, ACFC to Chief, Inspection Div., 18 June 1941, in AAG 373.2A; "Officer Personnel on Duty and Requested for Air Corps Ferrying Cormand," in ATC Historical File. On 25 June the total force on duty at Command headquarters consisted of eight officers and 24 civilians. Unsigned memo for Col. Olds, 25 June 1941, in "Activity Reports," Commander's File.

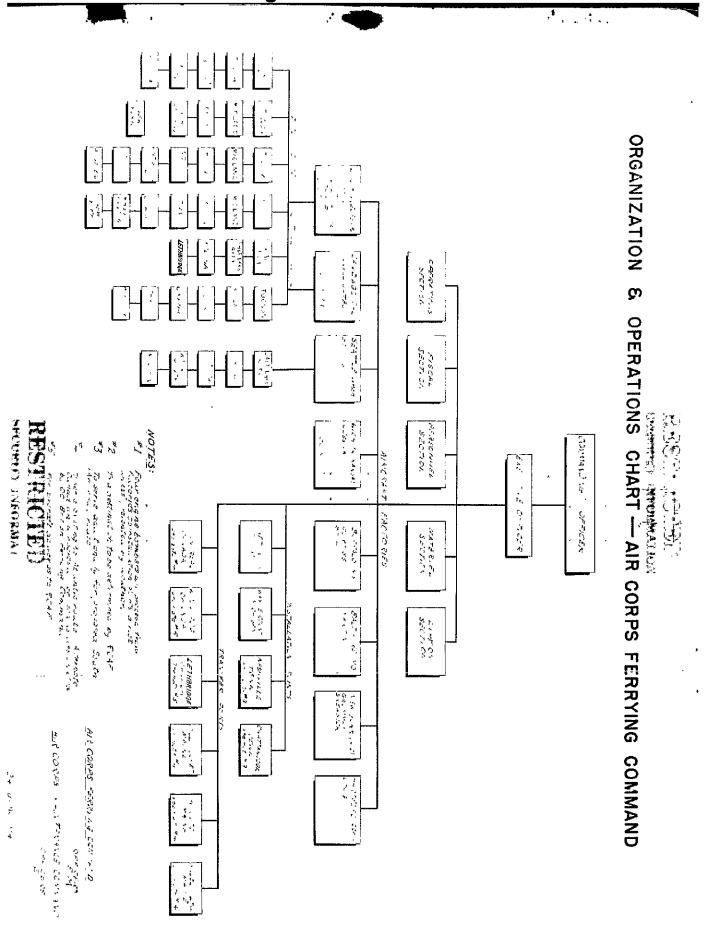
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former with the Atlantic air transport service to the United Kingdom. The Fiscal Section was not divided and its functions were what one would normally expect, with the addition of its responsibility for liaison with other government agencies relative to Lend-Lease funds. The Lateriel Section, likewise undivided, was charged with determining the causes of shortages which impeded the production or installation of equipment on aircraft intended for the Fritish government, and with doing everything in its power to eliminate them. The Personnel Section, whose chief served also as adjutant for nearly 4 months, had four subdivisions, the Orders Unit, the Military Fersonnel Unit, the Military Ferrying Filot Unit, and the Civilian Pilots 6

#### warly Field Organization for Domestic rerrying

To carry out the primary mission of the Command, the ferrying of Eritish aircraft from factories in the lest to transfer points on the East Coast, it was necessary to establish a field organization and to mark out routes over which the aircraft should pass. As conceived and established in the early days of the Command, the field organization consisted principally of a force of control officers on duty under ferrying Command jurisdiction at aircraft factories and other control points designated by the Commander.

 <sup>6.</sup> The unsigned analyis of the Command organization here referred to contains six typewritten pages; it was forwarded with R&R, administrative Div. to AJrC, 19 Aug. 1941; R&R, No. 2, ACFC to Administrative Div., 19 Aug. /19417, in 321.9, ATC Central Files.
 7. OCAC Circular 55-20, 30 June 1941.



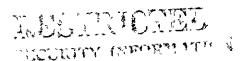
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The obvious starting points, at which planes had to be received. were the several aircraft factories, particularly the Boeing factory at Seattle and the southern California plants of Lockheed, Consolidated, Douglas, North American, and Vultee. To handle the responsibilities of the Ferrying Command in the latter area, the Command established a Western Division, with headquarters initially at Santa Monica, Calif. Until 1 August Lt. Col. Charles E. Branshaw, supervisor of the Western Air Corps Procurement District, a Materiel Division organization, functioned as chief of the Western Division of the Ferrying Command. Serving under him as operations officer for the division was Lt. Col. Ralph E. Spake. Control point officers at the factories reported deily to the Vestern Division headquarters, giving a statement of eircraft departures and expected aircraft movements for the next ? days. In addition they were individually responsible for the assignment of crews, the acceptance of aircraft from the Air Corps procurement representative, the preparation of proper clearance forms for aircraft on civil airways, the submission to pilots of weather information for the route to be flown, the control of crews while in the locality, and finally, for the safe arrival of the eircraft at the first intermediate control point on their routes.

<sup>8.</sup> ACFC G.O. #2, 13 June 1941; ACFC to C/AC, 16 June 1941, in AAG 373.2A; Lt. Goerder to Chief, Maintenance Command, 19 June 1941. in AAG 373, Ferrying Cormand; ACFO to Lt. Col. Charles E. Branshaw, 7 Aug. 1941, in "Western AC Procurement Div.," Commander's File; ACFC Operation Instruction, 10 July 1941, in ATC Historical File.



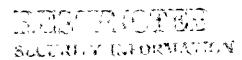
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In mid-July, during an inspection trip to the West Coast, General Brett, Chief of the Air Corps, directed the establishment of a new arrangement. In order to break up an existing bottleneck at the aircraft factories in the vicinity of Los Angeles, the Long Beach Municipal Airport was to be made a concentration point for all aircraft, except B-24's, to be ferried from that area. "Civilian pilots, conducting the final tests on aircraft," were to end their last flight at Long Beach. There the Air Corps procurement representative was to accept the planes and turn them over to the Ferrying Command. The concentration point was designated as Headquarters, Western Division, Air Corps Ferrying Command, and Lt. Col. Raphael Baez, Jr., Colonel Olds' personal choice, was made commanding officer of the division. Unfortunately, delays in the completion of the necessary construction at Long 9

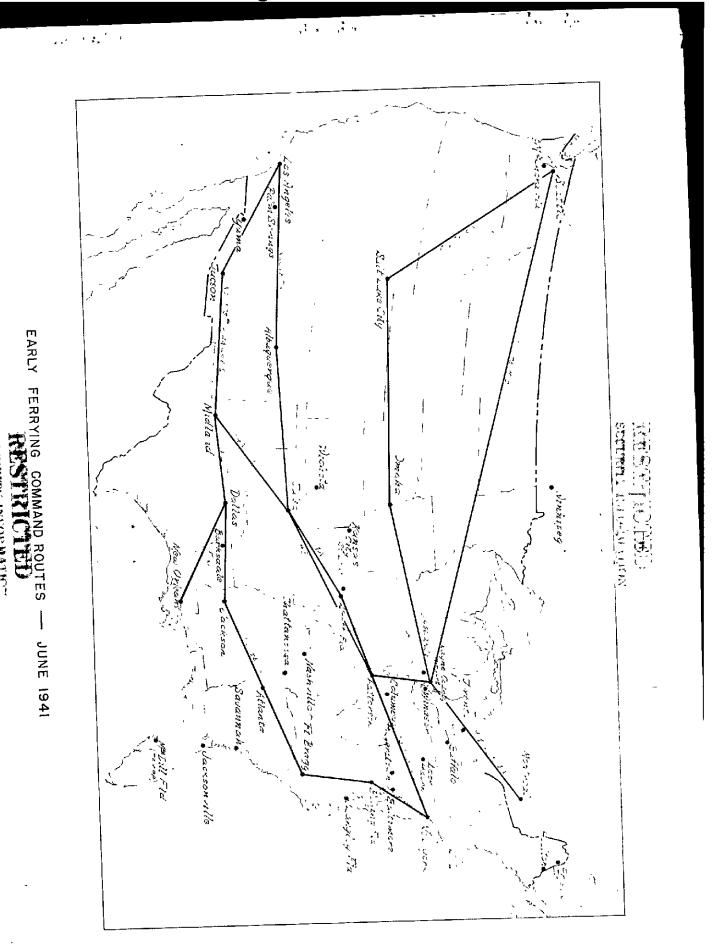
The routes utilized in ferrying aircraft from the West Coast changed from time to time, but as initially laid down they were as follows (See Map 1):

Route One, for heavy-type bombers: Seattle, Wayne County Airport (Detroit) to Montreal;

Route Two, for heavy-type bombers; Seattle, Salt Lake City, Omaha, Wayne County to Montreal;



<sup>9.</sup> Message, Gen. Erett to CO to ACFC, 15 July 1941, in "Long Beach," Commender's File; Lt. Col. L. P. Whitten to Chief, Maintenance Commend, 23 July 1941, in AAG 373.2A; George E. Baker, City Engineer, to Carl R. Erickson, City Manager, Long Beach, Calif., 18 Sep. 1941, in "Long Beach," Commender's File.



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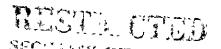
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- <u>Houte Three</u>, for short-range light bombardment-and trainer-type aircraft: Los Angeles, Albuquerque, Tulsa, Patterson Field, and Wayne County to Montreal, with an alternate route, Patterson Field to New York;
- Route Four, for short-range light bombardment-and trainer-type aircraft; Los Angeles, Tucson, Midland (Tex.), and Dallas to New Orleans;
- Route Four A, for short-range light bombardment-and trainer-type aircraft: Los Angeles, Tucson, Midland, Tulsa, Scott Field, Patterson Field, and Wayne County to Montreal;
- Route Four B, for short-range light bombardment-and trainer-type aircraft: Los Angeles, Tucson, Midland, Dallas, Jackson, Atlanta, Fort Bragg, and Bolling Field to New York.

Training-type aircraft for use in Canada were to be delivered only at Winnipeg, Toronto, Windsor, or Montreal, in order to facilitate the return of ferrying personnel on American-operated airlines, which were prepared to honor Army transportation requests.

The terminus of each of these routes was one of the designated transfer or delivery points at which final inspections were accomplished and the aircraft handed over to the authorized representatives of the British Ferrying Command or the British Air Commission. New York and New Orleans, of course, were used for the delivery of planes to be shipped by seagoing vessels. For aircraft capable of proceeding across the North Atlantic under their own power, Montreal continued to serve as the transfer point. The Ferrying Command, however, immediately initiated a program for the development of three large airports in

<sup>10.</sup> Lt. Goerder to Chief, Maintenance Command, 19 June 1941, in AAG 373, Ferrying Command; R&E, Exec. to Chief, Inspection Div., 31 May 1941; R&R, No. 3, ACFC to Chief, Inspection Div., 18 June 1941, in AAG 373.2A; ACFC "Organization and Operations Chart-Air Corps Ferrying Command," 24 June 1941; ACFC Operation Instruction, 10 July 1941.

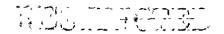


# RESTRICTED SECURETY INFORMATION

northern Maine, some 300 miles nearer the United Kingdom. The points selected were Presque Isle, Houlton, and Millinocket, all on the Bangor and Aroostook Railroad. The Millinocket project was soon abandoned, but the Presque Isle and Houlton fields, after prolonged construction delays, were opened for service early in 1942. At each transfer point the Ferrying Command control officer was responsible for the acceptance and delivery of aircraft ferried to his station for that purpose. He was to return ferrying crews to their starting points by air or rail without delay. He was to submit a daily arrival report and consolidated monthly traffic reports and maintain control over personnel in such a way as to preserve good relations with British and Canadian 11 nationals.

Patterson Field at Dayton, Ohio, was first picked as the installation point at which all equipment not available prior to the departure
of aircraft from the factory might be installed. From the start,
however, it was planned to transfer this activity to the Wayne County
Airport, near Detroit, as soon as that installation could be made ready,
and before the end of July this move was made. Nashville and Chattanooga
were proposed as installation points for planes which might in the future

<sup>11.</sup> Lt. Goerder to Chief, Maintenance Command, 10 June 1941, in AAG 321.9, Ferrying Command; R&R, ACFC to B&G Div., 20 June 1941, in ATC Historical File; memo for C/AC by ACFC, 23 June 1941, in Commander's Policy Book, ATC Central Files (App., 129-35). ACFC Operation Instruction, 10 July 1941; Presque Isle Air Base, "Weekly Activity Report, Week ending 17th, January, 1942"; memo for CO. Presque Isle Air Base by 1st Lt. Crocker Snow, Commending, North Atlantic Sector, 14 Feb. 1942, in "Presque Isle," Mosley File, ATC Central Files. For the development of a transfer point at Miemi, see below, 49.



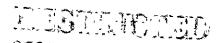
be routed across the Atlantic by way of South America. Control officers at the installation points were responsible for the performance of a long list of duties. Most fundamental, they were to take all possible steps to expedite the clearance of completed aircraft to their transfer points and of crews back to the factories or forward with planes ready to proceed. They were to keep the Maintenance Command informed of expected aircraft arrivals and of the shortages on each, coordinating also the prospective movements of completed planes.

The other points listed in the routes were Army stations designated for ferrying purposes as intermediate control points. Here stops were made for gas and oil, and here Ferrying Command control officers were stationed to clear aircraft to the next stopping place and to 13 represent the interests of the Command generally.

Among the documents relating to the ferrying operations of the Command in 1941, there are a few references to a Northeastern or Northeast Division. Thus an Air Corps Circular of 25 September 1941 summarizes the organization of the Command as follows:

The Air Corns Ferrying Command will consist of a commanding officer and staff with headquarters located in the Office,

<sup>13.</sup> OCAC Circular 55-20, 30 June 1941 (App., 126-37); ACFC Operation Instruction, 10 July 1941; Lt. Goerder to Chief, Maintenence Command, 10 June 1941, in AAG 321.9, Ferrying Commend.



<sup>12.</sup> Memo for C/AC by ACFC, 23 June 1941, in Commander's Policy Book;
ACFC Operation Instruction, 10 July 1941; ACFC Control Office,
Wayne County Airport, to CO, ACFC, 2 Sep, 1941, in ATC Historical
File. Chattanooga was never used as an installation point, but
Installation Unit No. 2 was activated at Nashville as of 30 September
1941. ASC G.O. #9, par. 2, 1 Dec. 1941, quoted in "Historical Record,
316th Sub-Depot, Air Service Command, Army Air Forces, Romulus Army
Air Field, from July 18, 1941 to January 1944."

# RESTRICTED SECURITY LAFORMATION

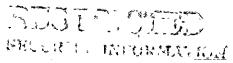
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Chief of the Air Corps, Washington, D. C., a Western Division with headquerters at Long Beach Airport, Long Beach, California, a Northeast Division, with headquerters at Fresque Isle, Maine, to open approximately the fifteenth of October; control officers at certain intermediate points along the route of flight, adjecent to selected factories, and at transfer and installation points as designated by the Commanding Officer, Air Corps Ferrying Command.

During the latter part of the year, 1st Lt. Crocker Snow, in charge of Ferrying Command interests at Fresque Isle, signed a number of documents as "Control Officer, Northeast Division." This Northeast Division was intended to include the transfer points at Presque Isle and Houlton. No document defining its functions has been found, however, nor any evidence to show that anyone was ever appointed to the position of commanding officer. Indeed, by the time the transfer points in Keine were ready for any large amount of traffic, the Command had been reorganized (30 December 1941), and Lieutenant Snow named commanding officer of the North Atlantic Sector of the Foreign Division.

It is true that some installations were prepared for service very slowly and that the operations of the Ferrying Command during 1941 seem small by later standards. Still the Command was justified on 25 September in pointing with some pride to the fact that on the previous day 78 British planes had been in flight toward the Atlantic seaboard, while 41 pilots were returned to the West Coast to pick up additional

<sup>14.</sup> Unsigned memo for Col. Olds, 3 July 1941, "Progress Report (June 23-28, 1941)," in ATC Historical File; "Officer Personnel on Duty and Recuested for Air Corps Ferrying Command"; ACFC Daily Diary, 6 Nov. 1941, in ATC Historical File; OCAC Circular 55-20, 25 Sep. 1941; Presque Isle Air Base, "Weekly Activity Report, Week ending 17th, January, 1942," in "Presque Isle," Mosley File. See "Presque Isle" and "North Atlantic" folders in Mosley File, ATC Central Files. See below, 69.



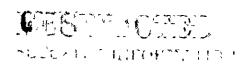
### RESTRICTED SECURITY INFORMATION

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aircraft. At the close of business on 7 December 1941, the Command had delivered the impressive total of 1,331 planes to their final domestic destinations.

A basic consideration in the ferrying organization was the character, status, and source of its flying personnel. A major objective of the Ferrying Command was to release as many civilian pilots as possible from service in ferrying aircraft from factories to transfer points, in order to make them available to the British Ferrying Command for transceanic ferrying. At the same time it was desired to give American combat crews as much experience as possible in flying the latest types of military aircraft. To accomplish these ends, the Air Corns Ferrying Command proposed to utilize military crews drawn from two categories, experienced crews furnished on request by the GHQ Air Force (renewed the Air Force Combat Command, 20 June 1941) and trainees graduated from the advanced two-engine school at Barksdale Field. These crews were to be rotated through the Ferrying Command to the Combat Command as rapidly as the availability of newly trained crews for ferrying duty would permit. Thus the job of domestic ferrying would be done, American Army crews would secure valuable

<sup>17.</sup> Memo for C/AC by ACFC, 23 June 1941, in Commander's Policy Book (App., 129-35); ACFC Daily Disry, 23 July 1941.



<sup>15.</sup> ACFC Daily Diary, 25 Sep. 1941; "ACFC Daily Flight Report As Of 1800," #140,6-7 Dec. 1941, attached to ACFC Daily Diary, 6 Dec. 1941. It should be noted that Ferrying Command usage consistently counted flights to Canadian points as "domestic" flights. Alaska, on the other hand, was considered "foreign," or "overseas," destination.

<sup>16.</sup> See above, 3, 12-13.

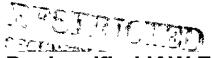
(contd.)



training, and seasoned civilian pilots would be made available for overseas ferrying.

These objectives were not immediately attained. At late as 1 July not a single plane had been ferried to a transfer point for the British "with strictly Air Corps Ferrying Command personnel," though all such movements since 6 June had taken place under the general control of the Command. Some Army men had functioned as co-pilots in the delivery of Lockheed Hudsons. The big obstacle in the way of a complete personnel shift lay in the failure to resolve the legal difficulties which had arisen between the sircraft manufacturers, the Command, and the British representatives regarding such questions as transfer of titles, state sales taxes, and insurance. On 12 July the President authorized the Secretary of War to accept from the menufacturers title to, and possession of, specified numbers of British sircraft. Army crews of the Ferrying Command thereupon began to take over the domestic ferrying of aircraft destined for the British service. On 20 August the Washington representative of the British Air Commission agreed to inform all aircraft factories that the British government would no longer accept aircraft from pilots other than those assigned to the Air Corps Ferrying Command.

<sup>18.</sup> Memo for Gen. Brett by OAS/W (Air), 3 July 1941; memo for S/W by C/AC, /July 1941/, in 321.9. ATC Central Files; unsigned memo for Col. Olds, 3 July 1941, "Progress Report (June 23-28, 1941)"; memo for Col. Miller by ACFC, 14 July 1941; Col. W. F. Volandt, Contracting Officer, to Lockheed Aircraft Corp., 10 July 1941; President Roosevelt to S/W, 12 July 1941; ACFC Daily Diary, 14, 23 July, 20 Aug. 1941; Col. Olds to R. L. Doughton, 18 July 1941, in 373, ATC Central Files. Aircraft delivered to the British under Ferrying Command control, 6 June-4 August 1941, totaled 198



#### KEDLEGGEM

SECLIALLY PRECENTATION

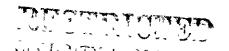
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As early as 16 June the Command, in an effort to procure enough ferrying crews for its needs, arranged to have Hudson bombers for the transition training of GHQ Air Force personnel sent to Burbank, Calif.; McChord Field (Tacoma, Wash.); MacDill Field (Tampa, Fla.); Savannah, Ga.; and Langley Field, Va. Ten crews were qualified on Liberator aircraft in the TWA four-engine school at Albuquerque during July, and other military personnel were trained there later in the year. In addition, the two-engine school at Barksdale Field turned out some 200 pilots for the Ferrying Command between 11 July and 1 November 1941. The Command itself operated a transition school in connection with the headquarters of the Western Division at Long Beach, in order to provide crews with familiarization flights prior to the ferrying of 19 specific types of planes.

#### Early Air Transport Organization: the Atlantic Division

The discussion in the present chapter has been concerned thus far with the movement of aircraft from factories to American transfer points and with the organization established and training undertaken as a means to the accomplishment of this mission. At the same time the Command was

<sup>19.</sup> ACFC to C/AC, 16 June 1941, in AAG 373.2A; OCAC to CO, AFS, Barksdale Field, 18 July 1941, in AAG 210, Ferrying Command; OCAC to AG, 18 Sep. 1941, in AAG 352.17, Barksdale; ACFC Four-Engine Transition School, Albuquerque, N. M., to CO, ACFC, 17 Dec. 1941, in AAG 300, Ferrying Command; "Report of All Activities of the Eagle Nest Flight Center . . . June 1, to August 31, 1941," in ATC Historical File; Col. C. T. Phillips to Col. Olds. 31 Oct. 1941, in 452.11, ATC Central Files; R&R, ACFC to C/AC, 26 Aug. 1941, in AAG 373.2B; R&R, ACFC to Reserve Sec., Military Personnel Div., 9 Sep. 1941, in AAG 210, Ferrying Command.



<sup>18 (</sup>contd). Lockheed Hudsons, 109 Douglas Bostons, and 123 North American Harvards. Memo for AS/W by ACFC, 5 Aug. 1941, in AAG 373, Ferrying Command.

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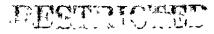
SECURITY INPORMATION

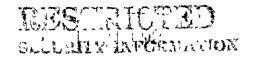
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at work on its other major assignment, the establishment of an air ferry service for the transportation of key personnel and mail between the United States and Great Britain. It may be remarked at this point that during the early months of the Command's history the term "ferry" was used in its correct, as well as its now accepted, charged, meaning. Thus it covered the whole of the Command's mission, as originally laid down. More recently the AAF has adopted the British usage, developed during World War II, by which "ferrying" is distorted to mean a one-wey flight to deliver an airplane, while back-and-forth service for the transportation of passengers and cargo--true ferrying--is referred to broadly as air transportation, or more specifically as a "shuttle."

Atlantic passenger service, reported for temporary duty with the Ferrying Command by mid-June 1941. He and the small staff at Command headquarters shared in handling the numerous details which had to be cared for before the projected service could be inaugurated. On the morning of 1 July the first flight of the transatlantic shuttle, piloted by Colonel Haynes, took off from Bolling Field. The ship used was a new B-24. Routed by way of Patterson Field, Montreal, and Gander Lake, Newfoundland, it landed at Ayr in Scotland shortly after midnight, local time, on 3 July. On the return run the plane left Scotland early on 8 July and reached Bolling Field on the 10th, after an over-night stop at Montreal. Patterson Field was not on the normal route, and Prestwick, 20 near Ayr, soon became the usual British terminus.

<sup>20.</sup> Memo for Mej. Alexander by Maj. Tunner, 14 June 1941; unsigned memo for Col. Olds, 25 June 1941, in "Activity Reports," (contd.)





The crews which carried on this service from July into October without an accident were officers and enlisted men of the Air Force Combat Command, on temporary duty with the Ferrying Command. By November, when regular flights to Cairo and return were replacing the North Atlantic shuttle, their numbers included 23 pilots, 18 navigators, and 25 radio operator-mechanics. They, plus a small force at Bolling Field and tiny detachments at Prestwick and Gander Lake, constituted the personnel of what was variously termed the North Atlantic, the Atlantic, or the Trans-Atlantic Division. All three names were used interchangeably within the Command, and no one can be called more correct than the others. No evidence of formal activation of the 21 division, however named, has been found.

At headquarters the control of the North Atlantic flights was particularly the province of Maj. Thomas L. Mosley, Command operations officer, of Mrs. Mina G. Auchincloss, who was responsible for passengers, and of the assistant operations officer, 1st Lt. A. Felix duPont, who, under Major Mosley, was responsible for operations generally. At the

<sup>20 (</sup>contd.). Commander's File; trip record maintained in loose-leaf notebook by office of 1st Lt. A. F. duPont, 1 July-19 Dec. 1941, in ATC Historical File; Lt. Col. C. V. Haynes, Pilot's Report #1, in duPont File, ATC Central Files.

<sup>21.</sup> Memo for CG, AFCC by ACFC, 19 Aug. 1941, in "Atlantic Personnel," Mosely File; Capt. A. C. Keen, Exec., Atlantic Div., to Maj. T. L. Mosley, 23 Sep. 1941, in "Atlantic Division," Mosley File; R&R, T&O Div. to Exec., OCAC, 8 Nov. 1941; R&F, ACFC to C/AC, 11 Nov. 1941, in 321.9, ATC Central Files; Lt. Col. C. V. Haynes, "Instructions to Crews Atlantic Division Air Corps Ferrying Command," n.d., in "Transatlantic," Mosley File; ACFC Daily Diary, 23 July 1941. For a report of the operation of the service through 6 October 1941, see memo for Gen. Arnold by ACFC, 6 Oct. 1941, in ATC Historical File.

Bolling Field terminus, the division's personnel by October included an executive officer, Capt. Curtis A. Keen, who also reported to Major Mosley, an operations officer, an engineering officer, and a supply officer, in addition to the enlisted personnel engaged in maintaining the Liberators used in the service. By that time a small operations building had been erected at Bolling Field for the use of the division, replacing three machine-shop trailers which had served its needs

The relationship of Colonel Haynes to the division was hardly a normal command relationship, for he was away from Washington as pilot of a series of important flights during much of the period of his connection with the Ferrying Command. From 1 July until 10 July and from 26 July to 7 August he was absent as pilot of the first and fourth regular flights over the North Atlantic route. From 31 August until 7 October he was engaged in a pioneering flight to Cairo by way of the South Atlantic, with General Brett as his principal passenger. Upon the conclusion of the latter mission, he was relieved from temporary duty with the Ferrying Command and ordered to return to his home station

<sup>22.</sup> Memo for Col. Olds by Maj. Mosley, 24 July 1941, in "Transatlantic," Mosley File; Capt. Keen to Maj. Mosley, 23 Sep. 1941, in "Atlantic Division," Mosley File; ACFC "Personnel on duty with North Atlantic Division of the Air Corps Ferrying Command (as of August 21, 1941)," n.d., in "Atlantic Personnel." Moseley File; ACFC Daily Diary, 29 Aug. 1941; unsigned draft, "Requirements Reference Movement of Aircraft from Bolling Field to Africa or the U. K., " n.d., in "Instructions," Commander's File.

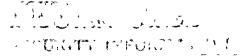
COLUMN WHILLS

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in Puerto Rico.

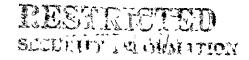
The North Atlantic service was suspended on 18 October 1941, after 20 round-trip flights had been made over what the British termed "the Arnold Line," in honor of the Chief of the Army Air Forces, Conditions encountered as winter approached made further continuance of the service seem almost suicidal. Low temperatures caused the congealing of oil lines and resultant reduction of oil pressure in the un-winterized B-24's making the run. Lack of essential meteorological information made reliable weather forecasting for the east-to-west crossing impossible. Pilots, without adequate weather reports, were forced by stress of weather to fly at levels too high for the available extraction supply.

Though the suspension of the service was intended to be only temporary, pending the winterization of sircraft, the installation of additional oxygen equipment, and the provision of adequate communications between Newfoundland and Scotland, no further transport flights over the North Atlantic to the United Kingdom were made under



<sup>23.</sup> DuPont trip record, 1 July-19 Dec. 1941, in ATC Historical File; memo for Col. Olds by Maj. Alexander, n.d., "Frogress Report (October 6-11, 1941)," in "Activity Reports," Commander's File. In recognition of Colonel Haynes' services, Colonel Olds recommended the award of two Oak Leaf Clusters for his Distinguished Flying Cross. ACFC to AG, 14 Oct. 1941; ACFC to AG, 18 Oct. 1941, in 201 (Haynes), ATC Central Files.

<sup>24.</sup> Memo for C/AAF by ACFC, 23 Oct. 1941, in AAG 373.2B; Lt. Col. J. K. Gowen, Jr., "Gowen's Log," 1:33, 50-51; message, Maj. Alexander to ACFC Control Officer, Gender Lake, Newfoundland, 18 Oct. 1941, in ATC Historical File.



Ferrying Commond auspices until April 1942.

The changing personnel of the Atlantic Division, which had handled the North Atlantic flights, also took responsibility for the operation, beginning 14 November of a round-trip air transport service between Bolling Field and Chiro. This shuttle, which received General Arnold's approval on 7 November was designed initially to transport personnel and equipment needed at Cairo by the United States Military Forth African Mission. The service, or the route which it followed, was often referred to as the South Atlantic Division, though this designation was not intended to indicate any formal organization of 26 that name.

#### Relations with Other Air Force Agencies

From the date of its creation until the Army reorganization of 9 March 1942 went into effect, the Ferrying Command, as its full name indicated, was "under the direct jurisdiction of the Chief of Air Corps." In the letter constituting the Ferrying Command he was given the responsibility of selecting the terminals to which aircraft were to be ferried. He was to designate the Commander of the Ferrying

<sup>25.</sup> ACFC Daily Diary, 18 Oct. 1941; Maj. Alexander to Capt. James Roosevelt, 23 Oct. 1941, in AAG 373.2B; R&R, Foreign Wing, FC to CG, AAF, 31 March 1942; R&R, Foreign Wing, FC to CG, AAF, 1 April 1942, in "North Atlantic," Mosley File.

<sup>26.</sup> Memo for C/AC by Col. R. A. Dunn, Project Officer, Middle East, 4 Nov. 1941; memo for C/AC by ACFC, 4 Dec. 1941, in 452.1, ATC Central Files; R&R, ACFC to C/AC, 4 Nov. 1941; R&R, No. 3, C/AAF to CCAC, 7 Nov. 1941; R&R, No. 4, Exec. to ACFC, 8 Nov. 1941, in Commander's Policy Book; duPont trip record, 1 July-19 Dec. 1941, in ATC Historical File.

Cormand and issue detailed instructions. Headquarters of the Command were to be maintained in Washington, "in close proximity to the Office. Chief of Air Corps." Headquarters and limits on personnel were to be assigned "as authorized from time to time" by that officer. He was the channel through which funds were obtained for the expenses of the 27 Ferrying Command.

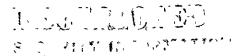
This relationship was no empty form, in spite of the vigor and initiative of the first Commander of the Ferrying Command. Colonel Olds himself had been a member of the Plans Division of the OCAC.

Numerous documents testify to the fact of constant supervision and control by the Chief of the Air Corps and his staff and reference to them by the Ferrying Command of numerous questions relating to its day-by-day activities. An official publication of the OCAC in September 1941 provided specifically that

In carrying out the duties assigned to the Commander, Air Corps Ferrying Command. . . . the services of other divisions of the Office of the Chief of the Air Corps will be utilized to the maximum extent practicable. The issuance of travel orders, estimate of funds required, procurement, disbursement, and accounting for funds shall be accomplished through the channels normal to the Office of the Chief of the Air Corps, except when specific authority may be delegated by the Chief

<sup>27.</sup> AG to CG's, All Armies, et al., 5 June 1941, in AG 320.2 (6-3-41) MR-M. (App. 127-28). The first allocation of funds for the Ferrying Command was made on 19 June 1941, when \$197,600 was made available for the "lease of ground and construction of facilities at Wayne County Airport, Michigan." The first large allocation for the over-all needs of the Command was made on 30 June, in the amount of \$31,646,000. President Roosevelt to S/W, 19 June 1941; WD Budget Officer to C/AC, 23 June 1941; President Roosevelt to S/W, 30 June 1941; Fiscal Officer, ACFC to C/AAF, 27 Oct. 1941, in ATC Historical File.

28. OCAC Office Memo 10-10C, 24 Sep. 1941.



of the Air Corps, and found to be necessary for the efficient operation of the Air Corps Ferrying Command.

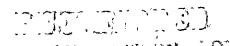
Nor did the supervision and control of the Ferrying Command stop with the Chief of the Air Corps. On 20 June 1941, less than a month after the creation of the Ferrying Command, General Arnold was appointed Chief of the Army Air Forces, with responsibility for coordinating the activities of the OCAC and the Air Force Combat Command (formerly the 29 GH2 Air Force). On more than one occasion General Arnold intervened directly in the affairs of the Ferrying Command, and in many cases metters referred to the Chief of the Air Corps came ultimately to him for decision.

All branches and subordinate commanders in the AAF, and indeed in the Army generally, were enjoined to give the Commander of the Ferrying Command requisite assistance in the performance of his mission.

With certain agencies, however, the relationship was particularly close. Thus the Air Force Combat Command was the source from which the Ferrying Command obtained the assignment on temporary duty of most of the officers who flew its transport planes and of many of its ferry pilots, prior to the Fearl Harbor attack in December 1941. Coordination between the two organizations was required concerning the qualifications of pilots and the issuance of the requisite orders to crews. This relationship seems to have worked very well. For a time in the summer the supplying of additional crews was held up, pending the completion of maneuvers.

Officers were returned to their proper stations soon after the expiration

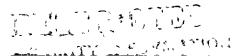
<sup>29.</sup> AR 95-5, 20 June 1941; AAF G.O. #1, 23 June 1941.



of the 90-day periods for which they had been detailed to the Ferrying 30 Command.

With two agencies, subject like itself to the jurisdiction of the Chief of the Air Corps, the relations of the Ferrying Cormand were decidedly close. These were the Materiel Division and its offshoot, the Maintenance Command. It will be recalled that the Materiel Division permitted Lt. Col. Charles E. Branshaw, Sucervisor of its Western Air Corps Procurement District, to serve temporarily in June and July 1941 as Chief of the Western Division of the Ferrying Cormand, in addition to his other duties. The Materiel Division, as the procurement agency for the air arm, was also involved directly in other early problems relating to the domestic ferrying of aircraft. It was agreed in June 1941 that the Material Division would keep the Material Coordinator on the Ferrying Command headquarters staff informed of the numbers and types of aircraft to be ferried which would require additional installations, and of the estimated time needed to accomplish them. It was responsible, likewise, for "the timely shipment of equipment deficiencies for each aircraft scheduled to arrive at installation points.

<sup>32.</sup> Kemo for C/AC by ACFC, 23 June 1941, in Commander's Policy Book (Arm., 129-35).



<sup>30.</sup> AG to CG's, All Armies, et al., 5 June 1941, in AG 320.2 (6-3-41)
MR-M; (App., 127-28); AAF Reg. 55-1, 17 Sep. 1941; OCAC Circular
55-20, 25 Sep. 1941 (App., 138-40); memo for Col. Olds by Maj.
Tunner, 15 June 1941, in ATC Historical File; memo for Col. Olds
by Maj. Alexander, n.d., "Progress Report (Sep. 22-27, 1941),"
"Progress Report (October 6-11, 1941)," in "Activity Reports,"
Commander's File; R&R, ACFC to C/AC, 10 July 1941, in 321.9, ATC
Central Files; ACFC Daily Diery, 15 July 1941.

<sup>31.</sup> Lt. Goerder to Chief, Maintenance Command, 19 June 1941, in AAG 373, Ferrying Command.

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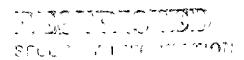
SECURITY MARK MION

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An even more important responsibility of the Materiel Division was the acceptance of aircraft from the British in the case of British contracts, or from the factory in other cases. At the outset, this function was assigned to the Ferrying Command control officer at the factory in question. It was seen almost immediately, however, that it belonged properly to the Materiel Division. This was recognized in a Ferrying Command Operations Instruction, issued 10 July 1941, and when the basic OCAC circular governing Ferrying Command operations was revised in September the proper change was made therein. This provided plainly that the Ferrying Command representative should receive aircraft only from the representative of the Materiel Division.

The Materiel Division was involved, also in the procurement of unusual equipment required in Ferrying Command operations. Thus, in October and November 1941 it was responsible for securing extra fuel tanks to enable the Command to fly 16 Liberator aircraft to the British in Africa. First proposing to secure the 32 tanks required by a rush order to Consolidated Aircraft, the Materiel Division finally determined to substitute 48 B-26 bomb bay tanks. Again it was the Materiel Division which was responsible for the winterizing of transport aircraft for the 34 North Atlantic run.

<sup>34.</sup> ACFC Daily Diary, 30 Oct., 4, 6, 10, 13 Nov. 1941; R&R, ACFC to Chief, Materiel Div., 29 Oct. 1941, in "Liberators (16)," Commander's File.



<sup>33.</sup> OCAC Circular 55-20, 30 June 1941 (App., 126-37 ); OCAC Circular 55-20, 25 Sep. 1941 (App., 138-40 ); ACFC Operation Instruction, 10 July 1941; R&R, Materiel Div. to C/AC, 11 July 1941, in "Instructions," Commander's File.

With the Maintenance Command, the relations of the Ferrying

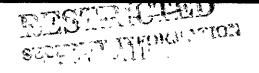
Command were most intimate. Indeed for a time it was assumed that
the Ferrying Command would eventually become a subordinate unit of
the Maintenance Command. A closely related issue was the location of
Ferrying Command headquarters. On 10 July Colonel Olds submitted to
General Brett, Chief of the Air Corps, his recommendation that it be
retained in Washington. He urged that "the efficient operation of this
Command is dependent upon frequent contacts and complete liaison with"

OCAC, headquarters of the Air Force Combat Command, the British Embassy,
the Civil Aeronautics Administration, the operations terminal at Bolling
Field of the Command's North Atlantic service, the Liaison Branch, G-2,
of the War Department General Staff, and the British Air Commission,
all of which were located in Washington.

Col. George E. Stratemeyer, Executive to General Brett, in presenting the matter to his superior, admitted some uncertainty in the matter. It was his recollection, however, that the original intention had been to move Ferrying Command headquarters after some months, probably to Patterson Field, "as it would then be a part of the Headquarters Maintenance Command." In reply, General Brett indicated that it should be moved "when well established & after British Contracts are complete."

On 23 July Colonel Stratemeyer ressed this decision on to Colonel Olds, with the proviso that "when the Command is well established and working, then it is intended to place the Air Corps Ferrying Command under the Maintenance Command for operations." That transfer, of course, never

<sup>35.</sup> Lt. Goerder to Chief, Maintenance Command, 10 June 1941, in AAG 321.9. Ferrying Command; R&R, ACFC to C/AC, 10 July 1941; R&R, No. 2, C/AC to ACFC, 23 July 1941, in 321.9. ATC Central Files; memo for Gen. Brett by Col. Stratemeyer, 14 July 1941, in Microfilm Reel #1, ATC Central Files.



took place, nor did the removal of Ferrying Command headquarters from Washington. There is reason to believe that Colonel Olds! force of character and his clear conception of his Command!s mission were important factors in preserving it as an independent organization.

It should be understood that the Maintenance Command's functions extended considerably beyond the responsibility, suggested in its name, for third and fourth echelon maintenance of aircraft for Air Corps units within the United States. Broadly speaking, it was the Air Corps supply agency. As such it was responsible for the storage and issue, as well as maintenance and remain, of Air Corps equipment and sumplies. Its commander, Col. H. J. F. Miller, exercised command over air depots and sub-depots at stations operating under the control of the Chief of the Air Corps. The Air Corps' freight transport organization, the 50th Transport Ving, whose responsibility it was to convey Air Corps technical supplies from one air depot to another, and elsewhere as required, was a vital part of Maintenance Command machinery.

A Maintenance Command officer assigned to headquarters of the Ferrying Command as liaison officer, 2d Lt. Robert L. Goerder, was one of the first officers to report for duty with the new Command. His first report to the Chief of the Maintenance Command shows that as early as 10 June 1941 that Command had notice that it was expected to supply,

<sup>36.</sup> OCAC to CG, GHQ AF, et al., 14 Feb. 1941, in 323.61, Organization ASC, ASC Central Files; AG to CG, GHQ AF, et al., 29 April 1941, in AG 320.2 Air Corps (4-25-41) M (Ret) M; OCAC to CG's. Training Centers, et al., 28 Aug. 1941, in 323.61, Organization ASC, ASC Central Files; Leonard Eiserer, "Army Air Corps Outhauls All Domestic Carriers in Volume of Freight Shipments," in American Aviation, 1 Aug. 1941, p. 6.

as far as possible, all shortages of equipment on ferried aircraft.

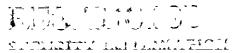
Two days later Colonel Miller and Colonel Olds reached an accord regarding certain points of mutual concern. They agreed that installations and tear-down checks should be made at the proposed installation point (Wayne County Airport) and that the transfer points should be service and check points for "trouble-shooting any small difficulties developed during flight to those points." A method was arranged whereby the requisite enlisted personnel at transfer points should be made available by the Maintenance Command.

All this suggests, without stating, the basic responsibility clearly assigned to the Maintenance Command in a circular published on 39 30 June:

The Air Corps Maintenance Command will be responsible for all maintenance, inspection and installation of equipment being ferried by the ferrying command and will designate such installation and servicing points as are necessary. Such service as is necessary to permit aircraft to continue flight will be rendered at all Air Corps stations.

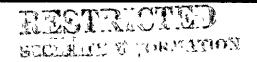
By way of providing the necessary personnel to carry out these responsibilities, provision was made in August for the activation of one material squadron (special), consisting of 10 officers and 348 enlisted men for service at long Beach, Calif., headquarters for the Western Division, and of one for duty at the Wayne County Airport

<sup>39.</sup> OCAC Circular 55-20, 30 June 1941 (App., 136-37). Cf. expanded statement in OCAC Circular 55-20, 25 Sep. 1941. (App., 138-40).



<sup>37.</sup> Lt. Goerder to Chief, Meintenance Command, 10 June 1941, in AAG 321.9, Ferrying Command.

<sup>38.</sup> Lt. Goerder to Chief, Maintenance Command, 14 June 1941, in AAG 300, Ferrying Command.



installation point, Detroit. From time to time additional organiza-40 tions of the sort were requested.

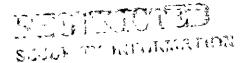
By autumn of 1941 some questions had arisen regarding the relative responsibility and authority of the two commands, so far as the personnel at Ferrying Command facilities, present and prospective, were concerned. In this matter the Ferrying Command had from the start taken a very modest position. It desired to have such service organizations as the materiel squadrons placed definitely under the control of the Chief of the Maintenance Command and to have their commanding officers serve as post commanders of the stations to which the units were assigned. Only the Ferrying Command control officer at these stations would report to the Commender of the Ferrying Commend. An egreement to this effect had been reached by General Miller of the Maintenance Command and Colonel Olds as early as August, according to the latter's understanding. On 8 October 1941, following a series of conferences between General Miller, Colonel Olds, and representatives of the Chief of the Air Corps, the duties of the two commands were divided in a manner substantially as desired by the Ferrying Command. A directive of the Chief of the Air Corps provided that:

g. The Air Corps Ferrying Command, smong other things, is charged with the responsibility of transferring aircraft from the points of acceptance to points of transfer.

40. AG to CG, 9th Corps Area, CO, Selfridge Field, 19 Aug. 1941, in AG 320.2 (8-13-41) MR-M-AAF; memo for Chief, Maintenance Command by AGFC, 8 Oct. 1941, in "Air Service Command," Commander's File.

42. OCAC to Chief, Maintenance Command and Commander, ACFC, 8 Oct. 1941, in 321.9, ATC Central Files; ACFC Daily Diary, 30 Sep., 8 Oct. 1941.

<sup>41.</sup> ACFC Daily Diary, 21 Aug. 1941; R&R, ACFC to Plens Div., OCAC, 24 Sep. 1941, in AAG 321.9, Ferrying Command; unsigned draft, ACFC to Chief, Western Div., ACFC, et al., 26 Sep. 1941, in 321.9, ATC Central Files. The bacic Ferrying Command policy goes back to June. Memo for Col. Olds by Maj. Alexander, 14 June 1941, in "Activity Reports," Commander's File.



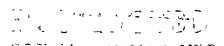
b. The Air Coros Meintenance Corrand, among other things, is charged with the responsibility of operating all bases, stations and other facilities created to meet the requirements of the Air Corps Ferrying Command.

c. The Personnel assigned to the Air Corps Ferrying Command who are "On Duty" at Air Corps Ferrying Command activities operated by the Air Corps Maintenance Command shall while on such duty be attached to the Air Corps Maintenance Command units for administrative purposes. Such Fersonnel shall regain under the Command jurisdiction of the Commander, Air Corps Ferrying Command.

Shortly after the publication of this decision, a reorganization occurred in which the Air Service Command was created to take over the responsibilities of the Air Corps Maintenance Command and to assume important additional duties. The division of labor between the Ferrying Command and the Air Service Command, however, was the same as that prescribed for the Maintenance and Ferrying Commands. Indeed the definition issued on 8 October was reaffirmed on 4 November without change than the substitution of the new name.

To provide a convenient channel for communication between the Ferrying Command and various Air Corps agencies in and around Dayton. Onio, the Ferrying Command in August 1941 established a liaison office at Wright Field. The liaison officer's duties were as broad as the relations of the Ferrying Command with the rest of the Air Corps. He was tarticularly responsible for follow-up procedures regarding the progress made by the Maintenance Command in remaining damaged aircraft, thus securing for the Ferrying Cormand advance notice of completion dates in order to expedite the delivery of ferried planes. Another of

<sup>43.</sup> AAF Reg. 20-4, 17 Oct. 1941; CCAC to Chief, ASC and Commender, ACFC, 4 Nov. 1941, in 321.9. ATC Central Files.

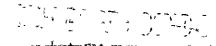


his specific duties was to secure from informed personnel in the Materiel Division the probable completion dates at the factories of aircraft to be ferried. Headquarters of the Western Division was expected to keep him informed of all aircraft tendered with equipment deficiencies, and he, in turn, was to keep the Western Division informed of changes in volicy regarding such deficiencies. He maintained contact with the Experimental Section regarding test and alterations of planes flown by the Ferrying Command, and with the Eudget Section on fiscal matters. He was constantly engaged in facilitating the flow of supplies and flight equipment needed in Ferrying Command operations, including special flights, and the first of the Command's overseas 44 ferrying missions.

### Relations with Other Agencies

Cutside the AAF, the Ferrying Command inevitably became involved in relations with a number of organizations, concerned for one reason or another with its specialized mission. Daily contact with the British Embassy and with the British Air Commission, for example, was of vital necessity in clearing the numerous contractual and material problems affecting the preparation of sircraft to be ferried. The British Air Commission provided inspectors at the aircraft factories, who shared with Air Corps representatives the responsibility for accepting British

<sup>44.</sup> ACFJ Daily Diary, 21 Aug., 19 Nov. 1941; ACFC to Lt. Col. R. E. Baez, Jr., Western Div., ACFC, 12 Sep. 1941, in "North Atlantic," Commander's File; ACFC to Lieison Officer, ACFC, Wright Field, 10 Nov. 1941, in 321.9, ATC Central Files; message, Lieison Officer, ACFC to CO, ACFC, 28 Oct. 1941, etc., in "Liberators (16)," Commander's File.



SUCULOY ENOUGH NAMEN

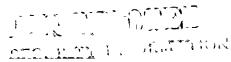
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planes. It maintained at each installation point a representative whose duty it was to pass aircraft as complete, less over-water equipment, before they should be permitted to proceed from installation to transfer points. It was also responsible for accepting aircraft which had been flown from factories to seaports where they were to be dismantled and crated or loaded for shipment by cargo vessels.

Relations with Atfero of the Ministry of Aircraft Production and with the RAF Ferry Command were particularly close. In a certain sense these agencies, which were successively charged with the responsibility of ferrying British aircraft across the North Atlantic, were the customers of the Air Corps Ferrying Command. The contact between representatives of the two organizations at transfer points was of vital importance to each.

The transoceanic ferrying of aircraft for the British was first undertaken by the Canadian Pacific Railroad's Air Services Department, under contract with the British Ministry of Aircraft Production. The first delivery by the Air Services Department took place on 11 November 1940. In the spring of 1941 it was determined to transfer direct control of the operation to the Ministry of Aircraft Production. Atfero, the agency of the Ministry for this job, actually assumed control as early as March 1941, though the official notice to the Canadian Pacific of the proposed cancellation of that organization's agreement was not

<sup>45.</sup> Memo for C/AC by ACFC, 23 June 1941, in Commander's Policy Book, ATC Central Files (App., 129-35); R&R, ACFC to C/AC, 10 July 1941, in 321.9, ATC Central Files.



sent until 27 May 1941. The formal transfer was made on 15 July. On

1 August the RAF Ferry Command, under the command of Air Chief Marshal

Sir Frederick W. Bowhill, in turn took over the operation from Atfero.

As early as June, however, Sir Frederick had been a party, in his official capacity, to a general agreement regarding the movement of British aircraft from factories in England. This understanding clearly contemplated the assumption of Atfero's responsibilities by the RAF Ferry Command, whose chief proposed to establish headquarters, shortly, at Montreal. It was agreed that the "British Ferrying Command's" inspectors should be present at the final inspection of aircraft at each transfer point, prior to the actual transfer of the planes to the British organization. It was agreed, too, that construction at the proposed new transfer points in Maine should be adequate to meet the needs of both the British and the American commands. Each was to provide responsible officers to take charge of its interests at those staions.

It was plainly stated that the first objective of the Air Corps Ferrying Command "from a personnel standpoint is to release as many civilian pilots as possible . . . to the British Ferrying Command for transoceanic movements of aircraft." The RAF Ferry Command agreed to continue the existing arrangements between Affero and the TWA school for the transition training of first pilots for this service. It also



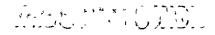
<sup>46.</sup> Unsigned report, "Summary of Information covering the Organization of the Atlantic ferry bomber service by the Canadian Pacific," 25 March 1942, inclosed with letter, C. H. Dickins to Lt. Col. F. C. Morgan, 21 March 1944, in ATC Historical File. Much of the personnel provided initially by the Canadian Pacific continued to serve Atfero and the RAF Ferry Command.

agreed to stand by the terms of the contracts covering rates of pay 47 and conditions of employment for such pilots.

Although the primary objective was not immediately attained, for reasons already stated, the Ferrying Command did not cease to work for a satisfactory solution. An immediate problem was the staffing of the FJA transition school for prospective transoceanic pilots at Albuqueraue. Toward the end of June, Rear Admiral John H. Towars, Chief of the Mavy Bureau of Aeronautics, objected to using as instructors airline pilots holding Maval Reserve commissions. Nor were the commercial airlines eager to cooperate in providing the school with the necessary personnel. Then informed of these obstacles, the Ferrying Command recommended test steps be taken immediately to explain the situation to the naval authorities and to secure assistance from the sirlines, if necessary by calling to active duty such of their pilots as were members of the Air Corps 48

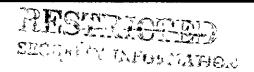
At the same time pressure was brought to bear upon certain reserve officers then flying for the sircraft manufacturers, to accept employment for Atfero work. The alternative presented was the probability of being called to active duty at considerably lower rates of remuneration. Thatever the effect of the several steps taken, the hump seems to have been passed by the end of July. At that time enough civilian pilots

<sup>48.</sup> R&R, ACFC to C/AC, 28 June 1941, in 321.9, ATC Central Files. See above, 25-26.



<sup>47.</sup> Hero for C/AC by ACFC, 23 June 1941, in Commander's Policy Rook, ACC Central Files (App., 129-35). This document, signed by Col. Olds, bears the signed approval also of General Brett, C/AC; General Arnold, DC/S (Air); Robert A. Lovett, AS/W (Air); and Air Chief Marshal Sir F. V. Bowhill.

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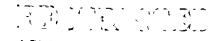
had enrolled with the TWA school to supply transoceanic ferrying needs 49 temporarily.

A new side to the problem was presented to Colonel Olds, early in August, when he flew to Montreal for a conference with Sir Frederick W. Bowhill. There he learned that the RAF Ferry Command had not employed any of the graduates of the TWA school and that none would be employed under the terms of the contract agreed upon between Affero and the trainees prior to the beginning of their training at Albuquerque.

Colonel Olds might, no doubt, have concluded that this was none of his affair. Instead, he urged Sir Frederick to send C. H. Dickins. Affero operations manager, to Albuquerque at once to explain the reasons for the changed policy and the terms of the contract which the RAF Ferry Command was now prepared to offer. He also recommended that employment under terms of a new contract be offered to those trainees who had already finished their training, and that those who felt unable to accept the new terms be reimbursed in cash for the loss of time and salary they had incurred.

The new terms were far from niggardly. They called for an allowance of \$10 a day to student pilots in training. Graduates rated as first pilots were to receive \$500 for each round trip, with a monthly guarantee of \$1,000; co-pilots, \$400 a round trip; navigators, \$300 a 50 round trip.

<sup>50.</sup> ACFC Daily Diary, 7, 9, 11 Aug. 1941.



<sup>49.</sup> ACFC to Chief, Western Div., 30 June 1941; ACFC to Chief, Western Div., 29 July 1941, in AAG 210, Ferrying Command.

Hore significant in relation to the assigned mission of the Ferrying Command were its connections with the Civil Aeronautics Administration. Almost as soon as the Command assumed responsibility for domestic ferrying, arrangements were made for the use of CAA teletype circuits 51 and 52 for the transmission of flight plans and other messages pertaining to ferrying operations. During the summer of 1941, too, the Command was repeatedly called upon to ferry to various points

within the United States transport aircraft acquired by CAA for trans-

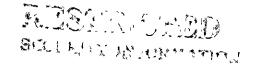
#### Expanding Responsibilities

fer to the British under Lend-Lease.

During the summer and autumn months of 1941, the interests and activities of the Ferrying Command were multiplied. On 23 July Colonel Olds was in conference with his former colleague, Col. H. A. Craig of the Air War Plans Division, regarding plans for the development of a satisfactory route for the flight delivery of short-range aircraft to Great Britain, a project which had been under consideration as early as April. It was hoped to establish a chain of stations to handle this traffic on a line far enough north to avoid the trough of bad weather between Newfoundland and the United Kingdom. Locations under consideration were Northwest River and Fort Chimo in Labrador; Holsteinborg, Julianehaab, and Angmagssalik in Greenland; and Reykjavik in Iceland. The carrying out of such a program, however, was not yet

<sup>51.</sup> ACFC to C/AC, 16 June 1941, in AAG 373.2A; OCAC Circular 55-20, 30 June 1941 (App., 136-37); OCAC Circular 55-20, 25 Sep. 1941 (App., 138-40). See also the file "Civil Transport." in Commander's File.





within the competence of the Ferrying Command, and it had to wait in any event for the completion of the necessary surveys. The Command furnished a B-24 and a crew for one survey conducted by Capt. Elliott Ecosevelt during the latter part of the summer. Meanwhile steps were taken to establish weather and communications personnel at Fort Chimo.

52
Frobisher Bay, Cumberland Sound, and Northwest River.

Representatives of the Ferrying Command had a voice, too, in planning the establishment of facilities for the long-range ferrying of land planes over the South Pacific at Canton Island, Suva, and New Caledonia. Informed late in August of the wishes of Air Staff in the premises, the Ferrying Command immediately took steps to secure a sufficient increase in the Ferrying Command budget of Lend-Lease funds to cover the cost of this and of the North Atlantic project for a better ferrying route. The funds secured for the Pacific ferry program, in the amount of \$5,000,000, were allocated to the Commanding General of the Hawaiian Department, Lt. Gen. Walter C. Short. The Hawaiian Department immediately took steps looking to the completion of the minimum facilities on Christmas and Centon Islands by 15 Jan-53 uary.

In August the War Department moved to support British operations in the Mediterranean theater by making a series of contracts with Pan American Airways and with its subsidiaries, created for the purpose,

<sup>52.</sup> ACFC Daily Diary, 23, 24 July, 2, 21 Aug. 1941; memo for Col. Olds by Capt. J. H. Rothrock, 6 Sep. 1941, in "Transatlantic," Mosley File. See above, 4-5.

<sup>53.</sup> ACFC Daily Diary, 21 Aug., 11 Oct. 1941; Hawaiian Dept. to AG. 22 Nov. 1941, in 361, ATC Central Files.

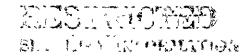
Pan American Airways-Africa, Limited, and Pan American Air Ferries,
Incorporated. The latter organization was to ferry british Lend-Lease
aircraft from the United States to Khartoum in the Sudan. Pan American
Airways-Africa was to provide the necessary route facilities and operate
an air transport service across Africa for the delivery of Lend-Lease
cargo and the return of the ferry pilots to West Africa, whence they
could fly back to the United States to pick up more planes. On 21
October PAA inaugurated a regular transport schedule from Accra to
Khartoum. Its personnel were stationed at the primitive airports
along the route and were thus in a position to assist the Ferrying
Command crews which flew from Bolling Field to Cairo in November and
54
December 1941.

Service of this character was hardly contemplated by the contract. The relationship of the Air Corps Ferrying Command to PAAIs new enterprises was at the outset intended to be similar to its relationship with the RAF Ferry Command for aircraft to be ferried across the North Atlantic. It was agreed early in September that the Ferrying Command should establish a transfer point at Miami, where it would turn over to Pan American all aircraft destined for the Mediterranean theater. It was understood, however, that, as soon as possible, the transfer point would be moved southward, ultimately to Trinidad. Pan American proposed to employ civilian pilots and was to be given the same priority as the RAF Ferry Command in procuring them within the United States.

<sup>55.</sup> ACFC Daily Diary, 5 Sep. 1941.



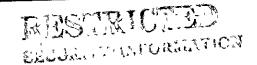
<sup>54.</sup> Contracts, DA W 535 ac-415 and DA W 535 ac-416, 14 Aug. 1941, in ATC Organization and Contract Supervision Files; 1202d AAFBU CHAD ATC, "Historical Report, January 30, 1942-June 30, 1942," 3-5, and Annex 1-C.



Establishing the transfer point at Mami was not as simple as it sounded, and the Ferrying Command and the Contract Section of the Materiel Division became involved in a series of knotty discussions with Pan American, which was seemingly none too eager to share its facilities at the 36th Street Airport. Ultimately a board of officers representing various interested Army agencies was sent to Florida, and came back with a report recommending the use of the International Airport. This report was approved by Colonel Olds on 15 November. By that time a detachment of the 313th Materiel Squadron had been sent to Miani; Capt. Frank N. Nightingale had reported for duty as control officer on 12 November; and the first ferried aircraft were being routed through a transfer point established temporarily at the EG Municipal Airport.

Meanwhile, in its own right, under the terms of its mission as originally stated, the Command became concerned with limited transport operations on the way to the Rear Hast and thence to Russia. Early in October a directive from General Spaatz, Chief of the Air Staff, was received, requiring the establishment of a bimonthly air transport service by the Command between Khartoum and Moscow, effective 15 October. Nothing came of this directive. On 7 November, however, under orders from General Arnold, the Command assumed responsibility for establishing

<sup>56.</sup> Ibid., 17, 18, 29 Oct., 27 Nov. 1941; Board report on Mlemi, Fle., approved 15 Nov. 1941, in CRBD Historical File; R&R, ACFC to ASC. 28 Nov. 1941, in "Miami Frocurement," S&S QM Branch Files, ATC Central Files; message, Capt. F. N. Nightingale to CO, ACFC, 12 Nov. 1941; ACFC to Control Officer, ACFC, Miami, 19 Nov. 1941, in 201 (Nightingale), ATC Central Files; ACFC Control Officer, Miami to CO, ACFC, 5 Jan. 1942, in "Miami," Mosley File.



the air transport service linking Washington and Cairo, and a week later the first flight left Bolling Field.

It is clear that Colonel Olds, far from taking a passive part in these developments, had an active hand in planning the extension of his Command's mission. It is apparent that he was in frequent communication, not only with OCAC and with the office of the Chief of the Army Air Forces, but also with the War Department General Staff, with the Assistant Secretary of War for Air, Robert A. Lovett, and with Edward R. Stettinius, Jr., the Lend-Lease Administrator. With their approbation, toward the end of September he cutlined a program which required an extension of the basis of the Ferrying Command's responsibilities, as contained in the presidential directive of 28 May 1941 to the Secretary of War.

He recommended that the Command's authority be expanded to include the delivery of aircraft and the provision of such facilities as staging fields, weather and communications stations, air treffic control points, and installation and transfer points, "where necessary in the interest of our own strategic defense in (a) the Western Hemisphere, including Brazil, Canada, Greenland and Iceland; (b) American possessions, such as Alaska, and the Philippines; and (c) the Dutch East Indies and Australia."

Should such authority be granted, he proposed the inauguration of the previously discussed service to Iceland by way of points in Labrador

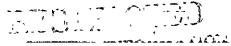
<sup>57.</sup> ACFC Daily Diary, 6 Oct., 7, 14 Nov. 1941. See above, 32. 58. ACFC Daily Diary, 1 July-7 Dec. 1941, <u>massim</u>. See also documents cited below, 52-54, notes 59, 60, 61, 62.

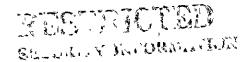
and Greenland, which would ultimately permit the flight delivery of relatively chort-range aircraft to Britain or Arctic Russia. He urged that the use of such points as Alaska, Hawaii, Wake Island, and the Philippines would greatly speed the delivery of planes to Russia, the Netherlands, China, or Singapore. Further, the extension of authority requested would facilitate "training American pilots in areas which might become the scenes of American military operations."

Supported by a memorandum from Stettinius to Harry L. Hopkins, the draft directive requested went forward to the President and was duly issued, over the President's signature, on 3 October 1941. The Secretary of War was now empowered to deliver aircraft "to any territory subject to the jurisdiction of the United States, to any territory within the Western Hemisphere, the Netherlands East Indies and Australia, on behalf of any country to which I shall have authorized the delivery 59 of defense articles under the Lend-Lease Act."

The ink was hardly dry on the presidential directive when another line of planning required a further extension of the Ferrying Command's authority. As early as September, General Brett, then in Cairo, had recommended the diversion of 20 Liberator aircraft to the hard-pressed British forces in Egypt. From London, a fortnight later, following consultation with Prime Minister Churchill and Air Chief Marshal Sir Charles F. A. Portal, he repeated the recommendation, though for a

<sup>59.</sup> Memo for Harry L. Hopkins by Edward R. Stettinius, 30 Sep. 1941 (App.,141-42); President Roosevelt to S/W, 3 Oct. 1941, in Commander's Policy Book (App.,143).



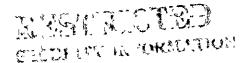


reduced total of 16 planes. General Arnold adopted the proposal and at once sought specific authority for the delivery of Lend-Lease aircraft to points in Africa. Again Stettinius submitted a detailed justification through Hopkins. He called attention to the fact that the approach of winter made the northern route to the United Kingdom "dangerous, underendable, and slow"; the opening of a southern route would ease the burden upon it. At the same time, it would hasten the delivery of planes to Africa, including Egypt, "where they are not to be most needed during the winter," and would give American pilots "further familiarity and training/flying in areas strategically important to American defense." The desired directive was signed by the 60 President on 29 October.

Finally, in November the Command requested a still further grant of authority which would enable it "to prepare for such extensions of its present delivery service as it may eventually be called upon to make." With the blessing of the Assistant Secretary of War for Air and General Arnold, the proposal went forward to the President with an epproving memorandum by Stettinius. The new directive was broad enough to cover operations the world over. It authorized the Secretary of War to deliver aircraft "to such other places and in such manner as may be necessary to carry out the Lend-Lease program."

<sup>60.</sup> Message 105, Brett to Arnold, 29 Sep. 1941; message 752, Brett to Arnold, 17 Oct. 1941, in "16 Liberators," Commander's File; memo for Hopkins by Stettinius, 23 Oct. 1941; President Roosevelt to S/W, 29 Oct. 1941, in Commander's Policy Book.

<sup>61.</sup> Memo for ACFC Hq. Staff, et al., by CO, ACFC, 14 Nov. 1941, in 321.9, ATC Central Files; memo for President by Stettinius, 24 Nov. 1941, (App., 144); President Roosevelt to S/W, 24 Nov. 1941, in Commender's Policy Book (App., 145).

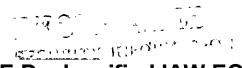


Thus a way was opened, even before the shock of Pearl Harbor, for meeting a new wave of demands upon the Ferrying Command. Already, following discussions between the Lend-Lease Administrator, the Assistant Secretary of War for Air, and General Arnold, the Ferrying Command was studying the fessibility of taking full responsibility for all flight deliveries of aircraft to the United Kingdom. On 24 November it rendered a report on this proposal, which, it will be remembered, had been rejected in May. Now Colonel Olds recommended that the burden 62 be assumed, effective 1 April 1942.

Meanwhile the Command's personnel had expanded somewhat in response to the increasing responsibilities which it had shouldered. Headquarters in mid-November included 20 officers and 70 civilian employees. In domestic ferrying, 262 pilots, 12 navigators, and 41 radio operator-mechanics were engaged. "North Atlantic ferrying," in other words, the Atlantic Division, had a total personnel of 66 men. Sixty-four officers and 22 civilians were employed at the several control points. The material squadrons which supported Ferrying Command activities at its more important stations included 53 officers and 900 enlisted men.

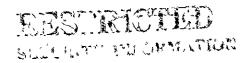
The pressure of expanding responsibilities was felt most severely at Ferrying Command headquarters. There, several changes of importance took place during the autumn months. Early in October the headquarters offices were moved from their cramped quarters in the besement of the

<sup>63.</sup> R&R, T&O Div. to Exec., CCAG, 8 Nov. 1941; R&R, No. 3, AGFC to C/AG, 13 Nov. 1941, in 321.9, AFC Central Files.



<sup>62.</sup> Memo for C/AC by ACFC, 24 Nov. 1941, in 321.9, ATC Central Files. See above. 7.

Munitions Building to the second floor of Temporary Building H, 23d and C Streets, N. W. From 10 October until 12 November Colonel Olds was absent from headquarters, receiving medical treatment at the Army and Nevy General Mospital at Hot Springs, Ark. During his absence, the executive officer, Major Alexander, was in charge. On 28 October 1941 Major Tunner was relieved of his duties as adjutant by the appointment of Mej. Robert C. Hamlett, previously an officer in the Infantry Reserve. Major Tunner continued as personnel officer. Shortly after Colonel Olds' return to duty, Major Alexander, by way of a change from his headquarters labors, went out to Cairo as co-pilot of a B-24 transport. He arrived at Cairo on 27 November. General Brett, Chief of the Air Corps, who reached Cairo from England at about the same time, took Major Alexander and his plane on a special mission to Chungking. There he left him on 22 December, in accordance with cable orders from General Mershall, who had directed that Major Alexander be attached to the staff of Brig. Gen. John Magruder, Chief of the United States Army mission to China. Not until 1 December 1942, when he became commanding officer of the Air Transport Command's new India-China Wing, did he return to service in the organization which he had helped create. Meanwhile he was succeeded as executive officer by Major Tunner, appointed to this duty on 25 November 1941. When in September the Command was called upon to report the names of its intelligence officers, Major Tunner was designated for headquarters, in addition to his other duties, as were the several station adjutants in the field. The headquarters responsibility was transferred on 12 December to Capt. Louis S. Gimbel, Jr., of the Materiel Section. Late in October Lt. Col. Philip G. Kemp

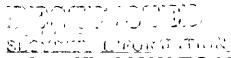


was appointed chief of the newly created Plans Section, and Lt. Col. 64

Horace P. Orlady of the Projects Section.

As far back as 8 August, an Air Corps Reserve officer, already on active duty, was ordered transferred to the Ferrying Command to serve, beginning 15 October, as control officer for the proposed transfer point at Houlton, Me. This was 1st Lt. Robert M. Love, who was to become one of the most important figures in the history of the Command. When it became apparent that the Houlton base would not be open to traffic at the designated date and that additional officers were gravely needed at Washington, the Command on 30 October sought to have him transferred to headquarters. The Military Personnel Division of the OCAC objected, however, on the ground that the quote of officers for duty in the OCAC was filled. Colonel Olds thereupon requested the establishment of a separate quota for Ferrying Command headquarters under approved manning tables. He also requested that provision be made for two assistant executive officers, "in view of the added requirements and missions presented to the Air Corps Ferrying Command for accomplishment on recent dates." Finally, he repeated his request for the transfer of Lieutenant

<sup>64.</sup> OCAC Personnel Orders #234, par. 8, 6 Oct. 1941; Army and Navy General Hospital to CO, ACFC, 8 Nov. 1941, in 201 (Olds), ATC Central Files; ACFC Daily Diary, 12 Nov. 1941; Atlantic Div., ACFC, Operations Order #147, 21 Nov. 1941, and other documents in 201 (Alexantions Order #147, 21 Nov. 1941, and other documents in 201 (Alexantions Orders #147, 21 Nov. 1941, and other documents in 201 (Alexantions Orders #147, 21 Nov. 1941, and If Historical File; "Gowen's Log," I:119, 129, 150, 153, 132-83, in ATC Historical File; ACFC Personnel Orders #57, par. 1, 28 Oct. 1941, in 201 (Hamlett); ACFC Personnel Orders #57, par. 1, 28 Oct. 1941; OCAC to Infect Personnel Orders #57, par. 1, 12 Dec. 1941; OCAC to Infect Personnel Orders #57, par. 1, 12 Dec. 1941; OCAC to Chief, telligence Officer, ACFC, 19 Sep. 1941, and 1st Ind., ACFC to Chief, Intelligence Div., OCAC, 26 Sep. 1941, in 201 (Tunner), ATC Central Intelligence Div., OCAC, 26 Sep. 1941, in 201 (Tunner), ATC Central Files; memo for Col., Olds by Maj. Alexander, n.d., "Progress Report (October 27-1 /Nov./, 1941)," in "Activity Reports," Commander's File.



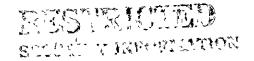
Love to "relieve the tremendous load now placed on the Executive."

After some delay, Colonel Olds won his point, and Lieutenant Love's

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transfer to headquarters was officially ordered on 4 December.

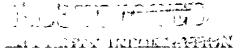
The entry of the United States into the war as an active belligerent after the Fearl Harbor attack on 7 December 1941 inevitably confronted the Co mand with a host of new demands and changed materially the nature of its work. Planning for operations the world over was speeded up. It was decided that all sincreft on hand and scheduled for December delivery should be retained by the United States to meet immediate requirements of the Army and Navy. The Ferrying Command, whose major mission hitherto had been the domestic ferrying of sincreft destined for British service, now changed the direction of its flights and assumed control of the delivery of sincreft from factories to AAF combat organizations. Liberators originally intended for flight delivery to the British in Egypt were ferried instead to the West Coast for flight scross the Facific by American combat crews. Arrangements were made for control points at Karachi, to handle sincreft moving to the



number of pilots which the Ferrying Command would need to fulfill its expanded mission. For a few days in the latter part of December, the Command, as directed, conducted an office which handled priorities for traffic on domestic and foreign airlines. On 30 December, however, this responsibility was transferred to G-4 of the War Department General Staff.

It was immediately obvious that the emergency needs for air transportation could not be met without recourse to the services of the civil airlines. On 12 December the Assistant Secretary of War for Air and General Arnold directed Colonel Olds to take control of the execution of all air transport contracts between the War Department and the civil eir carriers. On 16 December, the Command began a series of discussions with TVA, looking to the assumption of overseas transport responsibilities by that corporation, and a contract was signed and approved on 24 December. Meanwhile, on 13 December 1941 PAA had agreed to extend its transport and base services from Africa to Teheran or to a point, possibly in Russia, to be agreed upon subsequently by PAA and the contracting officer. A similar extension was made in the routes over which Pan American Air Ferries was to deliver aircraft. Ferrying of planes to the Chinese and Russian governments, as well as to the British, was now contemplated. On the same day the War Department entered into a new contract with Pan American for transport service between the United States and Singepore, via either Legos or Leopoldville (Belgian Congo),

<sup>66.</sup> ACFC Daily Diary, 9-13, 17, 20, 21, 29, 30, Dec. 1941; ACFC "Staff Meeting," 8, 22 Dec. 1941, in "Staff Meetings," Mosley File.



Karachi, Jodhyur, Calcutta, and Rangcon. This service was to be rendered with PAA's fleet of eight Boeing B-314's and two Martin M-130

Flying Boats, which PAA agreed to sell to the government. Almost immediately, however, an informal agreement was reached between the War and Navy departments, under which the Martin Flying Boats and all but three of the Boeing planes were transferred to the Navy. Those retained in Army service were dispatched almost at once to the Far East. The first carried a cargo of P-40 parts, while the others were loaded chiefly with .50-caliber ammunition. Because of the advancing Japanese offensive, they never flew beyond Calcutta. Following the initial flights to India, their normal use was on the route from New York, via Miami and Natel, to Lagos, with an extra shuttle or two between Lagos and Natel 67

Against this background of new responsibilities and frantic emergency planning, a program for the reorganization and expansion of the Ferrying Command, now essential to its efficient functioning, was pushed forward. An informal division of labor had already been worked out at headquarters, whereby Major Mosley was handling overseas operations and Major Tunner, domestic. This arrangement furnishes the key to the proposed reorganization. Major Tunner, assisted by a small staff, was to take

<sup>67.</sup> ACFC Daily Diary, 12, 16, 17, 20-31 Dec. 1941, 1 Jan.-8 March 1942; minutes of Special Aviation Committee, 14 Dec. 1941, in ATC Historical File; Contract, DA w 535 ac-914; Supplemental Agreements, 13 Dec. 1941, to Contracts, DA w 535 ac-415, DA w 535 ac-416; Supplemental Agreement, 17 Dec. 1941, to Contract, DA w 535 ac-914; Contract DA w 535 ac-1062, 24 Dec. 1941; memo for Chief, Navy Eureau of Aeronautics by C/AS, 17 Feb. 1943, and inclosure, in ATC Organization and Contract Supervision Files; memo for Lt. Comdr. C. H. Schildhauer by ACFC, 22 Dec. 1941, in 452.1. ATC Central Files. For the earlier contracts between PAA and the War Department, see above, 48-49.

charge of the Domestic Division; Mejor Nosley, of the Overseas or Foreign Division. Command headquarters proper would be expanded and brought under a conventional Army manning table. The proposed organization chart and manning table were submitted to the Chief of the Air 68 Corps and to the Air Staff on 23 December.

Approved of the manning table by the Chief of the Air Staff was delayed until 10 January 1942, but on 30 December the basic elements of the reorganization plan were put into effect, with the publication by Colonel Olds of General Orders No. 3:

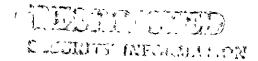
The Air Corps Ferrying Commend is hereby reorganized to include a General Headquarters and two subordinate divisions, Domestic Division and Foreign Division. The Headquarters of the Air Corps Ferrying Command and the Headquarters of the Domestic and Foreign Divisions will be located in Washington, D. C. The Domestic and Foreign Divisions will be organized as deemed necessary by the Commanding Officers of those divisions, which organization will be published under orders of the divisions concerned.

Manning Table, "Air Corps Ferrying Command," indorsed, "Approved by Chief of Air Staff 1/10/42 SSH/henks/," in ATC Historical File; ACFC G.O. #3, 30 Dec. 1941. This is a corrected order. The first edition, published earlier the same day, used the term "Overseas" instead of "Foreign" Division. Major Tunner actually assumed command of the Domestic Division on 28 December. Major Mosley did not assume command of the Foreign Division formally until 30 December, but he signed, as Division Commander, a set of instructions to control officers of the Foreign Division, dated 29 December. Domestic Div. G.O. #1, 28 Dec. 1941; Foreign Div. G.O. #1, 30 Dec. 1941, in 300.4, ATC Central Files; Foreign Div. to ACFC Control Officers, Foreign Div., 29 Dec. 1941, in "Directives," Mosley File.



<sup>68.</sup> Interviews with Col. R. M. Love By Maj. La Farge, 27-28 July 1944, notes in ATC Historical File; R&R, ACFC to C/AC and Air Staff, 23 Dec. 1941, in AAG 321.902.

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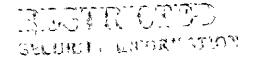


#### Chapter III

WAR EXPANSION (30 DECEMBER 1941-30 JUNE 1942)

The second half year of the Ferrying Command's history, like the first, was a period of tremendous expansion. New responsibilities were imposed upon the organization, and new personnel somehow procured to fulfill them. The total accomplishment of the Command, measured in terms of aircraft ferried, personnel, mail, and material transported, shot up correspondingly. During 1941, the Command flew to their final domestic destinations a total of 1,469 aircraft. During the first half of 1942 a total of 12,104 planes was similarly ferried. During the same 6 months 633 aircraft were delivered to foreign destinations in contrast with a mere handful the previous year. The total number of military personnel assigned or attached to the Command rose from 1,443 on 13 November 1941 to over 11,000 at the end of June 1942. Far and away the greater portion of the 1,920 tons of cargo, mail, and passengers transported by the Command during the first fiscal year of its extence was carried during the months following 1 January 1942.

ACFC "Daily Flight Report As Of 1800," #160, 31 Dec. 1941, attached to ACFC Daily Diary, 31 Dec. 1941; memo for Maj. Love by Air Transport Sec., 13 June 1942, in ATC Historical File; ATC to CG, AAF, 21 July 1943, in 320.2, ATC Central Files; R&R, T&O Div. to Exec., OCAC, 8 Nov. 1941; R&R, No. 3, ACFC to C/AC, 13 Nov. 1941, in 321.9, ATC Central Files; Statistical Control Div., ATC, "Total Cumulative Deliveries of Ferried Aircraft to Final Destination," 20 June 1944, in Summary of Operations of the Air Transport Command, S5.



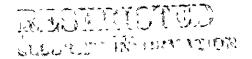
#### The New Organization in Operation

Though the period opened with a formal reorganization of the Ferrying Command, the atmosphere in which its personnel operated continued throughout to be thoroughly informal. During the first weeks of the new year the organization was still small. The manning table, as approved on 10 Jenuary 1942, called for e total of only 39 officers in Cormand headquarters proper, plus 12 and 15, respectively, in the headquarters of the Domestic and Foreign divisions. All were then housed in half of the top floor of Temporary War Department Building "H", at 23d and C Streets, N. W. The organization was obviously small enough to permit a good deal of freedom. The Commanding General was accessible to all his subordinates, and business was most often transacted by means of versonal contacts within the rather cramped quarters occupied. Apparently, too, none of the men who held key positions in the Command was by nature inclined to think in terms of organizational charts and a rigid distribution of functions. Emphasis was placed on getting a job done, and the structure of the organization which did it was a secondary consideration.

The set-up provided by the manning table followed conventional lines.

Headquarters of the Ferrying Command was to include the Commander, an

<sup>3.</sup> Memo for All FC Military Personnel by FO, 23 June 1942, in ATC Publications File; interviews with Col. Love by Maj. La Farge, 27-28 July 1944, notes in ATC Historical File; interview with T/Sgt. Lawrence Navarra, NCO in charge of ATC Central Files, by 1st Lt. Frank H. Heck, 31 July 1944. Sergeant Navarra was a civilian employee of the Ferrying Command in 1941-1942.



executive, and an assistant executive. The Commander was to be advised by a general and a special staff. The general staff was to include a Plans Division, in addition to S-1, S-2, S-3, and S-4. The special staff was to include an adjutant, and ordance, medical, fiscal and budget, communications, signal, engineering, legal, quartermaster, inspection, and liaison officers.

When the manning table was approved the headquarters personnel was still incomplete. Colonel Olds, who was promoted to the rank of brigadier general on 20 January, continued as Commander, with Lieutenant Love as acting executive. Lieutenant Love also doubled as S-3. Capt. Richard C. Lowman was S-1 and Capt. Louis S. Gimbel, Jr., S-2. The position of S-4 was occupied by George F. Brewer, whose commission as major, AUS, was not issued until 12 February. Maj. Robert C. Hemlett was adjutant and Lt. Col. Rowland W. Fixel functioned as legal officer. Lt. Col. S. S. Hanks continued as fiscal and budget officer only until 21 January when he was returned to duty in the Buildings and Grounds Division, OCAC. His successor as budget and fiscal officer, Lt. Col. Faul.N. Montague, had served as his assistant since Eovember. Lt. Col. Frederick Pillet was communications officer. Col. James F. C. Hyde, CE, had not yet reported for duty as engineering officer.

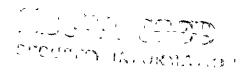
The newly created Domestic Division was responsible only for domestic ferrying, but its functions within this sphere were very broad.

<sup>4.</sup> Manning Table, "Air Corps Ferrying Cormand," in ATC Historical File.
5. Information contained in this paragraph is based on a "Headquarters Roster," dated by internal evidence between 28 February and 11 March 1942, in ATC Historical File, and on scattered documents in the 201 files of the officers concerned.

After 15 January it was to ferry all army aircraft from factories to units stationed within continental United States. Meanwhile it was charged with the domestic ferrying of all multi-engine Army aircraft and all British and Lend-Leace aircraft, and with monitoring all movements of troops by domestic airlines. For the performance of this mission, the division was authorized, in addition to the small staff at headquarters in Vashington, 600 ferrying crews, as well as 122 officers and 2,720 enlisted men for operational and administrative duties in the field. These totals included the 307th, 311th, 313th, and 514th Materiel Squarons, whose transfer from the Air Service Command to Ferrying Command control was now desired. The field personnel was to be divided between the old Western Division, with headquarters at Long Beach, Calif.; six transfer roints, Montreal, West Falm Berch, Presque Isle and Houlton, Me., Savanneh, and New York City; three installation points, Mayne County Airport at Petroit, Jacksonville, Fla., and Nashville, Tenn.; and three intermediate points, Hensley Field, Springs, Calif., and Yuna, Ariz.

On 3 January 1942, however, a week before the exproval of the manning tables, the OCAC had published a circular dividing the Domestic Division into six sectors, and Maj. William H. Tunner, division commander, had named their commanding officers. The sectors, with their

<sup>6.</sup> Manning Table, "Air Corps Ferrying Command," in ATC Historical File; AOFO Staff Meeting, 22 Dec. 1941, in "Staff Meetings," Mosley File. See above, 39-40; below, 71-72.



headquarters and commanders, were as follows:

Morthwest Sector, Boeing Field, Seattle, Wash., Capt. Lloyd Wright Earle

California Sector, Municipal Airport, Long Leach, Calif., Lt. Col. Ralph E. Spake

Midwest Sector, Hensley Field, Grand Prairie, Tex., Maj. Thomas D. Ferguson

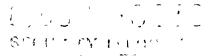
Nashville Sector, Municipal Airport, Nashville, Tenn., Lt. Col. Eugene Stevens

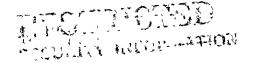
Detroit Sector, Wayne County Airport, Detroit, Mich., lst Lt. Joel Y. Ledbetter

Northeast Sector, Logan Field, Baltimore, Md., Maj. Robert H. Eaker.

The California Sector served the Consolidated, North American, Vultee, Douglas, Lockheed, Ryan, Northrop, and Vege factories in California. The Midwest Sector was responsible for ferrying the product of the Boeing, Cessna, and Beech plants at Wichita, Kan., the Douglas plant at Tulsa, Okla., the North American factories at Dallas and Kansas City, the Consolidated plant at Fort Worth, and the Martin factory at Chaba. The Northeast Sector served the Martin plant at Baltimore, the Fairchild factory at Hagerstown, Md., the Piper concern at Lock Haven, Penn., and the Grumman and Republic plants on Long Island. The Detroit Sector took deliveries from the Curtiss Wright establishments

<sup>7.</sup> CCAC Circular 55-20A, 3 Jan. 1942 (App., 146); memo for All Personnel, Domestic Div. by Domestic Div., ACFC, 17 Jan. 1942, in ATC Historical File. Domestic Div. S.O. #1, pars. 1-2, 30 Dec. 1941, which antedates the CCAC circular, does not include the Northwest Sector and indicates that Northeast Sector Headquarters was located temporarily at Bolling Field. This document is in 300.4, ATC Central Files.





at Columbus, Ohio, and Burfalo, the Ypsilanti plant at Ypsilanti, Mich., and the Bell factory at Burfalo. The Northwest Sector was responsible for ferrying Boeing aircraft from Seattle, while the Nashville Sector handled Vultee planes produced at Nashville and Curtiss Wright aircraft from St. Louis.

The circular which provided for the establishment of the sectors authorized the commanding officer of each to "designate transfer, installation and intermediate control points in his Sector for the delivery of aircraft from factories to destinations assigned," and to "essign a representative at each of these points who will be responsible for the submission of arrival and departure notices, the issue of necessary operations orders, the clearance of aircraft, and the administration of personnel of the Air Corps Ferrying Command stationed in or passing through his Sector."

On 20 January the Command requested the official constitution and activation of a very modest sector headquarters organization, totaling eight commissioned officers for each sector of the Domestic Division, now referred to as the Domestic Wing. A similar request was made for Foreign Wing sector headquarters at West Falm Beach, Presque Isle, Eolling Field, and Sacramento. Also provosed was the establishment of 21 Air Corps ferrying squadrons, 9 for the Foreign Wing, and 12 to be

<sup>8.</sup> Domestic Div. to Sector Commanders, 7 Jan. 1942, in ATC Historical File.

<sup>9.</sup> OCAC Circular 55-20A, 3 Jan. 1942 (App., 146). It is clear that the intent was to give the sector commanders control over Ferrying Command personnel at existing Ferrying Command stations, as well as at such new points as they might have occasion to designate.



distributed among the several sectors of the Dorestic Ving; of an air base squedron for each Domestic Ving sector except the Northwest Sector; and of air base squadrons for Vest Falm Beach, Houlton, and Presque 10 Isla.

Less than a month later the War Department took official action, redesignating the Foreign and Domestic divisions as wings, constituting and authorizing the early activation of the 6 Domestic Wing sectors and 2 of those requested for the Foreign Wing, as well as the 21 ferrying squadrons. Of the latter, three each were assigned to the California and Midwest sectors, two each to the Detroit and Northeast sectors, and one each to the Mashville and Worthwest sectors. Of those intended for the Foreign Wing, three each were to be activated at West Palm Beach and at Secremento, and one each at Bolling Field. Houlton, and Presque Isle. The sector headquarters authorized were activated officially on 11 Secrement 1942.

The Foreign Ming had a fer more imposing mission than did the Dorestic Ming. Its responsibilities included the ferrying of aircraft overseas; the operation of transport services to the United Kingdom, Egypt, the Middle Mast, and the Far East, and of special missions as

<sup>10.</sup> Memo and attachments for C/AAF by Gen. Olds, 20 Jan. 1942, in ATC Eistorical File.

<sup>11.</sup> AG to CG, AGFC, 14 Feb. 1942, in AG 320.2 (1-13-42) IR-II-AAF/A-1; AG to CG, AGFC, 18 Feb. 1942, in AG 220.2 (2-9-42) MR-M-AAF/A-1; AGFC to CO's, Foreign Div., Domestic Div., 13 Feb. 1942, in AAG 321.9; meno for CO, Foreign Div. by AGFC, 21 Feb. 1942, in 321.9, ATC Central Files. See below for the activation of the ferrying squadrons. The official activation documents here cited use the term "Middle Yest" rather than "Midwest" Sector.

required; the supervision of the operation of PAA and TWA contracts with the War Department for overseas transport; the monitoring of all troop movements by domestic airlines outside the United States, and of all movements of combat planes over the Command's overseas routes.

For this breath-taking assignment the manning table allowed the Foreign Division 100 ferrying crews, a small headquarters contingent, and a total of 127 officers and 660 enlisted men for overational and administrative duties in the field. Aside from 10 officers and 348 enlisted men at Bolling Field, they were to be scattered in tiny control groups of 3 officers and 3 enlisted men at each of the 39 foreign stations. Most of these locations ultimately became stations of the Ferrying Command or the Air Transport Command, though some, like Singapore and Socrabaja, shortly fell into enemy hands, while others, like four unnamed fields in northeastern Siberia, never came under United States control. The list, however, included such places as Frestwick in Scotland; Natal in Brazil; Accra, Khartoum, and Cairo in Africa; Karachi and Bangalore in India; Christmas Island, Canton, and New Caledonia in the Pacific—stations through which vast numbers of Army ferrying crews and sircraft were to mass in the months shead.

Flans for the Foreign Division, like those for the Domestic Division, had reached beyond the framework contained in the manning table by the time that document was approved. On 15 January 1942 Lt. Col.

Thomas L. Mosley, commanding officer of the Foreign Division, announced

The representation (

<sup>12.</sup> Menning table, "Air Coros Ferrying Command," in ANC Historical File.

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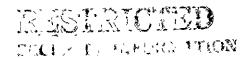
a list of seven sectors, which in name at least foreshadowed several of the wings into which the Command was ultimately to be divided. The 13 sectors and their headquarters were as follows:

North Atlantic Sector, Presque Isle, Me. South Atlantic Sector, Vest Palm Reach, Fla. Trans-Atlantic Sector, Bolling Fleld, D. C. Proific Sector, Sacramento, Calif. West African Sector, Acera, British Gold Coast East African Sector, Khartoum, Anglo-Egyptian Sudan Indian Sector, Karrchi, India.

One is not justified, however, in assuming that General Olds and Colonel Mosley, in thus outlining the organization of the Foreign Division, actually envisioned the imposing structure of wing and subordinate stations which ultimately developed. Intra-command correspondence and other evidence indicates that their intent was to send control officers as soon as possible to key points on the routes leading to the several combat zones. Officers at the most critical control points were designated as sector commanders. Thus Lt. Col. Phillip G. Kemp, who had been serving as chief of the Flans and Projects Section at Ferrying Command headquarters, was assigned as control officer at Accra and as control officer or sector commander of the dest African Sector, including 14 Freetown, Sierra Leone, Monrovia, Takoradi, Accra, Lagos, and Kano.

<sup>13.</sup> Foreign Div. G.O. #2, 15 Jan. 1942, in "Directives," Mosley File. A still earlier plan, superseded by G.O. #2, called for the first four sectors here named and for an Alaskan sector, with headquarters at Seattle. Foreign Div. G.O. #1, 2 Jan. 1942, in <u>ibid</u>.

<sup>14.</sup> Memo for Col. Olds by Foreign Div., 14 Jan. 1942; memo for Capt. R. C. Lowman, S-1 by Col. Olds, 14 Jan. 1942, in "Military Personnel," Mosley File; interview with Col. Love by Maj. La Farge, 27 July 1944.



Other sector commanders, as announced on 23 January 1942, were

Lt. Crocker Snow for the North Atlantic Sector, Lt. Col. Faul E. Eurrows

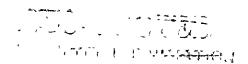
for the Scuth Atlantic Sector, Lt. Robert A. Fing for the Pacific Sector, Lt. Col. Raphsel Baez, Jr., for the Indian Sector, and Maj. George

15

P. Champion for the Trans-Atlantic Sector.

The informal nature of the Foreign Division and the tentative character of its plans are indicated by the fact that the War Department order of 14 February 1942, which called for the activation of all six of the Domestic Division's sectors, provided for only two of those already announced for the Foreign Division. These, the South Atlantic and Trans-Atlantic sectors, were named the West Falm Beach and Bolling Field sectors, respectively, quite contrary to the intention of Colonel Hosley and General Olds. Two weeks later the Ferrying Commend, having asked that these designations be rectified, also requested the official activation of headquarters for the North Atlantic and Pacific sectors.

<sup>16.</sup> AG to CG, ACFC, 14 Teb. 1942, in AG 320.2 (1-13-42) MR-M-AAF/A-1; R&R, ACFC to C/AC, 26 Teb. 1942, in 321.9F, ATC Central Files; R&R, ACFC to Military Personnel Div., OCAC, 28 Feb. 1942, in 320.2, ATC Central Files. The Trans-Atlantic Sector was in fact the direct successor of the Atlantic (or Trans-Atlantic, or North Atlantic) Division, whose military crews had flown the Command's pioneer transport flights during the second half of 1941. 26th Transport Group, "January 1944 Tistorical Report," 1-2, in ATC Historical File; folder, "Atlantic Division, Holling Field," in Mosley File. See above, 27-32.



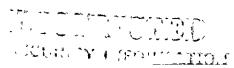
<sup>15.</sup> Foreign Div. S.O. #3, 23 Jan. 1942, in 201 (Burrows), ATC Central Files. Colonel Baez was taken sick on the day of his arrival at Karachi and never served as commander of the Indian Sector. Though he was returned to the United States as soon as possible, he was not formally relieved as sector commander until 22 April. Col. Baez to Col. Olds, 26 Jan. 1942; Foreign Wing S.O. #35, par. 1, 22 April 1942, in 201 (Baez), ATC Central Files.

The misnamed sectors were officially redesignated on 4 April 1942, and on 14 April 1942 there expected a War Department order for the activation of headquarters of the Facific Sector. Apparently this was the last of the sectors to be established by War Department authority.

When in May 1942 the Ferrying Command requested authority for the establishment of five wings, it asked the disbandment of its North Atlantic, and Facific sector headquarters. The War Department order provided in due course for the constitution and activation of the organizations proposed, but for the disbandment of only the South Atlantic and Pacific sectors. No evidence has been found to indicate that the North Atlantic Sector was ever officially constituted or activated. It was a going concern, however, and on 13 March 1942 its commanding officer issued a directive outlining its organization 17 and functions.

A step in the direction of fuller autonomy for the Ferrying Command was taken on 3 February 1942. At that time all Air Corps facilities at the Wayne County Airport, Romulus, Mich. (except Installation Unit No. 1); at the Municipal Airport, Nashville, Tenn. (except Installation Unit No. 2); at Presque Isle and Houlton, Me.; at Long Beach, Calif.; and at the Municipal Airport, Miami, Fla., were transferred from Air Service Command to Ferrying Command control. The two installa-

<sup>17.</sup> AG to CU, ACFC, et el., 4 April 1942, in AG 320.2 (4-3-42)
1R-M-AF; AG to CG, ACFC, 14 April 1942, in AG 320.2 (4-12-42)
1R-M-AF; FC to CG, AAF, 25 May 1942, in 320.2, AGC Central Files;
AG to CG, FC, 12 June 1942, in AG 320.2 (6-12-42) MR-M-AF; memo
for Hq., Freque Isle Air Base, et el., by North Atlantic Sector,
12 March 1942, in "Fresque Isle," Mosley File.

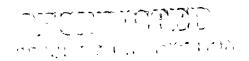


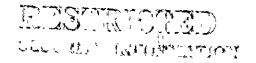
tion units become subdecots, and accordingly remained under the control of the Air Service Courand. At the same time the several material squadrons which had been established to provide maintenance and repair personnel for Ferrying Command installations were also transferred to the control of the Commanding General of the Ferrying Command. These were the 307th, 308th, 311th, 312th, 313th, and 314th Material Squadrons. With them was transferred the Headquarters and Headquarters Squadron of the 94th Air Issa Group, Presaue Isla. These transfers represented a reversal of the policy formerly advocated by the Ferrying Command, which had avoided the assumption of station command. A few months' experience with the system of divided control had led, however, to its abandonment as westeful and ineffective. As a matter of fact the two

Meanwhile a development of larger significance in the history of the Ferrying Cormand, and of the AAF generally, occurred, with the activation during March and Amril of the dozen ferrying squadrons which had been assigned to the Domestic Wing and of the nine intended originally for service with the Foreign Wing. A distinctly new type of flying organization, inspired by the needs of the moment, now took its place within the Army framework. For the first tire, too, the Ferrying Command had under its control a series of subordinate flying units, organized and

<sup>18.</sup> OCAC to CGIs, ASC, FC, 3 Feb. 1942, in ATC Personnel Files; report by Maj. Gen. H. L. George, "Discussion of AAF No. 75,"

[20 Aug. 1942], in ATC Historical File; ACFC Staff Meeting, 22 Dec. 1941, in "Staff Meetings," Mosley File. See above. 39-40.





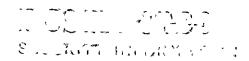
designated in accordance with normal AAF nomenclature.

At oversees stations the situation was confused throughout the first half of 1942. Air transportation and some ferrying operations were conducted by civil airlines under contract with the War Department, nominally subject to the supervision of the Ferrying Command. Ferried aircraft came through, flown by combat crews, perhaps with Ferrying Command personnel in lead planes. The Ferrying Command itself utilized both military and civilian pilots. Some of the latter 20 were awaiting cormissions.

19. Trans-Atlantic Sector G. O. #1. 1 March 1942, in 300.4, ATC Central Files; Houlton Air Base G. O. #3, 23 Feb. 1942; Presque Isle Air Base to CO, Foreign Wing, 7 March 1942; Pacific Sector to CO, Foreign Wing, 27 April 1942, in ATC Personnel File; R&R, Domestic Wing to AFFIP, 14 April 1942, in 320.2, ATC Central Files.

The 3d, 6th, and 13th Ferrying Squadrons were activated at Pope Field, Fort Bragg, H.C., on 7 March, instead of at West Palm Zeach as originally ordered. Before their activation they were transferred from the jurisdiction of the Ferrying Commend to that of the 1st Ferrying Group, which in turn was constituted by the Adjutant General on 3 March 1942. The 1st Ferrying Group and its three ferrying squadrons were destined for transcort service in the China-Burma-India theater and left the United States by boat on 17 March. They arrived in India in May and thereafter operated under the control of the Convending General of the Tenth Air Force until the establishment of the India-China Wing of the Air Transvort Command on 1 December 1942. AG to CO, Pope Field, 3 March 1942, in AG 320.2 (2-28-42) MR-M-AAF/A-1; AG to CG, ACFC, 3 Merch 1942, in AG 320.2 (3-3-42) MR-M-AAF; "History of Station No. 6, ICWATC, APO #622,"; "History of Station #9, ICWATC, APO #490,"; "History of Thirteenth Squedron, Station #7. " in ATC Historical File: "History of the 2nd Ferrying Grown, Ferrying Division, Air Trensport Commend, " 15.

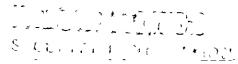
20. Gen. Olds to Brig. Gen. F. E. Adler, 14 Feb. 1942, in ATC Historical File; Col. O. J. Kelly, AAF Technical Supervisor, to CG, AAF, 28 March 1942, in 321.9, ATC Central Files; memo for AG by ACFC, 5 March 1942, in AAG 300, Ferrying Command.

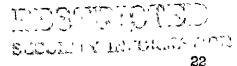


The fields and facilities themselves were often inadequate for the derends placed upon them. Some, like Basra and Cairo, were under British control, with the Americans present only by sufference. At other points, such as the Pacific stations at Honolulu, Palmyra Island, Canton Island, Suva, and Noumea, the Ferrying Command had no permanent personnel, but was dependent upon the services of the Navy or of the Hawaiian Defense Command. Still other fields, such as Takoradi, Accra, and Khartoum, constructed and managed by a civil airline, were operated with more concern for the future plans of the corporation than for the program of the AAF. Airline personnel were frequently disposed to act independently of sector commanders and station control officers, taking cales only from their superiors within the airline organization.

Theater and area commanders often commandeered planes and crews and otherwise interfered with Ferrying Command activities. As late as 9 February 1242, Brig. Gen. Elmer Adler, Chief of the Air Section of the Military North African Mission, assumed that all Air Corps activities in Africa, including those of the Ferrying Command and of Pan American

<sup>21.</sup> ACFC to Northeast Airlines, 3 Feb. 1942, in 361, ATC Central Files; A. A. Berle, Jr., Asst. Secretary of State, to S/W, 7 Feb. 1942, in AAG 373.2B; Control Officer, Wadi Seidna to CO, Foreign Wing, 14 April 1942, in "Khartoum," Mosley File; memo for CG, AAF by FC. 12 May 1942, in 320.2, ATC Central Files; Intelligence Sec., FC, "Interrogation of Captain B. Funk on Mission to Australia Leaving Bolling Field, Washington, D. C. on December 6, 1941 and Returning March 31, 1942," 1 April 1942, especially "Daily Report of Trip"; Lt. Col. P. L. Montague, "Report on Special Assistant's Trip Through Caribbean Wing and South Atlantic Wing (July 23 to August 20, incl., 1942)," in ATC Historical File; interview with Col. F. M. Byerly, pioneer Ferrying Cormand officer in Africa, by Maj. La Farge, 11 June 1944, notes in ATC Historical File.





Airways-Africa, Ltd., were under his control.

The Cormand found it exceedingly difficult to procure qualified control officers. In many cases traffic had been passing through a control point for several weeks before a control officer but in his appearance. Most of the control officers lacked enough military aviation experience to qualify them for the grave responsibilities which were theirs. Command headquarters, fully aware of their short-comings, sent them out reluctantly and as a temporary expedient. It did not prove possible, however, to relieve them during the period under 23 consideration.

The division of responsibility between sector commanders and station control officers was not clearly marked. Control officers were on more than one occasion instructed to exercise jurisdiction over crews at their station and to report directly to headquarters of the Foreign Wing without any reference to their several sector commanders. Direct communication between Foreign Wing headquarters and control officers 24 in the field was more nearly the rule than the exception. One officer

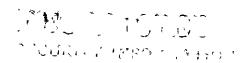
<sup>22.</sup> Interview with Col. John de P. T. Hills, detachment commender at Frestwick, Sep. 1941-Jan. 1943, by Maj. Arthur J. Larsen, 26 Jan. 1945; interview with Col. Eyerly by Maj. La Farge, 11 June 1944; Lt. Col. P. G. Kemp to CO, Foreign Div., 9 Feb. 1942; Lt. Col. Kemp to CO, Foreign Div., 11 Feb. 1949, in "Accra," Mosley File; memo for Chief of Staff by AAF, 29 May 1942, in AAG 321.9, Ferrying Command. ACFC Daily Diary, 18 Feb. 1942; memo for Gen. FitzGerald by Foreign Wing, 6 May 1942, in "Memos, Major Mosely-Cutgoing," Mosley File.

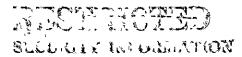
<sup>24.</sup> Nemo for ACFC Control Officers by ACFC, 26 Jan. 1942, in "Birectives," Mosley File; message, Gen. Olds to Col. Jasper W. Bell, Control Officer, Boringuen Field, P.R., 26 March 1942; Lt. Col. Mosley to Bell, 7 April 1942, in "Puerto Rico," Mosley File; Lt. Col. Mosley to Cant. M. P. Borden, Control Officer, Mano, 7 April 1942, in "Kano," Mosley File. See also letters, sare date, to other control officers, in Mosley File.

in Africa became involved in conflicting orders emanating from Colonel Mosley. Foreign Wing commander, and his sector commander, Colonel Memp. Colonel Mosley himself apparently forgot that Colonel Memp had been appointed sector commander as well as control officer at Accra, for on 7 April he wrote, accusing him of oversteeping the bounds of his authority in acting as sector commander. In reply, Colonel Memp was able, of course, to site the orders in which he had been appointed commanding officer of the West African Sector. Steps were accordingly taken to revoke those orders, leaving him, however, as control officer at Accra. Colonel Mosley ultimately took the position that Colonel Memp's orders as sector commander were merely the result of an inadvertent slip for which he (Colonel Mosley) had no responsibility.

No evidence has been found which would suggest that Colonel Burrows of the South Atlantic Sector or Lt. Col. Karl Truesdell, Jr., of the Pacific Sector exercised any command authority beyond the bounds of Morrison and Hamilton fields, respectively. At Morrison Field, it was often difficult to draw the line between Colonel Eurrows' activities as base commander and as sector commander, for he served in both caracities. Although he maintained separate base and sector staffs, there was no

<sup>25.</sup> Interview with Col. Eyerly by Maj. La Farge, 11 June 1944; Foreign Wing to Control Officer, Accra. 7 April 1942, and let Ind., Eq., West African Sector to Co., Foreign Wing, 22 April 1942; AG to Lt. Col. Memp, 14 Feb. 1942, in AG 210.482 (1-20-42) OA; Foreign Wing S.O. #25, per. 2, 22 April 1942; R&R, FC to AFFOP, 23 April 1942, in 201 (Kepp), ATC Central Files; memo for Gen. FitzGerald by Foreign Wing, 6 May 1942, in "Memos, Major Mosley-Cutgoing," Mosley File.





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clear-cut division of functions between them.

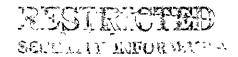
The situation in the North Atlantic Sector was even more anomalous. The section commander, Crocker Snow, a first lieutenant at the time of his appointment, was promoted to a captaincy during the spring. First and last, however, he was definitely junior to the Presque Isle base commander, Lt. Col. Henry J. Weltmer, a veteran National Guard officer who had had no experience with the AAF until he reported at Presque Isle. Lt. Snow was an aggressive officer who not unnaturally became involved in controversy with Colonel Weltmer. This led Ferrying Command headquarters to issue a directive, dated 2 February 1942, which was intended "to relieve the confusion of command of Presque Isle and Houlton Air Bases." The position of the base commanders was first stated, as follows:

The ranking officer on duty at Presque Isle or Houlton regardless of branch of service will be the convanding officer of that base and will be responsible in so fer as existing army regulations are concerned as to the duties and responsibilities of a commanding officer of an army base.

The directive then indicated that Lt. Snow was the Ferrying Command's

27. Officers Questionnaire, Lt. Col. H. J. Weltmer, in 201 (Weltmer), ATC Central Files; Lt. Col. Weltmer to CG, ACFC, 21 Jan. 1942; memo for Chief, Foreign Wing by 1st Lt. Crocker Snow, 6 Feb. 1942, in "Presque Isle," Mosley File.

<sup>26.</sup> Preliminary Draft, "History of the Caribbean Division, ATC," chap.
4; "The Vest Coast Wing, AAF Air Transport Command (Originally the South Pacific Wing; Later the Pacific Wing), a History," 1-32, in ATC Historical File; interview with 1st Lt. J. D. Carter, CRBD Historical Officer, by Capt. Heck, 26 Dec. 1944. Colonel Truesdell replaced Lieutenant Ping as commanding officer of the Pacific Sector several weeks before its formal constitution and activation. "The West Coast Wing . . . a History," 13-14, 20.



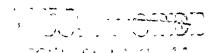
ampointee as sector commander and proceeded to outline his status:

This officer is responsible for the movement of aircreft under ACFC jurisdiction through Presque Isle and Houlton Air Bases. His duties consist of matters that are relative only to the ACFC. The Commending Officer of these bases . . . will cooperate in so far as possible with any reasonable request submitted by the ACFC Sector Commender relative to the movement of aircraft through subject bases.

This document points up two rather significant espects of the thinking of Ferrying Command leadership regarding the sectors. In the first place, although the commanders of the Presque Isle and Houlton air bases were under Ferrying Command control, that organization's chiefs left the sector commander, whom they made responsible for the movement of Ferrying Command aircraft through those bases, to treat with the base commanders virtually as though the latter were the representatives of an entirely separate command. In the second place, there is no suggestion that the sector commander's responsibilities extended beyond the Presque Isle and houlton bases.

#### Relations with the Civil Airlines

It is apparent that the relations of the Ferrying Commend with airlines under contract to furnish air transportation services to the Ver Department were far from satisfactory. They were, however, of vital importance. On 12 December 1941, it will be recalled, the Command had



<sup>28.</sup> Pessage, ACFC to CO, Fresque Isle Air Base, 2 Feb. 1942, in "Presque Isle," Mosley File. Cf. memo for Hq., Presque Isle Air Base, et al., by North Atlantic Sector, 13 March 1942, in ibid.

been charged with controlling the execution of all air transport contracts between the War Department and the civil air carriers. On 14

January 1942, with the concurrence of the Ferrying Command, there was "established under the irrediate direction of the Chief of the Army Air Forces an office for the coordination of War Department relations with civil aviation and for liaison with other Government Agencies responsible for civil aviation activities." In charge, as Military Director of Civil Aviation, was Brig. Gen. Donald H. Connolly. In spite of the implications of this title, General Connolly's organization was essentially a liaison office, the establishment of which by no means relieved the Ferrying Command of its responsibility for supervising the execution 29 of contracts between the War Department and the civil airlines.

At the opening of the new year such contracts were in effect only with Pan American Airways, Inc. and its subsidiaries, and with Transcontinental & Western Air, Inc. During the following months additional contracts were drawn for service by Northeast Airlines, Inc. and Northwest Airlines, Inc. Without a contract, the Consolidated Aircraft Corporation inaugurated a transpacific service on behalf of the Ferrying Command. Provision for a degree of control and supervision by the Ferrying Command over the operations contracted for at its instance was incorporated into the contracts with TWA, Northeast Airlines, and Northwest Airlines. In each case considerable authority was reserved to the contracting officer, Col. W. F. Volandt, Assistant to the Chief

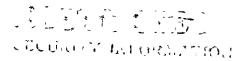
<sup>29.</sup> Memo for Col. St. Clair Streett by ACFC, 3 Jan. 1942, in ATC Eistorical File; AAF Reg. 20-5, 14 Jan. 1942.

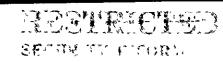


of the Materiel Division, his successor, or authorized representative. He right specify in detail the exact service to be rendered under verious provisions of a rather generalized contract. In each case, too, the Commander of the Ferryine Command was designated as an authorized representative of the contracting officer. Finally, three officers of the Command, Col. James F. C. Hyde, Major Brewer, and Lieutenant Love, in addition to General Olds, were designated as purchasing and contracting officers. Thus authorized, General Olds and Lieutement Love, as the occorion prose, issued a series of directives calling unon the contract cirlines to do various specific things under the general authority of the contracts. In addition, General Olds authorized at least one sector commander in the Foreign Wing, Colonel Kemp, to direct Fan American to undertake such improverents to runways and construction for housing personnel and technical equipment as might be required to 31 support the movement of aircraft over the route under his jurisdiction.

The TWA contract, signed and approved 24 December 1941, was a sweeping document, providing for transport service anywhere in the world

Contracts DA W 535 ac-1062, 24 Dec. 1941-DA W 535 ac-1476, 20 Jan. 1942-DA W 536 ac-1765, 20 Feb. 1942, in ATO Organization and Contract Supervision Files; Frank Watson, Consolidated Aircraft Corp. to Gen. George, 1 Aug. 1942, in "Correspondence File for Contract #33779," ATO Organization and Contract Supervision Files. On the contractual situation to 1 January 1942, see above, 48-49, 58-59.
 R&R, Exec., OCAC to Materiel Div., 26 Feb. 1942; R&R, Fo. 3, Exec., CCAC to CG, ACFC, 27 Feb. 1942, in ATC Organization and Contract Supervision Files; msg., Gen. Olds to Col. Fern, 21 Feb. 1942, in "Accrs," Mosley File. See numbered directives filed with contract DA W E35 sc-1062, in ATC Organization and Contract Supervision Files.





and for the sale to the government of the five Boeing Stratoliners with which the service was to be initially provided. Two months later the first TMA flight under Ferrying Command suspices took off from Veshington with Cairo as its destination, thus inaugurating a through, round-trip service. Complying with a Ferrying Command directive under the same contract. TWA-operated aircraft restored the transport service to the United Kingdom with the coming of spring. Three of the Stratoliners operated regularly thereafter over the Morth Atlantic and two on the Washington-Cairo run.

On 31 January 1942 a contract with Northeast Airlines for service through Fresque Isle to Newfoundland, Lebredor, and points in Ganada to be specified at a later date by the contracting officer was arroved. The contract stimulated that the government should furnish the contractor with the requisite aircraft. The early flights under the contract served to move from Moneton, New Brunswick, to Goose Bay, Labrador, contractor's personnel and supplies essential to the construction of an airport adequate for the flow of traffic which, it was expected, would seen be routed that way. Magnahile Mortheast's service furnished a regular link connecting the United States and the Arerican forces in Canada, Newfoundland, and ultimately, Greenland and Iceland.

<sup>33.</sup> Contract, DA W E35 ac-1476, 20 Jan. 1942, and Sumplemental Agreement No. 1, 27 June 1942, in ATC Organization and Contract Supervision Files; memo for Col. Anderson, AMPD, by Gen. Olds, 3 Feb. 1942, in AAG 373.2A.



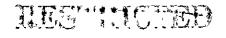
<sup>23.</sup> Contract, DA W 535 ac-1062, 24 Dec. 1941, and Directive Po. 9, 4 April 1942, in ATO Organization and Contract Surervision Files; TWA Public Relations Office, "TWA's Contribution to the War, 1. The intercontinental Division," 1-5 in ATC Eistorical File.

Toward the end of February a contract was made with Northwest Airlines for service from Fargo, N. D., to Fairbanks, Alaska, and points in Canada. As early as 2 March the contemplated operations began, with the first of a series of shuttles between points along the route for pilot familiarization and the distribution of personnel and materials.

Meanwhile a desperate demand for scheduled air transport service to move bodly needed ferrying crews and material over the Pacific crossing to Australia led to the inauguration of regular operations by the Consolidated Aircraft Corporation in Amril 1942. The selection of Consolidated for this responsibility was logical in view of the fact that its pilots had gained considerable experience during the previous year in ferrying aircraft across the Facific. The new transport service was begun and continued for several months without a contract, though on 16 April Col. Harold L. George, who had assured command of the Ferrying Command on 1 April, addressed to the company a letter of intent 35 covering the operation.

In the day-by-day relations between the contract airlines and the Ferrying Corrand there were numerous occasions for friction. Airline

<sup>35.</sup> Memo for C. A. Van Dusen by F. A. Learman, Consolidated Aircraft Corp., 1 Dec. 1941, in AAG 361D, Air Routes; Col. George to Consolidated Aircraft Corp., 16 April 1942, in 161, Consolidated, AIO Central Files; Frank Watson to Gen. George, 1 Aug. 1942, in "Correspondence File for Contract #25779," ATC Organization and Contract Supervision Files. On Colonel George's appointment and promotion, see below, 89.



<sup>34.</sup> Contract, DA W 535 ac-1765, 20 Feb. 1942, in ATC Organization and Contract Supervision Files; Frank Caldwell to Maj. Love, 22 April 1942, in ATR 319.1, Reports, General, ATC Central Files; inter-office communication, NWA, E. S. Roe to R. E. Geror, 21 April 1942, in ATC Operations File.

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personnel were sometimes resentful of what they termed interference by Army men and were often cocksure of their own superior qualifications. The advantage of the airlines and the convenience of their employees seem on occasion to have been the controlling factors in the determination of policy and the performance of duty by airline representatives in the field, if not in the home offices. The personal behavior of some airline pilots seems to have been consistently offensive. Ferrying Command officers, for their part, were by no means blameless.

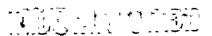
Contractors complained that unauthorized personnel frequently issued instructions to the carriers on matters which properly required a directive from one of the Command's four contracting officers. So serious did the matter become that on 25 April 1942 Command headquarters issued a memorandum on the subject, stating that any telephonic instructions issued to the contractors should be supported by letter directives from one of the contractors should be supported by letter directives from one of the contracting officers.

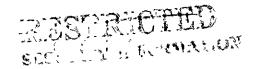
This memorandum serves in a measure to clarify the relationship of the Command to the contractors and to the Materiel Division. The final 27 paragraph reads:

Due to the fact that all auditing and official administration of contracts drawn by the War Department on

<sup>36.</sup> Lt. Col. G. A. Brownell to H. M. Bixby, Vice Fresident, PAA System, 21 Merch 1942, in 161, PAA, ATC Central Files; U.S.A. National Censorship, extract from letter, FAA System to W. I. Morrison, 18 May 1942, in 311.7, ATC Central Files; interview with Col. Byerly by Maj. La Farge, 11 June 1944; Lt. Col. Montague, "Report on Special Assistant's Trip . . . ," in ATC Historical File; Control Officer, Wadi Seidna to CO, Foreign Wing, 14 April 1942, in "Khartoum," Mosley File; report for CG, FC by Lt. Col. Louis S. Gimbel, Jr., 3 Yay 1942, "Survey Trip from Washington to Marachi, India . . . ," in "Miscellaneous (Reports)," I&S File, ATC Central Files.

37. Memo for All Concerned by FC, 25 April 1942, in 161, ATC Central Files.

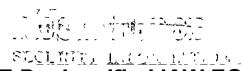




behalf of the Ferrying Command is through the Material Division at Triant Field, such instructions to contractors as involve directives should be heat to an absolute minimum, except in case of an emergency. These directives must in all cases be coordinated with the Contract Section of the Material Division, and any major requirements against the contracts should be originated directly by the Contract Section of the Material Division on the basis of appropriate RARTs or mamoranda from this Command.

In view of the requirement that all immortant instructions on behalf of the Ferrying Command to the contract airlines be issued by the original contracting officer in the Materiel Division or by one of the four contracting officers in the Ferrying Command, it is noteworthy that Colonel Mosley, commanding officer of the Foreign Wing, was not one of the four. Possessing broad responsibility for the foreign transport operations of the Command, and more specific responsibility for cupervising the operations of the FAA and TWA contracts, he was not in a position to take remedial action in his own right but was obliged to aspeal to one of the four named officers. Then, however, the airlines had queries, requests, or complaints in connection with their contract operations, they addressed them sematimes to Colonel Tosley, cometimes to General Olds or General George, and often to the contracting officer 39 in the Materiel Division, Colonel Volandt.

<sup>39.</sup> See, for example, H. M. Bixby to Col. Mosley, 7 March 1942, and reply by Capt. Love, 19 March 1942, in 361. ATC Central Files; PAA and FAA-Africa, Ltd., to Col. W. F. Volandt, 23 April 1942, in 161, FAA, ATC Central Files; mag., /George/ Gardner, NWA, to Gen. Olds, 5 March 1942, in 361, ATC Central Files.



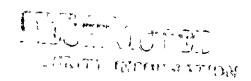
<sup>39.</sup> Menning Table, "Air Corns Ferrying Command"; memo for Col. Hamlett by Maj. A. G. Dingwell, Adjutant, Foreign Wing, 4 April 1942, in "Miscellaneous," Mosley File.

As early as February 1942 General Olds received instructions from General Arnold to "provide complete military control over all parts" of the Ferrying Cormand operations. Shortly thereafter a War Department order was issued, providing in somewhat greater detail for the termination, within 6 months at the outside, of all War Department overseas contracts and the militarization of contract activities, except in the Atlantic bases, Greenland, South America, Hawaii, Panama, and Alaska.

With reference to the Ferrying Command route from Miami to Karachi, General Olds and his staff were ready with an elaborate program for militarization, though they proposed that Fan American be permitted to continue a limited commercial operation over portions of the route in order to provide a "means whereby other than United States Government personnel and cargoes involved in the prosecution of the war and commercial mails may be transported at normal commercial rates and not at the total expense of the United States Government."

The carrying out of the program was dependent, however, upon the training and shipment to Africa, of a considerable number of ferrying groups and squadrons and the commissioning or enlistment of much of the Pan American personnel in Africa. The time limit was extended by the War Department in July 1942, and the project was not actually completed

Forces, et el., 18 Feb. 1942, in AG 160 (2-15-42) MSC-D-M.
41. Memo for AS/N (Air) by Gen. Olds, 13 Feb. 1942; memo for Col.
Brownell by FC, 10 March 1942, in 361, ATC Central Files.



<sup>40.</sup> Memo for Gen. Olds by DC/S (Air), 12 Feb. 1942, in "Chronological File of Major Directives," ATC Central Files; AG to CG's, Field Forces, et el., 18 Feb. 1942, in AG 160 (2-15-42) MSC-D-M.

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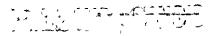
42 until December.

#### Redefinition of the Command's Mission

Through the winter and spring of 1941-42, emergency conditions resulting from the fact of global war and the successes of the enemy in many theaters keet Army personnel everywhere, certainly in the Ferrying Command organization, working at a feverish pace. Changing conditions nevertheless required a reconsideration of the division of responsibility between AAF and other War Department agencies. On 9 March 1942, the sweeping reorganization which established three Army branches—Army Ground Forces, Army Air Forces, and Services of Supply—went into effect. This realignment, among other things, eliminated the OCAC and left the Ferrying Command, now officially termed the "Ferry Command" for a period of 3 weeks, directly subordinate to General Arnold as Commanding General of the AAF.

Within the next few days serious thought was directed toward bringing about a more efficient and rational division of labor in the utilization of the admittedly limited personnel and facilities for the ferrying of aircraft and the air transportation of men and material. In this connection it should be pointed out that when the United States became directly involved in hostilities the Air Corps already had in

<sup>43.</sup> WD Circular No. 59, 2 March 1942; FC Office Nemo 40-13, 9 March 1942. See App., 122-23.



<sup>42.</sup> FC to AC/S, G-1, 20 May 1942, in AAG 210, Ferrying Command; AG to CG's, AAF, SOS, 17 July 1942, in AG 160 (7-16-42) MS-D-M; AMEV to CG, ATC, 22 Dec. 1942, in "Correspondence File for Contract #415," ATC Organization and Contract Supervision Files; Franklin Gledhill to Col. Volandt, 11 Aug. 1942, in AAG 373, Persons; Gledhill to Lt. Col. Merrick, 17 Dec. 1942, in 161, PAA, ATC Central Files.

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operation a well-established domestic transport service, which in the first belf of 1941 had flown more freight than all the commercial air carriers within the United States. This operation was carried on by the 50th Transport Wing, whose planes were flown by military pilots, under the control of the Air Service Command. Its major functions included the trensportation of technical Air Corps supplies, such as engines, propellers, and/iurnished circuit equipment, between the several Army air depots, as well as furnishing transport aircraft and pilots for use in training parachute troops and airborne infantry,

At one stage of the discussion in March 1942, General Arnold seems to have been about to assign the Air Service Cornend full responsibility for all air transportation and ferrying within the Western Rewisphere, leaving to the Ferrying Command operations overseas. At a series of meetings on 20 and 21 March, however, representatives of the Air Staff, Ferrying Commend, and Air Service Commend arrived at another division of responsibility. Their egreement, with slight changes, was on 24 March embodied in a directive from General Arnold. The transportation mission of the Air Service Command was stated as follows:

Hereafter the Air Service Commend will transport by air such aviation technical sumplies as facilities mermit to

<sup>44.</sup> Leonard Eiserer, "Arry Air Corps Outhauls All Domestic Carriers in Volume of Freight Shipments," in American Aviation, 1 Aug. 1941, 6; excernt from letter, R. E. Hotz, Public Relations Br., to Chief of Staff, ASC, 14 Feb. 1942, in ATR 320, ALC Central Files.

<sup>45.</sup> Nemo for CG, FC by Cept. Love, "Daily Activity Reports, Merch 19th, March 20th, March 21st /1942/," in "Activity Reports," Commander's File; reso for C/AS by  $\overline{F}O$ ,  $\overline{F}O$  ligron 1942, and inclosed redraft, "Tentative Agreement for Division of Duties of Air Service Command and Ferry Command and the Utilization of Commercial Airlines," in 321.9, ATC Central Files.

<sup>46.</sup> Nemo for Col. George by CJ, AAF, 24 March 1942, in "Chronological File of Major Directives," ATC Central Files (App., 147-48).

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units or bases in the Western Hemisphere including Iceland, Greenland, Trinidad, and the Caribbean area on the East, and Alaska on the West. As soon as possible air ferry service for supplies and personnel will be opened up with Honolulu.

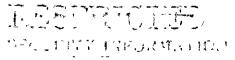
The responsibilities of the Ferrying Command, in turn, were summerized as follows:

The Ferry Command will operate, either directly or by contract, all transport lines extending beyond the Western Hemisphere. It will gradually militarize all of its personnel outside of the limits of the United States. Such action will be coordinated with the State Department. For the time being, it will ferry all airplanes within the United States and those going to destinations outside of the United States. Materiel destined for stations outside of the United States will be delivered by the Air Service Command to the Ferry Command at points mutually agreed upon.

Each command, in fulfilling its duties, was to make maximum possible use of American airline personnel and experience. The Ferrying Command was directed to make a special study looking toward the operation of a ferry line between the United States and Australia. The Air Service Command was also assigned the duty of building up transport squadrons expable of carrying out missions with airborne infantry, glider troops, and parachate troops.

It should be noted that the mission assigned to the Ferrying Command by General Arnold's directive of 24 Merch lacked a note of finality. The basic function of ferrying aircraft within the United States and oversess was limited by the chrase, "for the time being." The Air Service Command's proposed "air ferry service for sweplies and personnel" to Honolulu was actually in contravention of the Ferrying Command's broad

47. Ibid.



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responsibility to "onerate . . . all transport lines extending beyond the Western Herisphere." In point of fact, the duties of the Ferrying Command remained substantially what they had been previously. Still the somewhat confused situation, while by no means finally settled, was partially clarified by the issuance of a single authoritative statement redefining the mission of both the Ferrying Command and the Air Service Cormand.

#### Stens toward Reorganization of the Command

Through the soring months of 1942, schemes for the internal reorganization of the Ferrying Command were much under discussion. On
13 March General Olds, accommanded by Colonel Hyde, engineering officer,
Naj. Thomas Hitchcock, chief of the Air Transportation Section, and
Col. H. C. Berber of the War Flans Division of the General Staff, departed
on a special mission to South America. Shortly before General Olds'
departure, General Arnold assigned Col. Harold Lee George, Assistant Chief
of the Air Staff, Air War Plans Division, to temporary duty with the Ferrying Command. General Olds at once tade him deputy commander, leaving
him in full charge during his adsence. During that period the threatened
change in the Command's mission was met and the redefinition of its functions obtained on 24 March. Two days later, AAF special orders were
issued, naming Colonel George as commanding officer, in succession to
General Olds. On 1 April he assumed command, and before the month was
ut his promotion to the rank of brigadier general was announced.

<sup>48.</sup> FC S.O. #25, par. 1, 9 Merch 1942; AAF G.O. #5, 9 March 1942; VD S.O. #110, per. 1, 28 April 1942; FC G.O. #3, per. 1, 1 April 1942.



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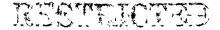
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In the course of his Army career between two wars, General George had been closely identified with the development of the techniques and doctrines of merial bombardment and had made a record which marked him as an officer of outstanding ability. From July 1941 until his assignment to the Ferrying Command, he occupied the important most of Assistant Chief of the Air Staff for Flans. He was not yet 49 years of age when 49 he took over the Ferrying Cormand.

General Old's relief from the Ferrying Command did not imply any dissatisfaction with his service. He was shortly promoted to the rank of major general and appointed Commanding General of the Second Air Force. By way of recognition for his accomplishments in organizing the 50 Ferrying Command, he was awarded the Distinguished Service Medal.

In the meantime, General Arrold had approved a sweeping new plan for the reorganization of the Command on 28 March. This program contemplated the domestic ferry of military aircraft and the operation of both scheduled services and the ferrying of military aircraft in the South Atlantic, North Atlantic, Alaska and Northwest, and Pacific areas, as well as a comprehensive training program to be carried on as a part of these operations. The plan, based on the accumulated experience of the commercial airlines, proposed also that key leaders in air transportation be commissioned for service on the operational staff of the

<sup>50.</sup> AAF 3.0. #130, per. 2, 29 May 1942; "Citation for Distinguished Service Medal," n.d., and other documents, in AAG 201 (Olds). General Olds died at Tucson, Ariz., of Libman-Sacks syndrome disease, 28 Moril 1943. He was then only 47 years of age. Station Hospital, Davis-Monthan Field to CG, AAF, 30 April 1943, in ibid.

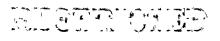


<sup>49.</sup> Memo\_for CG, AAF by Maj. Gen. L. S. Kuter, AC/AS, Flans, /11 ley 1944/, in AAG 201 (George). Cf. official record forms, in itid.

Ferrying Colmend, at headquarters and in the field. Tentative assignments for a long list of names were included. Thus, Thomas O. Hardin of the United Aircraft Company was to be in charge of operations in the South Atlantic; George Gardner, operations manager of the Northwest Airlines, in the Northwest; Jack Jaynes of the Civil Aeronautics Administration in the North Atlantic; and either Harold Harris or Douglas Campbell, vice-presidents of Pan American-Grace Airways, in the Pacific. Colonel Tunner was to retain direction of domestic ferrying. Each of the geographic sectors was to be set up as a self-contained operating unit, to the fullest extent practicable, and for each sector men were listed for flight supervision, aircraft ferrying, maintenance, ground 51 service, and communications.

In view of the fact that the men named in the plan had not been approached regarding the assignments for which they were designated, it is not surprising that some of them never entered military service and that some of those who were commissioned ultimately took over Ferrying Command positions quite different from those for which they were here recommended. On the other hand, General Arnold personally selected for the position of executive officer of the Command an outstanding airline executive. Cyrus R. Smith, president of American Airlines, whose name was not included in the plan. Upon General Arnold's request, the board of directors of American Airlines made Smith's services available, he was commissioned with the rank of colonel, and on 14 April 1942

<sup>51.</sup> R&R, H.H.A/rnold/ to Gen. Harmon, 26 March 1942, and inclosed "Plan of Organization," in AAG 321.9, Ferrying Command.



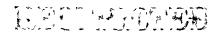
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reported for duty with the Ferrying Command.

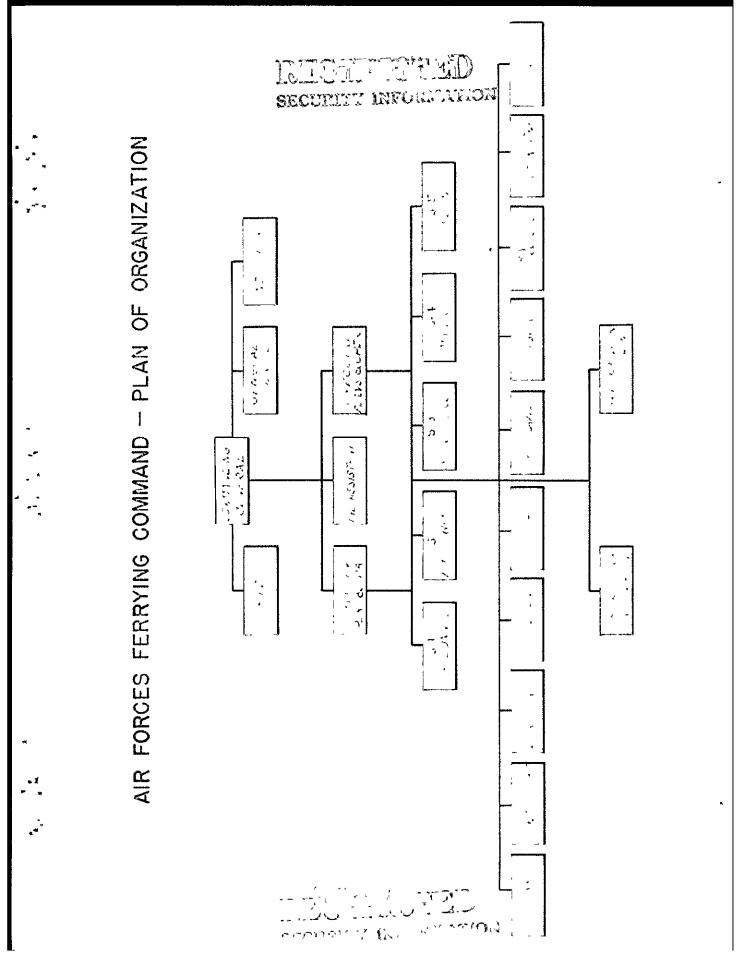
With the coming of Colonel Smith and certain other officers to the Command in April 1942, the staff organization of Command headquarters was augmented and altered. Maj. Robert M. Love, who had peen serving as executive officer, was named The Assistant to the Commanding General. Colonel Smith became Executive for Operations and Training, while Col. John M. Davies, previously of the Air Service Command. was named Executive for Personnel and Materiel. The chiefs of the various general staff divisions were now designated as assistant executives. Thus Najor Lowman, S-1, became Assistant Executive for Personnel, Colonel Gimbel, S-2, Assistant Executive for Intelligence, and Major Brewer, S-4, Assistant Executive for Materiel. Capt. Lawrence G. Fritz, formerly vice president of TWA in charge of operations, was made Assistant Executive for Operations, S-3, the position for which Paul Richter of the same company had been earmarked in the plan approved on 26 March. Colonels Smith and Davies and Major Love, who shared the highest staff level, were to report directly to the Commanding General. Likewise recording directly was Maj. James H. Douglas, Jr., who, upon being ordered to active duty in April, was assigned to the Ferrying Command and given the rewly created post of General Counsel. At the same time the position of Inspector was elevated to a similar status.

<sup>53.</sup> AAF Personnel Orders #60, par. 19, 11 March 1942, in 201 (Davies, John M.); FO S.O. #59, pars. 6-12, 21 April 1942, in 201 (Love); FC S.O. #62, par. 1, 24 April 1942, in 201 (Bouglas); FC S.O. #67, par. 6, 30 April 1942, in 201 (Fritz), ATC Central Files. Cf. undated organization chart approved by Gen. George, "Air Forces Ferrying Cormand Plan of Organization," in 321.9, ATC Central Files.



<sup>52. &</sup>lt;u>Ibid.</u>; memo for Gen. Fechet by Col. George, 11 April 1942, in ATC Historical File; WD S.O. +96, par. 20, 14 April 1942, in 201 (Smith, C.R.), ATC Central Files.

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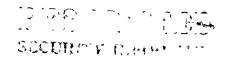


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On 7 May Colonel Mosley was relieved from duty with the Foreign Wing and appointed Executive for Operations. Other changes followed during the succeeding weeks, and on 22 May a new alignment was announced. Colonel Davies had been transferred to the Technical Training Command, at the request of the commanding general of that organization. Colonel Swith was now termed The Executive, and Major Love, Administrative Executive. Though the nomenclature does not make this clear. Colonel Smith's cosition now approximated that which he later occupied as Chief of Staff, while Colonel Mosley and Major Love might well have been termed deputy chiefs of staff. Lt. Col. George F. Brewer was made Special Assistant to the Commanding General, with the primary duty of monitoring the development of the "Crimson" route for North Atlantic Ferrying. Major Dougles, whose functions remained those of a legal adviser with special reference to airline contracts, was also designated as a Special Assistant to the Commanding General. Col. Newton W. Specce was appointed Inspector General. Colonel Brewer's former position as 5-4 was given to Colonel Hyde, previously engineering officer. Colonels Lowman, Gimbel, and Fritz were retained as S-1, S-2, and S-3, respectively.

One other change in the headquarters organization should be mentioned. In February a small Air Transport Section was established under

<sup>54.</sup> FC S.O. #73, par. 6,7 May 1942, in 201 (Mosley); FC S.O. #85, pars. 5-15, 22 May 1942, in 201 (Love), AFC Central Files; memo for FC General and Special Staff by FC, 22 May 1943, in "North Atlantic Wing," Mosley File; draft, FC, "Organization," n.d.; FC to Members of Staff and Special Staff, 3 June 1942, in AFC Eistorical File.



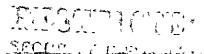
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the direction of l'aj. Thomas Eitchcock, well-known sportsman and former member of the Istryette Escadrille. This section, which reported directly to General Olds, was responsible for supervising the handling of passengers and freight throughout the Ferrying Command air transportation system. It assisted passengers in securing passports, dispensed information regarding clothing and health precautions required, and kent records of passengers carried. Freight loading was supervised on the basis of conformity with civilian airline practice. On 8 May 1942 the section was assigned to the Foreign Ving—a logical step, since the Command was as yet responsible for overseas transport only. Meanwhile, Maj. Clifford W. Henderson had succeeded Major Hitchcock as section chief on 17 April and the personnel of the section, like that of 55 headousters generally, had expended.

Thile plans for headquarters reorganization were being formulated, it was natural that the experience accumulated in many months of domestic ferrying operations should result in a proposal for the reorganization of the Domestic Wing. As early as January, the Command had recommended the establishment in each sector of one or more ferrying squadrons, and for all except one sector, an air base squadron. By March the plan had been somewhat enlarged by the proposal of a group headquarters and head-

<sup>55.</sup> ACFC Personnel Orders #43, par. 10, 25 Feb. 1942, in 201 (Hitchcock); FC Personnel Orders #32, per. 5, 17 April 1942; FC S.O. #74, par.1, 8 May 1942, in 201 (Henderson); memo for Capt. C. D. Wagner by Lt. M. P. Blake, 11 May 1942, in 201 (Blake), ATC Central Files; interview with Maj. M. P. Blake, formerly an officer in the Air Transportation Section, by Lt. Heck, 13 June 1944; report, "Functioning of the General and Special Staff of the Ferrying Command," n.d. \_\_rrobebly April 1942/, in 321.9 ATC Central Files.



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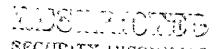
quarters squadron for each sector. During April the ferrying squadrons, 56 requested in January and authorized on 18 February, were activated.

On 29 April the scheme of prganization, somewhat further developed, was presented to the Chief of the Air Staff. Attention was called to the fact that the sector headquarters had necessarily been established at airdromes to facilitate transition training and that they had to be located at points where ferrying flights originated. The argument continued:

This requires that each of these locations, of which there are now six, be established similarly to any other Air Force station in the country. Each location must have an organization which will satisfactorily maintain the most and care for its attendent administration, and also conduct the Ferrying Command operations. It is, therefore, requested that a base unit be authorized at each of the sectors as noted in the attached chart.

As further explained in the chart, it was proposed to inactivate each existing sector headquarters, substituting for it a ferrying group headquarters and headquarters squadron. Also to be inactivated were the 307th and 308th Materiel Squadrons, stationed in the California and Detroit sectors, respectively. The activation of an air base group, with certain deletions of personnel not required, was requested for each sector except the Northwest. On 14 May the Command modified its own request by proposing the substitution of a new type unit, the air base headquarters and air base squadron, for the modified air base groups.

<sup>57.</sup> Memo for C/AS by FC, 29 April 1942; R&R, FC to AFDMR, 14 May 1942, in 320.2, ATC Central Filec.



<sup>56.</sup> See above, 66,72. Cf. Organization Chart, "Draft 2, Mar. 20, 1942, Domestic /Wing/," in ATC Historical File.

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As thus altered, the Ferrying Command's program received Wer Department authorization in the form requested. The sector headquarters were redesignated as headquarters and headquarters squadrons of a series of numbered ferrying groups, as follows:

On 28 May 1942 this nomenclature was put into effect, with an official 58 announcement from headquarters of the Domestic Wing.

Meanwhile plans for the reorganization of the Foreign Wing were under consideration. The general program approved by General Arnold on 26 March, called for a division of the Ferrying Command into substantially self-contained operating units, presumably responsible directly to headquarters of the Command. By the middle of April, however, it had been decided to retain the Domestic and the Foreign Wings, and to strengthen each by the assignment of newly commissioned airline 59 executives.

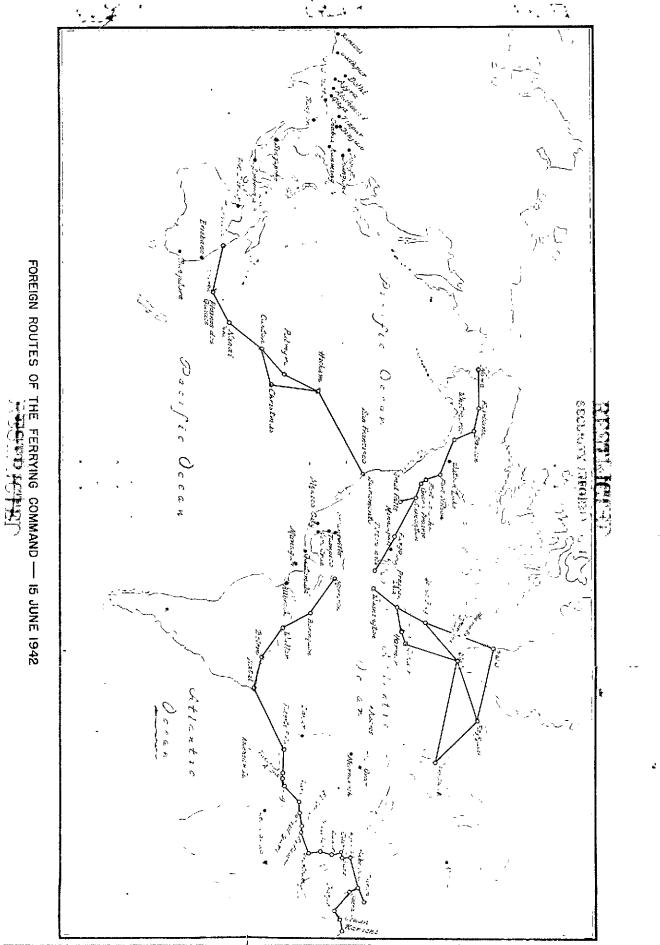
This decision, too, was shortly reversed. Before the month was out, General George dispatched a veteran air transport men, Thomas O. Fardin

<sup>59.</sup> R&R, H. H. A/roold/ to Gen. Hermon, 26 Merch 1942, and inclosed "Plan of Organization," in AAG 321.9, Ferrying Command; Col. C. R. Smith to Col. Mosley, Col. Tunner, 18 April 1962, in "Military Fersonnel," Mosley File.



<sup>58.</sup> AG to CJ. FC, 26 Mey 1942, in AG 320.2 (5-22-42) MR-M-AAF; WD T/O 1-422S. 22 May 1942; Domestic Ving G.O. #1, 25 Mey 1942, in 300.4, ATC Central Files. For the 1st Ferrying Group, see above, 73 n.19. The air base headquarters and air base squadrons assigned to the Command were numbered from 344 to 348, inclusive.

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of the United Aircraft Manufacturing Commany, to make a survey of the ferrying and transport situation in Africa, the Middle East, and India.

On 3 May hardquarters received the following positive recommendation, 60 which Hardin had sent the previous day from Thortoum:

A much better field organization must be perfected as quickly as possible providing clear cut orders and clearly established authority vested in field headquarters and running down through sector and station control officers under whom highly qualified supervisors will coordinate each phase of operations. . . .

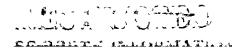
Within 6 days a plan for attaining this objective had been premared.

Two drafts of this reorganization plan, both dated 9 May 1942, have been found. Each called for the establishment of five "Mag Commends." The North Atlantic Cormand was to extend from Presque Isle to, and including, the United Kingdom and other North Atlantic destinations; the Caribbean Cormand from Morrison Field to, but not including, Trinidad; the South American Cormand from Trinidad, including all South American toints, but not including the West Coast of Africa; the Africa Middle East Command, including all of Africa to, but not including, Karachi in India; the Pacific Command, from the West Coast of the United States to, but not including, Australia,

In addition the plan provided for the establishment of base commands, reporting directly to the Cormanding General of the Ferrying Command.

The five mentioned in the earlier draft were reduced in the latter to

<sup>60.</sup> Msg., T. O. Hardin to FC, 2 May 1942, in "Rold," Mosley File; msg., Gen. Arnold to Maj. Gen. L. H. Brereton for T. O. Hardin, 25 April 1942; Gen. George to Eugene Wilson, President, United Aircraft Manufacturing Co., 27 April 1942, in 201 (Hardin), ATC Central Files. Hardin was appointed lieutenant colonel, AUS, 9 May 1942. ND S.O. 7121, par. 20, 9 May 1942.



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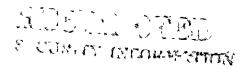
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two-the Presque Isle area, including Fresque Isle and Houlton; and the West Palm Beach area, including Jacksonville, West Palm Beach, Mismi, and Homestead.

Each win; commander was to be responsible for the "safe and expeditious movement of sircraft through their <u>sic</u> designated Wing," and for " adequate weather, communications, maintenance and inspection facilities throughout his Wing area." Each was to "exercise full operational control of Kilitary aircraft until aircraft in question have completed the flight through the Wing area," and "to issue necessary orders in connection with personnel changes and the movement of aircraft and equipment within his Wing area in order to facilitate the efficient operation of his Wing."

Base commanders were to comply as fully as possible with wing commander's requests for personnel, material, and equipment for wing route operations, furnishing "necessary servicing and maintenance of aircraft as required by Wing commanders for aircraft operating through their respective bases." Within the base areas, wing commanders were to be responsible only for wing operations. They were specifically warned against interfering with base operations.

Onestic Wing, 9 May 1942, in "Procedure," Mosley File. The 9 May drafts are the earliest papers found in which the term "Wing" is used. In a memorandum of 4 May, Colonel Mosley referred to a "Route Commander," but the context makes it clear that he had in mind an officer with functions similar to those proposed for the "Ving Commander" on 9 May. Memo for Col. Davies by Col. Mosley, 4 May 1942, in "Memos-Major Mosley, Outgoing," Mosley File.

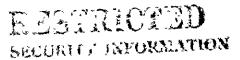


In hermony with this plan, the Foreign Wing on 16 May 1942 requested orders for the appointment of the following commanding officers
for wing and base commands: North Atlantic Wing Corrand, Maj. Tallmadge
A.Boyd, former assistant chief milet of American Airlines; Caribbean
Wing Corrand, Maj. Frank N. Nightingale, S-3 of the South Atlantic Sector; Africa Middle East Wing Cormand, Brig. Gen. Shepler W. FitzGerald;
Pacific Wing Command, Lt. Col. Karl Truesdell, Jr., commanding officer
of the Pacific Sector; Fresque Isle Base Area Command, Col. Raphael
Baez, Jr.; West Falm Beach Base Area Command, Col. Paul Burrows, commanding officer of the South Atlantic Sector. It is noteworthy that
the officers proposed for the two base commands were distinctly superior
in rank to those proposed for the related wing commands.

Before the request for orders had been complied with, the proposals contained in the second draft of 9 May were submitted for comment to at least one officer, Captain Snow, who had served from January until May as commenting officer of the North Atlantic Sector. Captain Snow's comments, dated 23 May, raised several serious questions regarding responsibilities to be imposed on wing commenders. How, he asked, can they "be responsible for weather and communications service on the North Atlantic route, when all weather and communications personnel and facilities are a tart of . . . the 8th Army Air Forces Communications Squadron

<sup>62.</sup> Memo for Maj. Dudley by Foreign Wing, 16 May 1942, in 201 (Baez), ATC Central Files. General FitzGerald and Colonel Truesdell eventually assumed command of the Africa-Middle East and South Facific wings, respectively. Colonel Eurrows became the first commanding officer of the Caribbean Wing. 26th AAF Ferrying Wing G.O. #1, 27 June 1942; 25th AAF Ferrying Wing S.O. #1, 23 June 1942; 27th AAF Ferrying Wing G.O. #1 (Corrected), 19 June 1942.





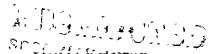
or the 8th Army Air Forces Veather Squadron, neither of which are

\[ \sic \ceil \cdots \cdot

I believe it would be extremely difficult to effectively assume responsibility without having control over the neceseary personnel, nateriel and facilities. Furthermore, effective operations are entirely dependent upon the quality of the aeronautical facilities available. This includes airports, communications, lights, navigational facilities, airdrome maintenance, snow removal, etc. Any arrangement must assure that those charged with the responsibility of the entire operation can obtain immediate and effective action with regard to deficiencies in the above.

Whatever influence Captain Snow's comments may have had, the fact is that 2 days later the Ferrying Command issued special orders formally establishing a North Atlantic Wing, transferring to it the Ferrying Command bases at Presoue Isle and Houlton, relieving Colonel Baez, who had earlier assumed command of the Presoue Isle Army Air Field, from 64 all previous duties and appointing him wing commander.

64. FC S.O. #37, pers. 7-8, 75 May 1947, in 201 (Baez), ATC Central Files.



<sup>63.</sup> Memo for Col. Mosley by Capt. Snow, 23 Mey 1942, in "North Atlantic Ving," Mosley File. Snow was relieved as sector commander by the appointment of Colonel Raez to that position, 22 April 1942. Colonel Raez, however, did not arrive at Presque Isle until ? May 1942, and on 23 May the order appointing him sector commander was revoked. Foreign Wing S.O. 435, par. 3, 22 April 1942; Foreign Wing S.O. 456, par. 1, 23 May 1942; msg., Lt. Col. Weltmer to CO, Foreign Ving, 7 May 1942, in 201 (Raez), ATC Central Files.

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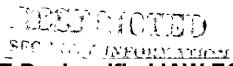
This was done without weiting for formal authorization from higher authority, but at the same time an official request was made for the activation of five wing headquarters and headquarters squadrons, one at the headquarters of each of the five wings proposed in the 9 May dreft.

No mention was made of the base commands, but when official instructions for the North Atlantic and Caribbean Wing commanders were finally drawn,

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their authority over the proposed base command areas was clearly stated.

Meanwhile the War Department General Staff, on 21 May, had directed the Commending General of the AAF to designate a brigadier general (Air Corps) to commend the South American Wing and to perform a variety of duties in connection with American military and naval interest in Brazil, the Guianas, and adjacent waters. Col. Robert L. Walsh of the Air Staff was immediately designated for this very responsible assignment, and he in turn proceeded to organize a staff, preparatory to 66 taking it over. On 51 May Col. Renjamin F. Giles was designated, in war Department orders, as commender of the Forth Atlantic Wing, and he 67 assumed commend on 8 June.

<sup>67.</sup> NAW 6.0. 71, per. 1, 8 June 1942, in ATC Historical File.



<sup>65.</sup> FC to CJ, AAF, 25 May 1942, in 320.2 ATC Central Files: ATC to Col. P. E. Burrows, 31 July 1942; ATC to Col. B. F. Giles, 5 Aug. 1947, in ATC Fublications File.

<sup>66.</sup> Hemo for CG, AAF by WDGS, 21 May 1942, and 1st Ind., AAF to CG, FC, 22 May 1942, in 580.2, ATC Central Files; R&R, FC to AFRIP, 31 May 1942, in "South American Wing," Mosley File. On 9 June the Command indicated its preference for the term "South Atlantic" rather than "South American" Wing. Hemo for AC/S, OPD by FC, 9 June 1942, in ATC Historical File.

Colonel walsh accepted his accountment as brigadier general on 26 June. Msg., Walsh to Gen. George, 27 June 1942, in "South American Wing," Mosley File.

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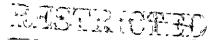
The particular problems of the North Atlantic Ving were by no means solved with the Var Department's appointment of a wing commonder. To assure the success of the wing in its primary mission, the "expeditious movement of all U. S. Army circumfit destined for Great Britain," General George sought a specific grant of authority. Accordingly he personally certical to General Arnold's office a draft, which was signed for General Arnold by Brig. Gen. L. S. Kuter, Deputy Chief of the Air Staff, on 4 June. The text of the relevant portion of the document follows:

The Commanding General, Army Air Forces, is charged with the expeditious movement of all U. S. Army aircraft destined for Great Britain. In order to rest this responsibility adequately and properly, it is necessary for the Army Air Forces to exercise complete control over all the facilities and personael connected therewith. To this end, you will organize a North Atlantic Wing of the Army Air Force Ferrying Command and develop without delay the establishments, facilities and control required to carry out this mission. You are authorized to exercise operational control of the Weather and Communications Regions in this area and recommend the disposition of the control of such additional Air Force agencies as you consider necessary.

Thus supported by AAF heroquarters and the War Department, the Ferrying Command had given partial effect to the new scheme even before the issuance of the official letter establishing the wings. That document, published on 12 June 1942, constituted the wings, not with the geographical names desired, which was contrary to Army policy, but as numbered organizations. The new wings, with their respective stations of activation, follow:

25d AAF Ferrying Wing, Ho & Hq So Presque Isle, He. 24th AAF Ferrying Wing, Ho & HQ Sq Georgetown, British Guiana

<sup>69.</sup> AAF to CG, FC, 4 June 1942, carbon copies with notations indicating the history of the document, in 321.9, ATC Central Files.





25th AAF Ferrying Wing, Eo & Hq So Hamilton Field, Calif.
26th AAF Ferrying Wing, Hq & Hq Sq Cairo, Ngypt
27th AAF Ferrying Wing, Hq & Hq Sq Korrison Field, West Falm
Eesch, Fla.

Upon the earnest protest of General George, however, the desired geographical names were quickly substituted for the numerical designations.

#### Relationship of Ferrying Command to Theaters Defined

The Commending General of the AAF was connectent to resolve any conflicts which might occur between the Ferrying Command and other agencies under his command. More serious was the problem, as old as American perticipation in the war, of the appropriation and diversion by theater commenders of Ferrying Command aircraft and crews. It was recognized, to be sure, that situations would inevitably arise when commenders in the field would be obliged to utilize Ferrying Command facilities to meet special combat emergencies. It was clear, however, that the interference which occurred during the early months of 1942 had coused a great deal of confusion and had delayed the movement of some combat units, as well as other personnel and material of high priority. Accordingly a War Department letter, designed to define the Farrying Command's relationship to the commenders of theaters of operations, was sought. This letter, published by the Adjutant General on 6 June 1942, included the following statements covering the basic issue

<sup>69.</sup> AG to CG, FC, 12 June 1942, in AG 220.2 (6-12-42) MR-M-AF; ATC to CG, AAF, 20 June 1942, in 325,455, ATC Central Files; AG to CG, ATC, 5 July 1942, in AG 320.2 (7-4-42), MR-M-AF.





70 involved:

- 3. Command and control of the activities and facilities of the Army Air Forces Ferrying Command are vested in the Commanding General, Army Air Forces, who is the War Department ogent for this service. Operational activities in the Army Air Forces Ferrying Command within a Theater of Operations must of necessity at times be modified to conform with the existing combat situation. In all such cases responsible Theater Commanders will make every effort to minimize interference with the efficient operations of the Army Air Forces Ferrying Command. Any necessary modification which develops because of special situations should normally be effected by local cooperation between agencies of the interested commands.
- 4. It is realized that Theater Commanders may be required to appropriate for combat use the facilities of the Ferrying Command during a specific emergency. However, when such action is required, Theater Commanders will report immediately by the most expeditious means of communication to the War Department the action taker and the necessity for such action.

#### The Air Transportation Problem

One more major issue affecting the very nature of the Ferrying

Command was settled during the month of June 1942. That settlement

presented the Command with broad new responsibilities for air trans
portation at home and abroad, and presented it to the world with a new

name, the Air Transport Command. The issue and its settlement can be

understood only in the light of the directive issued on 24 March, which

redefined the functions of the Ferry Command and the Air Service Command.

At that time the Air Service Command was "completing the necessary arrangements with the commercial airlines for . . . an air freight service

Memo for Operations Div., MDGS by AAF, 15 Mag 1942; memo for C/S by AAF, 29 May 1942, in AAG 321.9, Ferrying Command; AG to Commander in Chief, Southwest Pacific Area, et el., 6 June 1942, in AG 322.2, AAF Ferrying Command (5-29-42) MO-F-M. See above, 74.
 See above, 87-89.



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between our depots and the various sub-depots and bases." This service was to operate on a regular schedule basis, using aircraft to be furnished by the airlines and converted for cargo carrying. The maximum use of the new service was urged, "in order to free the equipment of the 50th Transport Wing for tectical operations with the parachute troops, airborne infantry, the air transportation of GFE and supplies, and depot-to-depot 72 operations." The 50th Transport Wing and the responsibility for organizing and training transport units for the tectical operations mentioned were transferred to the Air Transport Command (later renemed the Troop 73 Carrier Command), which was established ad hoc on 30 April 1942.

Contracts were ultimately drawn for service on a number of domestic routes by American, Pennsylvania-Central, Eastern, Braniff, and United airlines. Arrangements were also made whereby United Airlines undertook a regular contract air cargo service to Alaska, Eraniff Airlines to Guaterela City and Panana, Eastern Airlines to Fuerto Rico and Trial-74 dad, and American Airlines to Newfoundland, Greenland, and Iceland.

To administer these operations the Air Service Command created its Contract Air Cargo Edvision, manned by officers drawn from civilian life, with Lt. Col. Robert J. Smith, formerly vice president of Braniff Air-75 ways, as chief.

<sup>72.</sup> ASC to Asst. Chief, ASC, Fright Field, 25 March 1942, in AAG 373C.

<sup>73.</sup> AG to CG's, AAF, ASC, FC, ATC, SO April 1942, in AG 320.2 (4-30-42)
MR-M-AF; AAF G.G. +8, 20 June 1942. (App., 161-62).

<sup>74.</sup> Heno for Gen. Arnold by ASO, 31 March 1942, in AAG 361; L. W. Pogue, "Memorandum Concerning War Aviation Transportation Services," 15 June 1942, in AAG 210.69H (App., 154-60).

<sup>75.</sup> ATR to CG, ATC, 23 July 1942, in ATR 210.2, ATC Central Files.

"lith some inevitable hitches, the Contract Air Cargo service was duly inaugurated. Thirty-one planes were in domestic operation under the new organization by the close of the first week in May 1942, and during June the deily everage was 40. The cargo bradled, 2,000 tons in May and 2,500 tons in June, far exceeded the best record previously made by the EOth Transmort Wing. New ANT regulations required by the change from that organization's sir freight service to the scheduled and special mission flights of the Contract Air Cargo Division were prenered and promulgated. A suitable directive, with copies of the existing schedules, was distributed to the participating sirlines and to all activities of the Air Service Comund, the best, though not the only, customer of the new service. Arrangements were made to utilize the services of Ferrying Command control officers in clearing Contract hir Carro Division fli hts from coints served jointly by the two conmende.

In spite of such efforts to effect economies in the utilization of rersonnel and to coordinate the operations of the Air Service Command and the Ferrying Command, there was some friction between the two

<sup>76.</sup> It. Col. R. J. Chith to W. V. Braznell, American Airlines, 7 May 1942, in AAS 2736; Contract Air Cargo Div. to CO. ASO. 17 June 1942; AIR to CG, ATC, 19 July 1940; graph DER, "Founds Cargo and Hail Carried (Desectio and Parama Routes), January 1941 Through Movember 1943," in ATC Fistorical File. See above. 86-87.

<sup>1943,&</sup>quot; in ATC Historical File. See above, 86-87.

77. Maj. M. P. Stellter to Chief. Contract Air Cargo Div., /May 1942/, in ATR 319.1, Benorts, Coneral, ATC Centrel Files; Contract Air Corgo Div. to Lt. Col. Mosley, 75 May 1942, in AAG 373, Ferrying Contract; were for C3, ASC by Cent. F. S. Eleir, 15 May 1942, in AAG 3730; Contract Air Corgo Div. Meno 42-1, 12 May 1942, and coverlag letter, Contract Air Corgo Div. to all activities ASC, all contract airlines, 12 May 1942, in ATR 320, ATC Central Files.



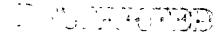
organizations. It soon became apparent to General Arnold that the dirision of responsibility between the two agencies had "resulted in sub78
stantial duplication of effort and a confusing dual responsibility."

An even more serious view of the situation was taken by L. ... Pojue, chairmen of the Civil Aeronautics Board, who approached the question from the angle of the conflicting demands made upon the airlines by various agencies within the armed forces. "Their equipment and key and technical personnel have been demanded and taken by the services in a 70 steady stream," he wrote on 15 June 1942.

First one command of the Army, then another, then the Navy calls for the cream of the executive and operating personnel of the airlines for some special task or assignment. Additional demands are being made on the airline organizations to train pilots and technical personnel of all kinds, to conduct extensive repair and overhaul operations for the Army, and to modify bombers and other military aircraft as may be required. It is believed that the airlines have proved to be very valuable to the Army in this connection. The point here is that, in view of all of the demands being made upon the airlines, either the flow of key and technical personnel into the Army and the Yavy will have to stop soon and an effective control established over conflicting demands upon the airlines, or the airline organizations will collapse. . . .

En pointed further to the natural tendency of any command having control of air transport facilities to send everything by air, regardless of urgency. Continuing, he said:

The result is confused and wasteful. . . . operations by the different commands of the Army run over parallel routes



<sup>78.</sup> RSR, FC to ASC, 22 May 1942, and attached memo for CG, FC by ASC, 13 May 1942, in 452.17, ATC Central Files; CG, AAF to C/AS, 12 June 1942, in AAG 310.69H (App., 151-53).

<sup>79.</sup> L. M. Pogue, "Memorandum Concerning War Aviation Transport Services," 15 June 1942, in AMS 210.694 (App., 154-60).

in some cases. . . . there is no assurance that only materiel which must be transported by sir is being shipped that way and at present it is impossible to avoid situations where the sirplanes of one command upon reaching their destination with a load of material or persons or both return empty or only partly loaded whereas another command may be sending airplanes to the same or a nearby place only partly loaded to return full.

Fogue's conclusion was that the only sound solution was to place all war air transport operations, aside from a few carefully defined exceptions, under the central of a new command, independent slike of the Arry and the Nevy, and responsible directly to the President as Commander in Chief. Recognizing, no doubt, the obstacles in the way of establishing such an organization, he suggested an alternative, namely, the unification under one command of all air transport services within the Army. This alone, he believed, would be a great step forward, "provided all other commands and branches of the Arry were required to present their demands for services of airline organizations to such a unified Air Force Transport Command and to abide by its decisions."

Ceneral Arnold's memorardur of 12 June and Porue's of the

15th were both submitted to a board of officers appointed on the

17th to consider the whole problem. Prig. Gen. Hune Feabody,

Assistant Chief of Air Staff, 1-2. was appointed president, and the

other nembers of the board were the commanding generals of the Ferrying Corrand, General George, and of the Air Service Command, Maj. Gen.

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Henry J. F. Miller.

EO. 1st Ind. (CG, MAP to C/AS, 12 June 1042), C/AS to AC/AG, A-2, 16 June 1942; MG to Brig. Gen. Hame Peabody, 17 June 1942, in <u>ibid</u>.



Before this board could make any official report, however, General Arnold had reached a decision, and on 20 June a general order was issued which substantially followed Pogue's alternative recommendation. The Ferrying Command was remained the Air Transport Command, while the earlier organization of that make was redesignated the Troop Carrier Command. The new Air Transport Command was charged with sweeping 81 responsibilities:

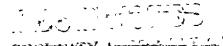
a. The ferrying of all sircreft within the United States and to destinations outside of the United States as directed by the Commanding General, Army Air Forces.

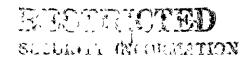
<u>b</u>. The transportation by air of personnel, materiel, and mail for all War Department agencies, except those served by Troop Carrier units as hereinafter set forth.

c. The control, operation, and maintenance of establishments and facilities on air routes outside of the United States which are, or which may be made, the responsibility of the Commanding General, Army Air Forces.

By this means the division of responsibility within the Army Air Forces for air transportation was ended and the burden placed directly upon the Ferrying Command, renamed in such a fashion as to emphasize its responsibility in the air transportation field. Several adjustments were required, however, to carry the provisions of the new order into effect. Of particular importance were the future relations between the Air Service Command and the newly designated Air Transport Command. On 21 June General George was directed to confer directly with General Miller with reference to the air transportation requirements of the Air

<sup>81.</sup> EER. S/AS to AAG. 26 June /1942/, in <u>ibid.</u>; AAF G.O.#8, 20 June 1942 (App., 161-C). A draft of G.O. #8, written 18 June 1942, is found in AAG 300.4, G. O. #8, 7-2-42. What specars to be a still earlier draft, in the form of a proposed memo for the Chief of Staff by the AAF, n.d., is found in 321, ATC Mission File, ATC Central Files.





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Service Command. He was to see to it that

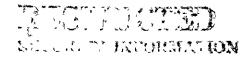
by continuation of existing contracts and accomplishment of new contracts, and by making available to the Commanding General, Air Force Service Command, the facilities of transport units or individual airplanes operated by the Air Transport Command, that the maximum provision be made consistent with overall military requirements, to meet the requirements of the Air Force Service Command for air transportation of essential supplies.

At a conference held the next day in the office of A-3, "it was agreed that, provided the ASC received virtually the same service as they had previously, the transport division of that command would be transferred to the AFC." The duties which the Air Service Command was performing in such matters as loading and unloading, "incident to the operations of the domestic airlines," were left to that Command.

One additional step was necessary to put into effect even the more modest of the alternatives proposed in the Pogue memorandum. That was the transfer to the new Air Transport Command of the functions relating to air transportation already and potentially exercised by the Transportation Service (later Transportation Corps) of the Services of Supply. The Transportation Service's Air Division, which had been renamed as recently as 4 June, had thus far concerned itself only with the assignment of priorities for air travel on commercial and military aircraft. As a matter of fact, however, the Services of Supply had proposed to institute an independent air transport service. Had this step, which was impinent in June, been taken, the confusion and duplication

<sup>82.</sup> Memo for CG, ATC by C/AS, 21 June 1942, in ATR 320, ATC Central Files. 83. Memo for Gen. George by Maj. Love, 23 June 1942, in Love File, ATC Central Files.





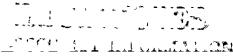
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to which Mr. Pogue objected would have been further increased.

The whole matter was quickly resolved during the last 10 days of June. The Services of Supply agreed to transfer to the AAF not only the priorities function of the Transportation Service but, more broadly, all "responsibility of the Services of Supply for the transportation by sir of personnel, material, and mail of all War Department agencies." The burdens thus transferred went automatically, in view of General Orders No. 8, to the Air Transport Command. The new order of centralized responsibility for Army air transportation and ferrying services received the final seal of official approval in a War Department cirallar dated 1 July 1942.

<sup>85.</sup> Memo for Gen. George by Maj. Love, 23 June 1942, in Love File, ATC Central Files; memo for AG by Erransportation Service, 25 June 1942; memo for AG by AAF, 29 June 1942, and appended memo for record, in AAG 381.9, Ferrying Command; WD Circular Po. 211, Sec. III, 1 July 1942.



<sup>84.</sup> Unsigned and underted memo, "Army Air Cargo Equipment Pool," in ATR 320; memo for C/AS by ASC, 17 June 1942, in ATR 320, ATC Central Files; Air Priorities Br., transportation Service, SCS, "Historical Record," n.d., in ATC P&T File.

SECURITY INFORMATION
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SUIDIARY

The Ferrying Command worked under that designation for a little more than a year prior to its redesignation as the Air Transport Cormend. It was created on 29 May 1941 for the limited mission of ferrying aircraft for the British from American factories to transfer points near the eastern seaboard and of operating an air service for transporting essential personnel and mail to the United Kingdom. Within the year its responsibilities were expended gradually, in response to the derands of the war situation, to include the delivery of aircraft to American and United Mations forces wherever found and the operation, directly or by contract carriers, of a system for transporting personnel and supplied by air to Great Eritain, to Australia, to Cairo, and to the threshold of India. In the crisis which followed the Pearl Marbor sttack, milots of the Command also flew vital material into airports in Burma, the Malay Feninsula, the Netherlands East Indies, and even the Philippines; they evecusted hundreds of military and civilian personnel from those gravely threatened creas.

During the first 6 months of the Command's existence, it served principly as an agency for facilitating the delivery of aircraft to the beleaguered British, and for maintaining a limited flow of key personnel and mail between the United States and London and Cairo. At the same time it provided a considerable number of Army flight crews with



inveluable training and experience in ferrying and transport operations both at home and abroad. The tremendous devands which were placed upon the organization following the Japanese attack of 7 December 1941 required a vest increase in personnel, and a change in the character of that personnel. The Command received some of the Air Corns Reserve officers who were recalled to active duty, as well as certain officers from other branches of the Organized Reserve. It was reinforced, too, by the consistioning of considerable numbers of experienced airline man, to serve as ferrying and transport pilots and to fill the necessary positions at Command herdquarters. By the end of June 1942 the Cormand, which had started 13 months earlier with two officers and enlisted men, in addition to its civilian evologees and those of the several civil air carriers which operated under its supervision.

The contract cerriers included Fan Arerican Airways, Inc. and its subsidiaries, which were flying to and through Africa; Transcontinental and Vestern Air, Inc., whose Stratoliners were flying the North Atlantic route to the United Kingdom and the South Atlantic route to Criro; North-cast Airlines, Inc., which served construction contractors and American troops in Labrador, Newfoundland, Greenland, and Iceland; and Northwest Airlines, Inc., which was mioneering the route from Pinneapolic to Fairbanks, Alaska. In addition, Consolidated Aircraft Corporation was flying the Commanda transport route in the Pacific.

As the responsibilities and the field personnel of the Command ex-



of reorganizations cought to make both more rescondive to the needs of the growing Command for direction, and to the more basic needs of the Army for the ferrying of aircraft and the transportation by air of critical cargo and tersonnel. The situation at the end of the period required a further reorganization, and the necessary atems to accomplish it had already been taken when the Ferrying Command was redesignated as the Air Transport Command on 20 June 1942. The domestic ferrying function, under the direction of the commanding officer of the Domestic Wing, was being handled by six newly established ferrying grows, with headquarters located at key points, near which large ferrying assignments originated. A system of five wings, each designed to direct ferrying and transport operations on a particular overseas route, was authorized just before the redesignation took place. The plan called for the establishment in each wing of one or rore ferrying grows, each of which, in turn, was to embrace subordinate ferrying squadrons.

The Ferrying Command was established, initially, in the Office of the Chief of the Air Corps and remained under the jurisdiction of that officer until his command was abolished in the Army reorganization of March 1942. Thereumon its commanding general became directly responsible to the Commanding General of the Army Air Forces. Early in the history of the Command, it was assumed that it would ultimately become subordinate to the Paintenance Command. No such subordination of the Ferrying Command was ever but into effect, however, either as regards the Maintenance Command or its successor, the Air Service Command. Several troop organizations, activated in 1941 for the Ferrying Command, were assigned to the Air Service Command. In February 1942, however, all such organi-

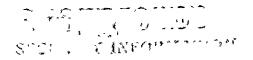


zations whose personnel worked under the direction of the Ferrying Command were transferred to Ferrying Command control.

The Air Service Cormand inherited a military air freight service, linking the several air depots and sub-denots within the continental limits of the United States. This service was taken over in the spring of 1942 by the civil air lines, acting under contract with the War Department, and the Contract Air Cargo Division of the Air Service Command was organized to superivse their operations. The Contract Air Cargo Division also administered some contracts for service outside the United States but within the Vestern Hemisphere.

When it was recognized, in June 1942, that this decision of responsibility for air transportation within the AAF was both confusing and wasteful, a decision was made to transfer to the Ferrying Command, renamed the Air Transport Command, full responsibility for "the transportation by air of personnel, material, and mail for all War Department agencies, except those served by Troop Carrier units . . . . "

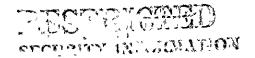
The accomplishments of the Ferrying Command during its 55 weeks under that name were substantial. Its pilots had ferried 13,513 aircreft to final domestic destinations. A total of 638 planes was ferried to final foreign destinations under Ferrying Command control. The then impressive total of 1,920 tons of cargo, mail, and passengers was transported by the Command during its first fiscal year. Routes were laid out and the fundamental pionsering work done, on the basis of which the Air Transport Command was to multiply its achievements during the years which followed.



# CLICAL PARTION

#### GLOSSARY

| ATC          | Air Coros Ferrying Commend Military Personnel Division Advanced Flying School Africa-Middle Dast Ving Air Service Commend Assistant Secretary of Var Air Transport Commend |
|--------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Atfero       | Atlantic Ferry, British Ministry of Aircraft Production                                                                                                                    |
| B&G          | Buildings and Grounds Division                                                                                                                                             |
| C/AS         | Chief of the Army Air Forces<br>Chief of the Air Corns<br>Chief of Air Staff<br>Caribbean Division                                                                         |
| DTR<br>DC/s  | Domestic Transportation Division Deputy Chief of Staff                                                                                                                     |
| ICWATC       | India-China Wing, ACC                                                                                                                                                      |
| NAV          | North Atlantic Wing                                                                                                                                                        |
| ocac<br>os/w | Office of the Chief of the Air Corps<br>Office of Secretary of Wer                                                                                                         |
| Sas          | Supply and Services                                                                                                                                                        |
| T&O          | Training and Operations Division                                                                                                                                           |
| บร/3         | Under Secretary of Var                                                                                                                                                     |



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    AG 160 (7-16-42) HS-D-M
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    AG 320.2 (6-3-41) IR-M
    AG 320.2 (8-13-41) 1R-11-AAF
    AG 320.2 (1-13-42) LM-M-AAF/A-1
     AG 320.2 (2-9-42) MR-M-AAF/A-1
     AG 320.2 (2-28-42) IR-M-AAF/A-1
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    AG 320.2 (4-3-42) IR-LI-AF
    AG 320.2 (4-12-42) IR-H-AF
     AG 320.2 (4-30-42) LR-H-AF
     AG 320.2 (5-22-42) 1R-H-AAF
    AG 320.2 (6-12-42) MR-M-AF
     AG 320.2 (7-4-42) LR-LI-AF
     AG 322, AAF Ferrying Command (5-29-42) MO-F-M
Army Air Forces (Files marked * were found particularly useful.)
     * 201
     * 201, Ferrying Command
     * 210.69H
     * 300, Forrying Command
       300.4, General Orders #8, 7-2-42
     * 321.9
     * 321.9, Ferrying Command
       352.17, Barksdale
       353.9
       361
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     * 373, Ferrying Command
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       373.2C
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     * 452.1, Sale of Planes Abroad
Air Transport Command (Central Files proper)
  Docimal Files (Files marked * were found perticularly useful.)
       161, Consolidated
       161, PAA
     * 201
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\* 300.4

311.7

\* 320.2

\* 321, ATC Mission File

\* 321.9

325.455

361

\* 373

452.1

452.11

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319.1, Reports, General

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Commander's File--A subject file maintained in the office of the Commander of the Ferrying Command. An invaluable supplement to the material available in the Decimal File collection. Files marked \* were found particularly useful.

- \* "Activity Reports"
- \* "Air Service Command"
  "Civil Transport"
- \* "Commander's Policy Book"
- \* "Instructions"

"Liberators (16)"

"Long Beach"

"Western AC Procurement Division"

DuPont File-File meintained in the office of 1st Lt. A. F. duPont, assistant operations officer of the Ferrying Command. Contains a number of useful records and reports.

I&S File--File maintained in the office of the Chief, Intelligence Division, Ferrying Command.

Love File--File maintained in the office of Maj. Robert M. Love, executive officer, Air Corps Ferrying Command. A useful supplement to material available in the Decimal File collection.

Mosley File--File maintained in the office of Lt. Col. Thomas L. Mosley, successively operations officer and commander of the

Foreign Wing, Perrying Command. This collection proved invaluable in supplementing the material available in the Decimal File collection and in the Commander's File. Files marked \* were found particularly useful.

- \* "Accra"
- \* "Atlantic Division"
- \* "Atlantic Personnel"
- \* "Directives"
  - "Hold"
  - "Kano"
  - "Khartoum"
- \* "Memos-Major Mosley-Outgoing"
- \* "Miami"
  - "Military Personnel"
  - "Miscellaneous"
  - "North Atlantic"
  - "North Atlantic Wing"
- \* "Presque Isle"
- \* "Procedure"
  - "Puerto Rico"
  - "South American Wing"
  - "Staff Meetings"
  - "Fransatlantic"

QM Branch, S&S Division File -- File maintained in the office indicated.

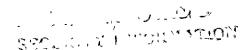
Personnel File--Subject File maintained in Personnel Office, Ferrying Command.

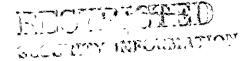
#### ATC Office Files, Retained in Office of Origin

Historical Branch File--Includes a number of very valuable documents not available in any of the other files cited. Of particular value is a copy of the <u>Daily Diary</u> of the Ferrying Command, covering the period June 1941-Merch 1942. The collection also includes a number of historical reports received from lower echelons and not deemed worthy of submission to the Commanding General, Army Air Forces.

Organization and Contract Supervision Division File--Copies of contracts affecting the Ferrying Command and of correspondence relating thereto, filed by contract numbers.

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#### **Pooks**

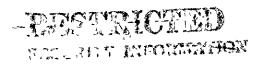
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The <u>Aircraft Year Book for 1942</u>. New York, 1942.

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#### Ammendix 1

Changes in Cormand Nowenclature

From its inception until 9 Merch 1942, the Command was known officially as the Air Corps Ferrying Command. On 24 December 1941, however, the CCAC issued an office renorandum outlining its own conresition and briefly stating its functions. In addition to the Chief, his Executive Assistant, Adjutant General, Inspector General, Judge Advocate General, and Fiscal Officer, five officers responsible directly to the Chief were listed. They were the Assistants, respectively, for Procurement Services, for Supply and Maintenance Services, for Personnel and Training Services, for Army Air Traffic Services, and for Ferryin; Services. The functions of the latter were stated es follows: 1

ASSISTANT FOR WIRRYING SUPVICES will nerform the duties now charged to the Commanding Officer of the Air Corps Ferrying Command, and such other functions as may be prescribed from time to time by the Chief of the Air Corps.

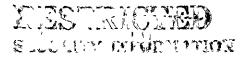
An Air Corps circular of 3 January 1942 relies it clear that this language, thatever it might seem to mean, was not intended to abolish the Air Corps Ferrying Command as such. As Assistant for Ferrying Services, General Olds functioned substantically as an assistant to the Chief of the Air Corps, "maintaining the proper coordination between the various Divisions of the Office Chief of the Air Corps" and assisting in the determination of policy. To aid him in performing these functions, It. Col. Dudley W. Wetkins was node his Executive Assistant and provided with office space in the Munitions Building. As Communding General of the Air Corns Ferrying Councid, General Olds was responsible for the functioning of the Compand. In this assignment his duties were prinarily operational and his executive was Robert M. Love, successively first lieutenant, ceptain, and major. Communications for General Olds' signature were prepared with whichever title second more appropriate in a given situation.

In the reorganization of the Wer Department, effective 9 March 1942, the OCAC was abolished, and with it the nomition of Assistant for Ferrying Services. At the same time the name of the Command was changed to "Ferry Commend." Although thic, emmarently, was a typographical error, it was officially binding. The renamed organization

COAO Office Mero 10-10D, 24 Dec. 1941. 1.

CCAC Circular E5-20A, 3 Jan. 1942 (App., 146). 2,

N'emo for All Personnel by ACFC, 26 Feb. 1942, in "Micc.," Mosley File.



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immediately requested correction at the earliest possible moment. Until that was accomplished, however, on 31 March, the term "Ferry Corrend" was used. 4

From 31 March 1942, the organization was variously called the "Ferrying Command," the "AAF Ferrying Command," or the "Air Force Ferrying Command," until its redesignation on 20 June 1942 as the "Air Transport Command."

<sup>5.</sup> AAF Reg. 20-1, 31 March 1942; AG to CG, FC, 26 May 1942, in AG 320.2 (5-22-42) MR-M-AAF; AAF G.O. #3, 20 June 1942 (App., 161-62).



<sup>4.</sup> Ferry Command Office Memo 40-13, 9 March 1942; FC to CG, AAF, 10 March 1942, in 321.9, ATC Centrel Files; AAF Reg. 20-1, 31 March 1942.

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Appendix 2

Documents

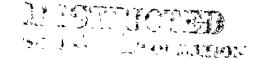
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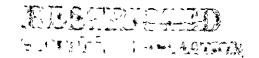
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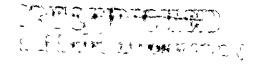
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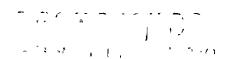
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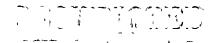
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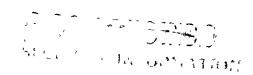
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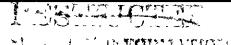
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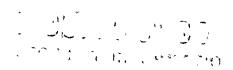
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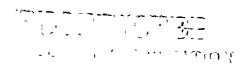
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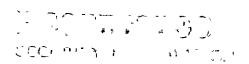
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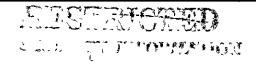
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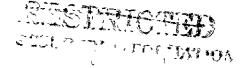
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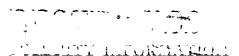


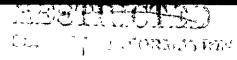
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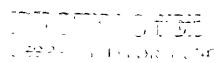


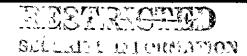


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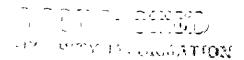
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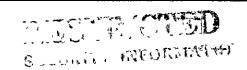
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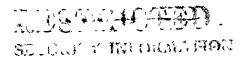
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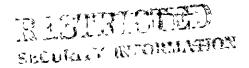
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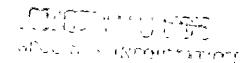
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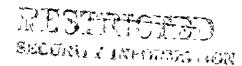
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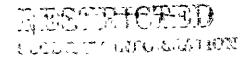
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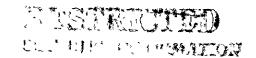
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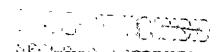
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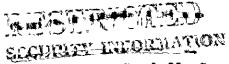
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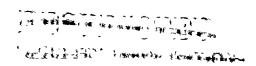


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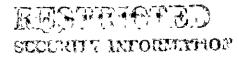
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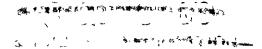
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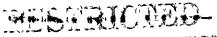
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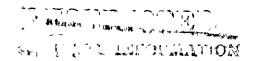
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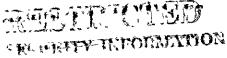
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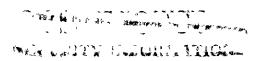
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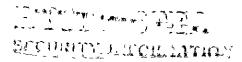
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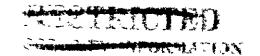


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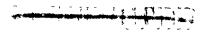
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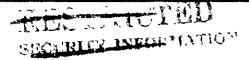
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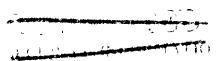
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